

**State of Colorado  
Department of State**

**HAVA DIVISION**



**SECRETARY OF STATE  
HAVA COMPLAINT: SOS-HAVA-23-03-0001  
April 23, 2004**

---

**IN RE:**

**REPORT OF AUDIT/INVESTIGATION OF GARFIELD COUNTY ELECTION  
PROCESS—NOVEMBER, 2003 GENERAL ELECTION**

---

INDEX

**I. Procedural Background .....4**

**II. Jurisdiction .....5**

**III. Issues Raised by the Complainants .....6**

**IV. Findings of Fact .....6**

    1. Actions Taken Prior to Mail Ballot Counting .....6

        A. Using the Integrity Software System .....6

        B. Employment and Training of Staff .....9

        C. Voter Registration .....10

            (1) Electors With Address Changes .....10

            (2) First Time Voters .....11

        D. The Mail Ballot Plan .....14

            (1) Processing of Ballots Prior to Election Day .....14

            (2) Central Count Tabulator Problems .....17

        E. Mail Ballot Election Proceedings .....19

            (1) Running the Test Decks .....19

            (2) Counting the Ballots .....20

            (3) Developing an Audit Trail .....22

            (4) Provisional Ballots .....24

            (5) The Outcome of the Election .....25

        F. The Aftermath of the Election .....26

        G. The Recount .....28

**V. Legal Authority .....31**

**VI. Secretary of State Audit of the Garfield County Consolidated Election .....33**

    1. Audit Procedure .....33

    2. Were Ballots in the Garfield Count Coordinated Mail Ballot Election Counted Correctly? .....34

        A. Errors Due to Conflicting Instructions in Ballot .....34

        B. The Central Count Tabulator Was Functioning Properly .....35

        C. Inadequate Training and Supervision of Election Staff .....37

        D. Failure to Follow Procedures Regarding Election Judges .....37

        E. Miscellaneous Issues .....38

    3. Colorado Secretary of State Audit Results .....39

**VII. Conclusion .....42**

## LIST OF EXHIBITS

- Exhibit 1 School District Complaint dated November 5, 2003
- Exhibit 2 School District Amendment to Complaint dated December 1, 2003
- Exhibit 3 Davis Complaint dated November 26, 2003
- Exhibit 4 Letter dated April 7, 2004 from Ms. Alsdorf to Mr. Durham Re: CBI Check
- Exhibit 5 Series of Email Correspondent Re: Garfield County Integrity Software
- Exhibit 6 Letter dated April 7, 2004 from Ms. Alsdorf to Mr. Durham re: CBI Check
- Exhibit 7 Document Entitled "Garfield County Election 2003 Information on November 4, 2003 Election Submitted to Mr. Durham by Ms. Alsdorf Re: Fegan Issue
- Exhibit 8 Voter Change of Address Form
- Exhibit 9 SOS Generated Table Showing Types/Numbers of Identification Submitted to Garfield County
- Exhibit 10 Secrecy Envelope/Sleeve Used in November 4, 2003 Election
- Exhibit 11 How the Central Count Tabulator (ES&S M550 Works)
- Exhibit 12 Election Programming Quality Control Test Performed on the Central Count Tabulator by ES&S
- Exhibit 13 Status Report Generated at the Close of Counting Ballots on November 3, 2003, by Precinct
- Exhibit 14A SOS Generated Table Showing Tabulator Stoppages, Garfield County Count – November 3, 2003
- Exhibit 14B SOS Generated Table Showing Tabulator Stoppages, Garfield County Election Night Count – November 4, 2003
- Exhibit 15A Resolution Board Audit Logs November 3, 2003
- Exhibit 15B Resolution Board Audit Logs November 4, 2003
- Exhibit 16 Resolution Board Recount Audit Log November 21, 2003
- Exhibit 17 November 4, 2003 Odd Year Election Provisional Ballot Reporting Form
- Exhibit 18A School District Election Results
- Exhibit 18B City Councilperson Ward 1 Results
- Exhibit 19 Garfield County Recount Tabulator Log dated November 21, 2003
- Exhibit 20 Count of Missing Ballots (23) dated November 21, 2003
- Exhibit 21A SOS Garfield County Ballot Question 3C Audit Hand Recount Results
- Exhibit 21B SOS Garfield County City Councilor Ward 1 Audit Hand Recount Results

<b>IN RE:</b>  <b>REPORT OF AUDIT/INVESTIGATION  OF GARFIELD COUNTY ELECTION  PROCESS, NOVEMBER 2003 GENERAL  ELECTION</b>	} } } } } }	  <b>SECRETARY OF STATE  STATE OF COLORADO</b>  <b>SOS-HAVA-23-03-0001</b>
--	----------------------------	--

**I. Procedural Background**

On November 6, 2003, the Office of the Secretary of State (the "Office") received a written, sworn, signed, and notarized complaint dated November 5, 2003 filed by the Garfield County School District No. 16, acting by and through Dr. Steven A. McKee, Superintendent ("School District"), alleging specific violations of the Colorado Uniform Election Code by the Garfield County Clerk and Recorder, Mildred Alsdorf ("Alsdorf"), in the conduct of the November 4, 2003 combined General Election in Garfield County, Colorado (the "Election"). Exhibit "1." On November 12, 2003, this office acknowledged receipt of the complaint by letter to the School District and assigned a unique tracking number (SOS-HAVA-23-03-0001) to the complaint evidencing the file date.

This Office acknowledged in the letter that the School District's complaint met the requirements of § 1-1.5-105, 1 C.R.S. (2003), and the Help America Vote Act of 2002 ("HAVA"), 42 U.S.C. 15512, *et seq.* (2002), that the complaint was timely filed, and that this Office accepted jurisdiction. On November 13, 2003, this Office advised the School District of their right to a hearing, and it chose to proceed without a hearing. On November 13, 2003 via facsimile, this Office provided notice of the School District's complaint to Alsdorf.

Thereafter, the School District filed a letter dated December 1, 2003, which is construed as an amendment to the complaint (the "amendment"). Exhibit "2." The amendment arose out of the same facts alleged in the School District's original complaint and was therefore accepted.

On November 26, 2003, Rick Davis, who was one of two candidates for councilperson for Ward 1, Glenwood Springs City Council ("Davis"), filed a letter with this Office which constituted a written, sworn, signed, and notarized complaint alleging specific violations of the Colorado Uniform Election Code and HAVA with regard to the Election. Exhibit "3." This Office advised Davis of his right to a hearing and he elected to go forward without a hearing. By letter dated December 8, 2003, this Office notified Alsdorf via facsimile and certified mail that it had received a complaint from Davis regarding the Election.

The December 8, 2003 letter formally instructed Alsdorf to segregate and secure all election records of the November 4, 2003 combined General Election based on both the School District's complaint and on the Davis complaint. The letter was sent via facsimile and received by the Garfield County Clerk and Recorder on December 9, 2003.<sup>1</sup> Alsdorf segregated the

---

<sup>1</sup> It should be noted that election records are required by state law to be securely maintained for a statutory period of time of at least twenty-five months subsequent to the election. *See* § 1-7-802, 1 C.R.S. (2003). The request to segregate and secure is for the purpose of collecting and inventorying the election records for packing and transfer of said records to the Secretary of State. The Office's directive to segregate and secure files was made in the regular

election records and prepared them for shipment. Exhibit "4." This Office took custody of the complete election records<sup>2</sup> consisting of three boxes on February 10, 2004.

As part of its audit, this Office interviewed the following witnesses: Rose Belden, Rhonda Dillon, and Sandy Hansen, employees of the School District, Mildred Alsdorf, Garfield County Clerk and Recorder, and Jean Alberico, Deputy Clerk. In addition, the Office interviewed Peggy DeOrio, an employee of the Elections Division, Colorado Department of State, and Lisa Flanagan, an employee of Sequoia Voting Systems ("Sequoia"). This Office also consulted with David M. Hughes of Election Systems and Software ("ES&S"), Omaha, Nebraska with regard to the operations of the ES&S Model 550, Central Count Tabulator used to count the ballots for the Election.

Because the complaints both arise from the conduct of the November 4, 2003 General Election, they are herein consolidated. 42 U.S.C. 15512(a)(2)(D)(2002)(holding that the State may consolidate complaints filed under this section); §1-1.5-105(f), 1 C.R.S. (2003)(same).

In issuing this Final Determination, the testimony of the witnesses has been heard and considered, the credibility has been weighed, the complaints and amendment, the responses thereto and related documents have been considered, and all election records, relevant correspondence, and testing records and manuals pertaining to the Election have been reviewed. In conducting this Audit, this Office applies a preponderance of the evidence standard. *See Karnes v. SCI Colorado Funeral Services, Inc.*, 162 F.3d 1077, 1081 (10<sup>th</sup> Cir. 1998)(holding that the preponderance of evidence standard generally applies in Title VII cases where the federal or state statute does not explicitly set forth a standard, insofar as it constitutes a conventional rule of civil litigation)(citing *Price Waterhouse v. Hopkins*, 490 U.S. 228, 253 (1989); *Community Hospital v. Fail*, 969 P.2d 667, 681 (Colo. 1998)); *see also* § 13-25-127(1), 5 C.R.S. (2003)(stating that notwithstanding any provision of law to the contrary, the degree of proof required in any civil action shall be by a preponderance of the evidence).

## **II. Jurisdiction**

Jurisdiction of the Office of Secretary of State is vested pursuant to §1-1-107(2)(b), 1 Colorado Revised Statutes ("C.R.S.")(2003), which specifically authorizes the Secretary of State to review the practices and procedures of the County Clerk and Recorder of Garfield County, its employees and other election officials in the conduct of an election. These powers have been vested in the Secretary of State pursuant to Section 11 of Article VII of the State of Colorado Constitution to secure the purity of elections and to guard against the abuses of the elective franchise. *See* §1-1-107(5), 1 C.R.S. (2003). Further, this Office is empowered to exercise any other powers or perform any other duties that are consistent with Article 1.5 of Title 1, C.R.S. (2003) and that are reasonably necessary for the proper administration, implementation, and

---

course of business pursuant to statute; there is no allegation or inference that at the time of the request, the records were not being stored according to state law.

<sup>2</sup> "Election records" include but are not limited to accounting forms, certificates of registration, pollbooks, certificates of election, signature cards, all affidavits, absentee voter applications, absentee voter lists and records, absentee voter return envelopes, voted ballots, unused ballots, spoiled ballots, and replacement ballots. § 1-1-104(11), 1 C.R.S. (2003).

enforcement of the Help America Vote Act (“HAVA”) 42 U.S.C. 15512, et seq., (2002) and that will improve the conduct of elections in the state in conformity with HAVA. See §1-1.5-104(1)(f), 1 C.R.S. (2003).

This Office determines that pursuant to §1-1.5-105(2)(b), 1 C.R.S. (2003) and 42 U.S.C. 15512(a)(2)(B), both the School District and Davis have standing to bring a complaint.

### **III. Issues Raised by the Complainants**

A. The complainant School District requests an audit of the Election and raises the following issues:

- (1) Were all ballots counted regardless of valid identification in accordance with the Help America Vote Act of 2002 (“HAVA”) 42 U.S.C. 15512, et seq., (2002) and state law §1-7.5-101, et seq. 1 C.R.S. (2003)?
- (2) Did first-time voters who registered by mail include proof of identification with their ballot?
- (3) Was the central count tabulator used in the Election functioning properly?

B. Complainant Davis also requests an audit of the Election and raises questions which are essentially the following:

- (1) Were the ballots correctly counted?
- (2) Did the written direction on the ballot secrecy envelope stating that the elector should use black ink pen while the instructions on the face of the ballot stating that the elector should use the pencil provided to fill out the ballot impact the outcome of the election?
- (3) Were first-time voters asked for proof of proper identification?
- (4) Were electors denied ballots for their proper ward and thereby denied the opportunity to vote?
- (5) Were all voters who reside in ward 1 provided with ward 1 ballots?

### **IV. Findings of Fact**

#### **1. Actions Taken Prior to Mail Ballot Counting**

##### **A. Using the Integrity Software System**

On February 27, 2003, Integrity software version 156 was installed in Garfield County. The Integrity voter registration system had been programmed under the requirements of the Help America Vote Act of 2002 to classify first-time voters who registered by mail or in person but who had not submitted a proper form of identification pursuant to state and federal law required by the “active/verify” program of the software.<sup>3</sup> Peggy DeOrio (“DeOrio”) is an employee of

---

<sup>3</sup> The “active/verify” mode permitted the county election official to recognize eligible individuals who had not submitted the requisite identification and to flag these individuals’ records (first-time voters) on the pollbooks as they will be required to show identification before they will be allowed to vote (according to HAVA requirements).

the Elections Office of the Colorado Secretary of State charged with assisting and maintaining the Integrity registration systems. On March 7, 2003, DeOrio reviewed the first time voters' list for Garfield County. Lisa Flanagan ("Flanagan"), an employee of Sequoia Voting Systems, was charged with assisting and maintaining the Integrity electronic voter registration system used by the Garfield County Clerk and Recorder and the eighteen other counties in Colorado using the same system.

On March 8, 2003, Flanagan and DeOrio visited Garfield County during an eight-week training schedule to resolve some printing issues the Clerk and Recorder's Office was experiencing. On May 14, 2003, DeOrio sent an email to nineteen Colorado counties including Garfield County, which were utilizing the Integrity electronic voter registration system. The e-mail states in relevant part:

Please begin using [the active/verify program] when entering a voter registration that is received by mail without the required identification. This will flag the voter record on the pollbooks so that the information will need to be given at the time of voting.

Generally, during the period of late spring/early summer of 2003, the nineteen counties using the Integrity electronic voter registration system were required to upgrade their software from "Access" to "SQL" (hereinafter "Sequel"). The Sequel software implemented an "active/verify" system which alerted the counties to the registration of first time voters and served as a reminder to check the identification of these voters to confirm their residence.

On June 2, 2003, DeOrio, through a dial-up connection from the Elections Office to each county, added an "active/verify" status to the Garfield County Integrity system. This allowed the County to assign "active/verify" status to a new voter who sends in their registration by mail but fails to provide proper identification. The following day, DeOrio converted eligible electors in Garfield County to "active/verify" status. On June 10, 2003, DeOrio installed the new statewide data export, report and tables. On July 7, 2003, DeOrio installed the new version, Integrity 166, for Garfield County. The new version included updates beyond the "active/verify" feature. On July 15, 2003, Flanagan installed a scanner to facilitate signature verification in Garfield County.

During the summer and fall of 2003 there were frequent contacts between Alsdorf or her staff and DeOrio or other members of the Elections Office to address problems with the Integrity software. The records indicate that for the most part problems were discussed and resolved.

On September 6, 2003, a CD Rom containing the Sequel software was sent by the Elections Office to Alsdorf. Alsdorf confirmed receipt on September 10. Alsdorf was asked to contact DeOrio as soon as possible after receiving the CD to obtain training on installation. On September 23, DeOrio noted that Alsdorf had not yet contacted her to obtain instructions on installing the CD Rom to upgrade to Sequel software. DeOrio contacted Alsdorf via email and Alsdorf said she would follow up. Alsdorf's office had misplaced the CD Rom, initially sent containing the Sequel software, and a second CD was provided on October 23, 2003. It was around this time that the Sequel software was installed in Garfield County. *See Exhibit "5."*

Following the installation of the Sequel software, Jean Alberico ("Alberico"), Alsdorf's Deputy Clerk, informed DeOrio that the newly modified system was not updating each individual address change. DeOrio instructed Alberico that after each address change, it was necessary to update the "eligible electors" list; if this wasn't done, a ballot would not be generated for the first time voter. Alberico notes that at some point after the election either she or the staff had to make the change of address for a voter as many as two or three times to get the system to recognize the correct ballot style. It was determined by the Sequoia programmers that this was due to operator error due to the fact that the changes were not being correctly saved. Alsdorf also voiced concern that her staff was provided with contradictory information on the necessary frequency required to update the eligible elector list. Further, Alsdorf asserted that this Office provided inadequate training.

Alsdorf described the cumbersome process undertaken by Alberico and Murdock to change addresses of electors in Garfield County using the voter registration system. Alsdorf reports that every time a change of address was made, the database indicated an incorrect ballot style. While Alsdorf states that they experienced more problems after Sequel was installed, there is little indication on the records of the Elections Office other than the exchanges set forth herein that indicate problems were brought to the attention of the Elections Office.

Flanagan attributes the difficulties Alsdorf and her staff experienced to user error rather than a system malfunction. Flanagan asserts that using the Integrity system, if a ballot has been issued to a voter, and the voter thereafter changes his/her address, the system requires that the original ballot be cancelled before a new ballot is issued. In this way, the system can track what ballot style and number were originally issued. The system will show the new ballot style and the clerk may issue a new ballot for the voter. If a voter changes his/her address and a ballot has not previously been issued, the system will show the correct ballot style without having to run eligible voters. Flanagan states in relevant part:

Garfield County did not wish to handle their mail ballots in this manner - one at a time. [The staff] wanted to be able to make change[s] of address and then create batches to be mailed out for the day - to do it this way, the Clerk MUST run the eligible voters to create this batch with the voter's updated information (ballot style and address). This process worked fine for the one to two weeks leading up to the election; once they got closer to election day, the Garfield County Clerk's office continued to handle the changes in this manner, when they should have actually should (sic) have done it on an individual basis as discussed previously -

During the 2003 November Mail Ballot Election, there were several other counties using the Integrity Voter Registration System, that did not have these problems. I believe that this was more of a "user error" than a "system malfunction".

See Exhibit "5."



No other county utilizing the Sequel software encountered the difficulties encountered by Garfield County.

### B. Employment and Training of Staff

On or about June 25, 2003, this Office conducted an "Elections 101" course for all sixty-four counties. Alsdorf and her staff did not attend. In August 2003, this Office conducted a second "Elections 101" course for the County Clerk and Recorders and their staffs. These courses covered the general topics of conducting elections and the legal requirements of running a lawful election. Neither Alsdorf nor her staff attended this course.<sup>4</sup> On September 16, 2003, DeOrio devoted the day to training the new elections clerk, Laurie Murdock ("Murdock"), on general elections procedures, including voter registration, modifying voter registration and running reports.

Additionally, during the Election, two individuals who shared Alsdorf's last name were employed in the Election: Mike Alsdorf, who is Mildred Alsdorf's son, and Lynn Alsdorf, whose relationship to Mildred Alsdorf is unknown. Lynn Alsdorf served as an election judge, while Mike Alsdorf was employed as a voting machine operator. An "election judge" is a registered elector appointed by the county clerk and recorder to perform the election duties assigned by the county clerk and recorder. Section 1-6-101, 1 C.R.S. (2003).

Section 1-7-507(2), C.R.S. (2003) requires that all persons who are engaged in the processing and counting of the ballots or recorded precinct voters must be deputized in writing and take an oath that they will faithfully perform their assigned duties. Rule 11.3.3, Election Rules, Colorado Secretary of State (2003)<sup>5</sup> prohibits employees of the County Clerk and Recorder from using an election program unless deputized and sworn for this specific purpose. In addition, employees who are authorized by the County Clerk and Recorder to prepare and/or use an electronic voting program are also required to have filed with that office a written clearance document from the Colorado Bureau of Investigation ("CBI"). Election Rule 11.3.5.

This Office requested the deputation, oath, and Colorado Bureau of Investigation ("CBI") clearance document for Mike Alsdorf. In response thereto, Alsdorf asserts that Mike Alsdorf "was appropriately placed under oath and sworn to office prior to his performance of duties for my office for the above-referenced election."<sup>6</sup> Alsdorf was, however, unable to locate the actual paper document. As for the CBI background check, Alsdorf admits that she did not conduct such a check for this election cycle, but did perform a CBI background check prior to her son's employment in 2002. Alsdorf alleges that inasmuch as Mike Alsdorf is her son, she has close personal knowledge of his activities and life circumstances during the course of the last year, and knows "that there were no additions or deletions to the criminal record check of 2002." Exhibit "6."

---

<sup>4</sup> This Office also provided training at regional conferences of the Colorado Association of the County Clerks and Recorders. Although Alsdorf attended one of these conferences, it did not offer a concentration on the topics covered in the "Elections 101" course, focusing on compliance with legal requirements of elections.

<sup>5</sup> All references to the Election Rules refer to the Colorado Secretary of State Election Rules (2003) effective October 22, 2003 and will be referenced hereafter as "Election Rules."

<sup>6</sup> See Letter dated April 7, 2004 from Mildred Alsdorf, Garfield County Clerk and Recorder to this Office attached as Exhibit "6."

## C. Voter Registration

### (1) Electors With Address Changes

As mentioned above, Alsdorf and her staff experienced difficulty utilizing the Sequel software to accurately match the elector's changes of address with the correct ballot styles. Alsdorf attributed this to: ". . . human error by Laurie Murdock, newly hired election clerk and administrative error in relying on staff to follow instructions and not double checking the information when questioned by the voter . . ." In addition to human error, Alsdorf asserted that the Election Office was at fault: "the staff involved were relying on accurate and updated information from the State's Integrity Voter System Software Election System software (sic) when new data was input into the computer only later to be determined that we were not able to rely on the information the State's computer was generating." Alsdorf acknowledged: "[d]uring the 2003 November Mail Ballot Election, there were several other counties using the Integrity Voter Registration System, that did not have these problems. I believe that this was more of a "user error" than a "system malfunction." See Exhibit "7."

For individuals who had changed their address subsequent to October 6, 2003,<sup>7</sup> Alsdorf's staff pulled the old ballots and inserted replacement ballots containing the elector's new addresses and mailed them to the electors. When the post office returned undeliverable ballots, Alsdorf's staff date stamped the envelopes, scanned them as undeliverable, and sorted them with new addresses within Garfield County, the State of Colorado or out of state.<sup>8</sup> They were then alphabetized.

According to Alsdorf, Alberico, having entered correct information on each elector requesting a change, knew that the information shown in the electronic voter registration database should be correct. Nevertheless, Alsdorf states that the voter registration system randomly failed to reflect the correct, updated information, including, as stated above, the correct ballot style.

Electors who had not received their ballots inquired as to their status from Alsdorf. If the ballot had been returned and, upon verification by the election judges, the voter's new address was still in the same ballot style, the voter completed a change of address form and the same ballot was either mailed again or given to the voter.

Two residents of Garfield County, Dr. Jeffrey E. Fegan and his wife Kimberly Renee Fegan had moved into Ward 1 in Garfield County prior to the election. Alsdorf's office was to receive all changes of address by a deadline of October 6, 2003. Dr. Fegan hand-delivered his

---

<sup>7</sup> State law requires persons to be permitted to vote at any election if the electors have registered within twenty-nine days before the general election. § 1-2-201, 1 C.R.S. (2002). As a result, the election officials are required to close registration of electors.

<sup>8</sup> If a ballot is returned to the election official as undeliverable, the official is not required to re-mail the ballot packet. Election Rule 12.5.5.

change of address on October 8, 2003.<sup>9</sup> Exhibit “8.” Alsdorf stated that because Dr. Fegan’s address was not received until October 10, the address change was not entered into the database. This discrepancy in dates – between Dr. Fegan’s hand-delivering the change of address form on October 8, and Alsdorf’s belief that it was not received until October 10, has not been resolved. Exhibit “7.” In any event, the ballots that were sent out to the Fegans were returned as undeliverable.

Murdock kept Jeffrey Fegan’s ballot and change of address form on her desk after the ballot had been returned by the post office. Murdock mistakenly believed that the new address was very close to the old address by drawing an erroneous conclusion from the street numbers. She therefore believed that the ballot style that had been issued was correct. The ballot was placed in a box for the electors to physically pick up.

Due to the technical difficulties arising from the voter registration system, Alberico instructed Murdock to rely on the manual paper locator print-out and not the computer. According to Alsdorf, had Murdock followed her supervisor’s instructions, the Fegans would have received the proper ballot style. *See* Exhibit “7.”

Either Jeffrey Fegan or his wife came to Alsdorf’s office to retrieve their ballots. Lindsay Nash, a recently hired clerk, provided the ballots to Fegan or his wife.<sup>10</sup> Thereafter, on November 4, 2003, the afternoon of the election, Jeffrey Fegan approached Alsdorf and stated that he and his wife had been provided with the incorrect ballots. Alsdorf, relying on Murdock, assured him they were correct. Alsdorf did not, however, check Murdock’s conclusion, nor did she check the printout indicating that Dr. Fegan should have received a different ballot style.

## (2) First-Time Voters

HAVA created a new class of elector -- the first-time voter.<sup>11</sup> First time voters are citizens of the United States, over the age of 18, and have never voted in an election in the state of Colorado, or have moved from one county to another within the state of Colorado. Both federal and state law establishes requirements for identification for both registering to vote and voting. In Colorado, current law establishes different parameters for registering than for voting. To register to vote, a first time voter must provide a copy of one of the following forms of identification with the voter registration application:

---

<sup>9</sup> The change of address was presumptively hand delivered, since the original document indicates that it was not sent via mail; however, there is no date stamp indicating the date it was received by the Garfield County Clerk and Recorder.

<sup>10</sup> Only Jeffrey Fegan had mailed a change of address; Kimberly R. Fegan had not. This did not seem unusual to Murdock since she erroneously believed that the same ballot style would be used since the move had not resulted in a change of precinct.

<sup>11</sup> Pursuant to state law, first time voters who register by mail or in person must submit a proper form of identification with the voter registration application. Section 1-2-204, 1 C.R.S. (2003). If the voter fails to do so, the election official is required to contact the voter and request such proof of identification. *Id.* If the voter fails to respond to such contact, the voter may include a copy of the requisite identification with the mail ballot. Section 1-7.5-107(3.5), 1 C.R.S. (2003). If the voter does not include the requisite identification with the mail ballot, the mail ballot is treated as a provisional ballot. Section 1-7.5-107(5(b)), 1 C.R.S. (2003).

- A valid Colorado driver's license;
- A valid identification card issued by the Colorado department of revenue;
- A valid United States passport;
- A valid employee identification card with a photograph of the eligible elector issued by any branch, department, agency, or entity of the United States government, or of this state, or by any county, municipality, board, authority, or other political subdivision of this state;
- A valid pilot's license with a photograph of the eligible elector issued by the federal aviation administration or other authorized agency of the United States;
- A valid United States military identification card with a photograph of the eligible elector;
- A copy of a current utility bill, bank statement, government check, paycheck, or other government document that shows name and address of the elector; or
- The last four digits of a social security number.

See §§1-104(19.5) and 1-2-204(2), 1 C.R.S. (2003)

Return envelopes that did not contain an executed self-affirmation were scanned and personally delivered to Alsdorf. Alsdorf then called each of these voters and informed them that their ballots could not be counted until the self-affirmation was signed. Alsdorf made notations on the return envelope of any contact with the voter. These return envelopes were segregated from the others and left in Alsdorf's private office each evening, a locked private office within the County Clerk and Recorder's Office. During the day, the alphabetized return envelopes were placed in the elections area of the Office of the County Clerk and Recorder so that when voters came by to execute the self-affirmation, they were easily available.

Upon receipt of the HAVA complaints, Alsdorf personally ran the entire "active/verify" voters list for all voters in Garfield County. In addition, Alsdorf personally ran an "active/verify" voters list for all voters who would receive the Ballot Style 2 (which contained the Garfield School District No. 16 question).

Alsdorf discovered at that point after the Election that Murdock had erroneously classified many voters as first-time voters who were in fact not first-time voters. Some had registered by mail or in person and had not submitted proper identification. For the entire county, Alsdorf found 146 "active/verify" voters. Of the 146 voters, Alsdorf's records showed that twelve first-time voters that completed ballots did not send any form of identification with the mail ballot. Three first-time voters followed the printed instructions on the secrecy sleeve/envelope and submitted a proper form of identification with the mail ballot. Ninety-one voters were identified incorrectly as "active/verify." The original ballot envelopes of thirty-six first-time voters were returned as "undeliverable" or the voters did not vote. Four of the "active/verify" voters registered after the deadline and were therefore not issued ballots. Alsdorf's research reflected that, only two voters in Ballot Style 2 needed to send identification with their ballots.

The identification documentation<sup>12</sup> included in the election records reveals that first time voters did respond affirmatively to requests for identification information, providing: copies of Colorado driver's licenses, United States passports, bank statements, local government identification cards with photographs, social security cards, United States military identification card with photographs, and current utility bills.<sup>13</sup> Exhibit "9."

Alsdorf has also presented documentation allegedly pertaining to what she has defined as individuals who are first time voters and who sought voter registration, agency registration, confirmation of voting status and change of address.<sup>14</sup>

Alsdorf states that only two individuals who were first time voters had not submitted the proper identification. This Office reviewed notations made by Alsdorf or a member of her staff with regard to thirty individuals identified by Alsdorf as individuals who sought: a change from "inactive" to "active" on voter activity; a change of party; or voter registration. This Office assumes that this list is derived from the "Active/Verify" list created by Alsdorf's staff for first time voters.<sup>15</sup> From the list of thirty, this Office found ten individuals who would meet the requirements of a first time voter under HAVA. Of the ten, the United State Postal Service returned four of the mail ballot envelopes as "undeliverable." An additional four of the mail ballot envelopes were not returned by the voters. The final two mail ballots were returned and counted without the requisite identification as proof of eligibility. Section 1-7.5-107(5)(b), 1

---

<sup>12</sup> Each of these forms constitutes a valid form of identification that qualifies the presenter to vote. Additionally, two other forms accepted as identification did not constitute a valid form of identification: a bill from Comcast for cable television services and a W-2 form prepared by an employer. A cable television services bill does not constitute a "utility bill" for purposes of identification as defined by Title 1, C.R.S. A W-2 (Wage and Tax Statement) is an income tax form to be filled out by the employer which states specific information for purposes of filing income tax returns under federal law. The identification requirement of Title 1 mandates a government document, not a form. While the W-2 form is produced by a government agency, the unique (and personal) information filled in by the employer for the benefit of the employee is not information produced by a government agency. The identification requirement of Title 1 mandates a government document produced by a government agency not a form produced by a government agency and filled out by the individual or a third party. A W-2 (Wage and Tax Statement) is not a government document for purposes of identification as defined by Title 1, C.R.S.

<sup>13</sup> The term, "public utilities", is defined as electrical, common carrier, pipeline, gas, telephone, telegraph, and water corporations, which supply their services to the public. See § 40-1-103, 11 C.R.S. (2003). Cellular or wireless phone services, or high-speed data services such as digital subscriber line, are not utility services. Cable television services are often combined with high-speed data services offered by corporations and, therefore, fall within the ambit of non-utility services.

<sup>14</sup> Agency registrations are a creature of the National Voter Registration Act of 1993 (also known as the "NVRA" or the "Motor Voter Act"), 42 U.S.C. 1973gg, *et seq.* (1993), which was passed to enhance voting opportunities for every American and to remove the vestiges of discrimination which historically have resulted in lower voter registration rates of minorities and persons with disabilities. NVRA requires states to provide Agency-based Voter Registration and places limitations on removal of voters from registration lists. The NVRA also provides additional safeguards under which registered voters would be able to vote notwithstanding minor technical problems. An example of NVRA registration is obtaining a Colorado driver's license from the Colorado Department of Revenue. In such cases, individuals who seek a driver's license are required to submit identifying information consistent with HAVA and also obtain one of the forms of identification required: a valid Colorado driver's license. Individuals who avail themselves of agency-based voter registration under the NVRA satisfy the identification requirements for first time voters pursuant to federal and state law.

<sup>15</sup> It is further assumed that Alsdorf or her staff generated this report to reflect evidence that her former employee, Laurie Murdock, was in fact entering individuals who were not first time voters in the "Active/Verify" files.

C.R.S., provides that if a [mail ballot] envelope received from [a first time voter] does not contain identification, the ballot is required to be treated as a provisional ballot. Upon receipt of a provisional ballot, the county clerk and recorder shall verify the information contained in the provisional ballot affidavit. Section 1-9-303, 1 C.R.S. If the information cannot be verified, the ballot shall be rejected. *Id.* For purposes of verification, the county clerk and recorders have access to three databases: (1) Secretary of State Voter Registration System; (2) their county voter registration system, and (3) the Colorado Department of Revenue Voter Registration Database. In a search for verification of identification, the election official may find evidence of identity or qualification in any one of the databases.

The election records do not reflect the treatment of the two ballots as provisional ballots, nor do the records reflect that Alsdorf or her staff made a diligent search to verify identification and eligibility of the two voters. Instead Alsdorf admits that these two votes were counted without the proper verification of eligibility. This Office finds Alsdorf did not follow state law in requiring identification for first time voters. Nor did she follow state law in treating the identification-deficient first time voters' mail ballots as provisional ballots.

This Office realizes that two ballots, which may or may not have qualified for tabulation, were counted as part of the official count, the recount, and the hand count done by this office in the School District issue. (Alsdorf reported no first time voters in the Davis race). However, because ballots are confidential as to each voter, this Office would not be able to determine which ballots belong to the two first time voters in order to remove them from the counted ballots. Furthermore, the inclusion of these ballots would not impact the outcome of the hand count performed by this Office.

#### D. The Mail Ballot Plan

##### (1) Processing of Ballots Prior to Election Day

The Election at issue here was conducted as a coordinated mail ballot election.<sup>16</sup> As part of the pre-election process, Alsdorf notified this Office of the coordinated mail ballot election<sup>17</sup> within the proscribed statutory period, and on September 10, 2003, she submitted a written plan.

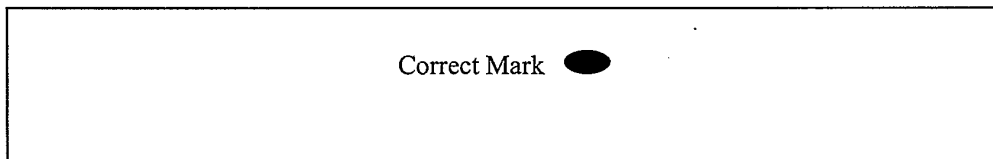
---

<sup>16</sup> Pursuant to § 1-7.5-104, 1 C.R.S. (2003), governing boards of any political subdivision may determine that an election be held by a mail ballot. If the governing board of a political subdivision elects to conduct a mail ballot election, the designated election official is required to conduct the election under the supervision of the Secretary of State and be subject to the rules that are promulgated by the Secretary of State. Prior to the election, the designated election official is required to notify the Secretary of State no later than fifty-five days prior to the election. The notification is required to include a proposed plan for conducting the mail ballot election, which may be used on the standard plan adopted by the Secretary of State. *See* §1-7.5-105, 1 C.R.S. (2003). Separate mail ballot plans are not required from a political subdivision if a County Clerk and Recorder submits a mail ballot plan for a coordinated election which includes the political subdivision. *See* Election Rule 12.1.2. However, for coordinated mail ballot elections, each County Clerk and Recorder is required to compare the lists submitted by the various political subdivisions to assure that each elector receives the appropriate ballot or ballots for the election. *See* Election Rule 12.5.3.

<sup>17</sup> A "coordinated election" is an election where more than one political subdivision with overlapping boundaries or the same electors holds an election on the same day and eligible electors are all registered electors, and the County Clerk and Recorder is the coordinated election official for the political subdivisions. *See* § 1-1-104(6.5), 1, C.R.S. (2003); *See also*, Election Rule 6.2.

She included in the plan a secrecy sleeve she had prepared. The Election Division of this Office examined the mail ballot plan, found deficiencies and informed Alsdorf, who remedied the deficiencies by way of amendment. The amended mail ballot plan was then approved by the Elections Division of this Office on October 1, 2003. The secrecy envelope<sup>18</sup> contained official instructions that stated in relevant part:

To vote, completely fill in the oval beside the candidates/issues you choose on your ballot with a black ink pen,<sup>19</sup> as shown here:



See Exhibit "10."

The official ballot reflected the following printed instructions:  
INSTRUCTIONS TO VOTERS:

1. To vote you must blacken the oval ( ● ) completely to the left of your choice.
2. Use ONLY THE PENCIL PROVIDED.<sup>20</sup> Make the mark clear and distinct.
3. If more than the allowable number of ovals are blackened, votes for that question or issue will not be counted. EXAMPLE: Vote for "ONE" means only one oval may be blackened.
4. DO NOT REMOVE BALLOT STUB.

The ballot containing the contradictory direction to use the pencil provided was not submitted as part of the mail ballot plan to the Elections Office. The ballots, in the normal course of business, are not part of the mail ballot plan submitted for approval. They are, as a matter of course, printed following approval of the plan. Each county is responsible for making sure that the ballot used in any given election directs the voters to use the writing instrument acceptable to the Tabulator that particular county uses. After submitting and gaining approval of the mail ballot plan from this Office, on or about October 6, 2003, Alsdorf and her staff began setting up the Election using the Integrity voter registration system. Ballots were mailed to eligible electors on October 14, 2003. Alsdorf's staff pulled a number of individual ballots for voters who had contacted the Clerk and Recorder's Office to state that they would be out of town and would not receive the mailed ballot. These pulled ballots were held in Alsdorf's office where electors could request and receive them.

---

<sup>18</sup> See Secrecy Envelope attached as Exhibit "10." A "secrecy sleeve" is required to be sealed or closed on at least two sides, one of which shall be the bottom of the sleeve. Election Rule 12.1.1. The secrecy sleeve must conform to the requirements of Election Rule 12.

<sup>19</sup> Underscore emphasis added.

<sup>20</sup> Underscore emphasis added.

Alsdorf provided a narrative description of how the ballots were processed. The narrative suggests that the processing of the mail ballot plan was successful. Other evidence, however, suggests otherwise.

Alberico and Murdock changed electors' addresses as needed, updated the "eligible elector" list, noted who had requested and needed absentee ballots and determined whether the elector needed a replacement ballot. The staff would re-update eligible electors and batch file reports with Ballot type and style. Alberico printed new labels and mailed the ballots by United States mail. These processes were followed on a day-to-day frequency for a one to two week period.

As the mail ballots returned in sealed envelopes, Alsdorf's staff checked them to ensure that they contained a completed self-affirmation,<sup>21</sup> had been date stamped, and scanned them as returned in the required form or incomplete. The scanned ballots were marked with an "s" or a "√" and deposited in the locked ballot box, and a "VS" when the signature was on file and the clerk verified the scanned signature matched the signature on the envelope. The return envelopes were date stamped and deposited in a locked ballot box. Both the scanned ballots and the return envelopes were secured in a locked room each evening.

Ballots were also delivered to the County drop box<sup>22</sup> located near the south entrance of the Garfield County Courthouse. The drop box was checked frequently during the day. The return envelopes placed in the drop box were similarly checked for execution of the self-affirmation, date stamped and deposited in the locked ballot box and secured in a locked room each evening. Return envelopes containing mail ballots were also delivered by mail to Alsdorf's office. These return envelopes were separated into voted ballots and undeliverable ballots. Alsdorf maintained both keys for the ballot box and the storage room in a secure location.

As the Election approached, Alsdorf realized that mailing ballots would no longer be an option since the mail service could not deliver the mail ballots where the electors could not return them in the statutory time period preceding the Election. As a result, ballots were issued over the counter to electors who came in to retrieve them.

On October 27, 2003, the mail ballot judges began to prepare the ballots to be counted. Alsdorf's office printed a county-wide alphabetical list which contained: voter name, address, ballot style, number issued, and status of the ballot (*i.e.*, completed, undeliverable, etc.).

---

<sup>21</sup> Section 1-7.5-107(3)(b.5)(I), (II), 1 C.R.S. (2003) requires an eligible elector to sign a self-affirmation that is printed on the mail ballot return envelope, which states:

I state under penalty of perjury that I am an eligible elector; that my signature, name, and address are as shown on this envelope; that I have not and will not cast any vote in this election except by the enclosed ballot; and that my ballot is enclosed in accord with the provisions of the "Uniform Election Code of 1992."

<sup>22</sup> The mail ballot plan filed by Alsdorf (and duly approved by the Elections Office) proposed the use of a twenty-four hour drop box located on the south side of the Courthouse. The box was locked and the key, during election time, is kept by the County Clerk and/or her election deputy. The box is checked at regular intervals during the day and on Election Day at the closing of the polls (7:00 p.m.). The drop box was bolted to the concrete sidewalk. (If a political subdivision desires to establish a site for drop box for the convenience of voters to deliver their ballots, the drop box location must be permanently affixed, secured and locked and must be monitored by the local election official).



Significantly, Alsdorf alleges that pollbooks printed by the Integrity system could not be used because the voter registration system would print pollbooks by precinct only. This would require the judges to examine twenty-seven pollbooks. To avoid this difficulty, Alsdorf directed the judges to alphabetize the returned envelopes in large trays. Once the ballots were alphabetized, three of the judges marked off the returned envelopes by highlighting the voter's name in the printout. When the ballots were checked, another election judge then took them from the "marking" area to other election judges who pulled the ballots from the envelopes, checked any identification required by law, and matched it against the voter's name.

Forms for identification were then segregated from the ballots and maintained in a separate filing basket. The ballots were removed from secrecy envelopes and an election judge removed the ballot stubs. Because the ballots had been folded in order to insert them into the return envelope, the ballots were "backfolded" and placed flat in another ballot box. The empty envelopes were filed in alphabetical order in the boxes. The election judges were instructed to ensure that only empty envelopes were placed in the boxes.

Voters who maintained an "inactive" status did not receive ballots. For these voters, Alsdorf had the voter complete a request for absentee ballot form and the ballot was either mailed or delivered to the voter in person. Replacement ballots were provided to individual voters who did not receive the mailed ballots.

Alsdorf allegedly maintained a ballot inventory that was updated daily when ballots were returned. This inventory was not provided with the election records. Although Alsdorf was experiencing difficulties with the electronic voter registration program, she continued to rely entirely upon the voter registration system.

Contrary to the language in the mail ballot plan,<sup>23</sup> Alsdorf ultimately segregated ballots which were returned lacking the requisite voter affidavits, keeping them separate in her office at night from the rest of the ballots.

## (2) Central Count Tabulator Problems

The certified Central Count Tabulator's functions are explained at length in Exhibit "11." The diagrams attached also help to demonstrate the specific features of the optical scan equipment. Generally, the Central Count Tabulator performs several functions, including:

- Reading the ballots and checking the pre-printed codes along the edges to determine each ballot's precinct and type.

---

<sup>23</sup> "Ballots, including pre-distribution and non-issued, will be kept in locked rooms on secured premises at all times. All election material, ballots, ballot boxes and computers will be monitored during utilization by election judges and deputy clerks and placed under security each night. Only two keys to the critical ballot and materials areas exist, and those are held by the County Clerk and election supervisor. Every deputy clerk and election judge will be thoroughly saturated with an explanation of the vital importance and necessity of ballot security. All ballots received will be verified and kept in a locked room until the judges review during the time when the ballots can be counted, then all ballots will be put back into a locked room at night. The County Clerk or Deputy will have keys to door and ballot boxes."

- Reading voter choices for candidates or issues. The entire reading process takes only a fraction of a second for each ballot.
- Reading the ballots and checking for irregularities. For example, if a voter chooses not to vote in one race, that choice is recognized and recorded. Another example is if a torn ballot is detected, the machine stops and provides the operator with instructions for handling the ballot.
- Counting votes for each race and tracking the race count by precinct. The total ballots counted are tracked by precinct and by ballot type.
- Tracking absentee results in several ways:
  1. Tallying absentee votes with the regular precinct totals;
  2. Tallying absentee votes separately from the regular precinct totals; and/or
  3. Tallying votes as a duplicate precinct set.
- Generating reports to show up-to-the-minute totals for individual precincts or city/county wide totals. Final reports serve as unofficial election night results. The Central Count Tabulator also generates a date and time stamped audit log of scanner activities for security reasons.
- Recording election results on diskettes, which serve as permanent record of the election, or as backup.

The Central Count Tabulator is capable of several sorting options: blank, overvote, special, and write-in. When a button is pressed the corresponding light indicates whether the SORT option is active or inactive. For example, if the “sort blank” option is activated, a ballot that is marked with a writing instrument that is unreadable can be detected, which stops the scanner, and provides the operator with instructions for handling the ballot. There are also indicator lights that provide “prompts” to the operator to instruct them of either problems or status. Examples are multiple, re-scan ballot, black check error or blank ballot. “Multiple” indicates multiple ballots in the read area of the machine. “Re-scan ballot” appears when the following conditions occur: feed jams, invalid code errors, and/or multiple sheets, and black check errors. “Black check error” occurs when a ballot is printed too lightly, or part of the ballot is torn off. ‘Blank ballot’ indicates that the ballot may be marked in ink, or may be blank.

According to the Central Count Tabulator Operator’s Manual (“Manual”), the operator is instructed as follows: “Action: If the blank sort option is activated, do **not** rescans.” (Emphasis added). If the operator follows these instructions, the operator is required to determine whether the ballot is blank or marked in ink. If it is marked in ink, then the operator is to provide the ballot to the duplicating board for the creation of a duplication ballot marked in the proper writing instrument (in this case, pencil).

The prompts “check sensor channel” or “check code channel” indicate that the ballot may be printed too lightly. In these cases, either the sensor should be cleaned or the alignment of the ballots in the feeder adjusted. “Feed jam after ballot was read” indicates that a ballot has blocked the sensor at the entrance to the output hopper. The operator is required to clear the feed path and empty the output hopper if it is full. “Feed jam in read area/multiple ballots in reader” indicates ballot feeding problems. If the error repeats often, the Manual instructs the operator to job the ballots, adjust the upstop knob, check the ballots for foreign objects and

check the feed path. The warning “pick failure” indicates the ballot did not leave the tray, usually meaning that the input tray was too low or the pick belt is worn and needs replacing. In these cases, the Manual instructs the operator to verify that the ballots are square in the input hopper, and then adjust the upstop knob. If the message still appears, the operator is instructed to replace the pick belt. “Sort overvote” indicates the scanner will stop scanning when an overvoted ballot is read. The Manual instructs the operator to scan ballots and separate overvote ballots.

Alsdorf had a long-standing familiarity of approximately twenty years with the operations of the Central Count Tabulator.

#### E. Mail Ballot Election Proceedings

##### (1) Running the Test Decks (Logic and Accuracy Test)

On Monday, November 3, 2003, the Garfield County Clerk and Recorder’s Office and the election judges began the necessary preparations for counting ballots. Two test decks were run: one prepared by ES&S and one prepared by Alsdorf and the election judges. These test decks were run in order to ensure accuracy of interpretation and calculation of the ballots cast. The test deck for logic and accuracy<sup>24</sup> ensures that votes cast are properly recorded, and assures that all candidates and questions for each ballot style in each precinct are properly loaded onto the system. Logic and accuracy differed from the previous round of examination insofar as the testing uses the actual memory card used in a specific precinct for the election. In the logic and accuracy test, sample votes are cast<sup>25</sup> on the equipment and these totals are verified. At the conclusion of this testing phase, the units are put into “election mode.” This mode prints out a “zero totals report” to ensure that no votes have been recorded in any race. Then the custodian of the equipment sets the switches so the machine will sort blank ballots, overvotes,<sup>26</sup> and write-in ballots cast by the electors.

Once the count of both test decks was verified as being correct by those witnessing<sup>27</sup> the logic and accuracy test, the Central Count Tabulator was “zeroed out” to ensure that the ballots counted from the test deck would not be included in the official count. In addition, the Central Count Tabulator was programmed to sort<sup>28</sup> all blank ballots and overvotes. This procedure was also conducted after the election. Alsdorf confirmed that the logic and accuracy testing -- both

<sup>24</sup> See Election Rules 11.4.3; 11.4.5; 11.4.6; *See generally*, § 1-7-506, 1 C.R.S. (2003).

<sup>25</sup> In running a test deck, it is advisable to mark the ballots using a variety of writing instruments and marking the ballot inside, as well as outside, of the instructed area to determine the voting machine’s capacity to register marks which don’t necessarily comport with the ballot requirements, but nonetheless demonstrate the intent of the electors.

<sup>26</sup> An *overvote* occurs when a race, question, or issue contains more votes than the maximum number of candidates or responses allowed by the ballot.

<sup>27</sup> The clerks from the municipalities of Carbondale and Glenwood Springs were present.

<sup>28</sup> The ES&S M550 Central Count Tabulator can be programmed to stop when it encounters a blank ballot, overvote, or write-in ballot. When this occurs, a display on the tabulator will reflect a “sort option” prompt which allows the election judge to pull the ballot in question to review it for purposes of interpreting voter intent and tabulating votes. The tabulator is programmed not to count such rejected ballots. Optical scan voting systems were originally created for polling place elections. With the advent of mail ballot elections, optical scan voting systems have been configured to address such elections. The configuration includes instructions such as “sort blanks” and “sort ballots” to be programmed when running such an election.

prior to and subsequent to the election – established the Tabulator was functioning accurately. An independent review of the Central Count Tabulator in the course of this Audit confirmed this conclusion. See Exhibit “12.”

## (2) Counting the Ballots

Following the requisite testing of the Central Count Tabulator, Alsdorf and the election judges started to count ballots. At this point in time, at the commencement of the count, there is no evidence that Alsdorf or any of her staff recognized the conflicting information provided to electors on whether to use pen or ink. In auditing what occurred during the ballot count, it is important to note what did not occur: Despite twenty years’ experience with the Central Count Tabulator and a familiarity that, absent modification, it only read a mark made with pencil, she did not seek modification of the plan through this Office. She did not require the election judges to examine the ballots prior to processing them through the Central Count Tabulator. She did not make efforts to note the intent of the elector in a manner that would show the elector’s original mark and the election judges’ additional mark which did not obliterate the mark made by the elector. Nor did Alsdorf rely upon state election rules by preparing a duplicate ballot. Rather than taking a proactive approach which would have assisted greatly in rendering an accurate ballot count, Alsdorf and her staff proceeded to process the ballots through the Central Count Tabulator. As a result, the Central Count Tabulator began evidencing significant problems processing the ballots, stopping approximately every eleven seconds, rejecting ballots marked in ink. Evidence was presented that Garfield County elections had, in the past, experienced this type of frequency of stoppage and jamming with the Central Count Tabulator. It follows, then, that these problems were thought to be routine, when, in fact, measured by a standard of use across the state, they were extraordinary.

In a well-run election, the Central Count Tabulator should stop only rarely when it encounters an unusual problem. It is clear from the Central Count Tabulator audit logs that the operator was experiencing problems on both November 3<sup>29</sup> and November 4, 2003. This Office has prepared the chart below reflecting the time and type of error that occurred. In addition, this Office has prepared a spreadsheet derived from the Tabulator audit logs that show the time and prompt for stoppage of the Tabulator. Exhibits “14A and B.”

---

<sup>29</sup> On November 3, 2003, Alsdorf ran a Status Report by precinct and race at the conclusion of the day at 17:07:05. See Exhibit “13.” This is one type of ballot tabulation report that can be generated upon request. Section 1-7.5-107.5 C.R.S. provides: Counting mail ballots. The election officials at the mail ballot counting place may receive and prepare mail ballots delivered and turned over to them by the designated election official for tabulation. Counting of the mail ballots may begin ten days prior to the election and continue until counting is completed. The election official in charge of the mail ballot counting place shall take all precautions necessary to ensure the secrecy of the counting procedures, and no information concerning the count shall be released by the election officials or watchers until after 7 p.m. on election day. (emphasis added).

<b>November 3, 2003:</b>	<b>November 4, 2003:</b>																																
<p>Ballots counted beginning at 11:19 a.m. and ending at 5:00 p.m.</p> <p>Breaks in counting:  12:30p.m. – 1:14p.m.  2:53p.m. – 3:12p.m.  3:55p.m. – 4:40p.m.</p> <p><b>Ballots counted:     <u>5,004</u></b></p> <p><b>1733 Stops</b> for the following reasons:</p> <table data-bbox="292 819 747 1134"> <tr><td>Blank Ballots</td><td></td></tr> <tr><td>    1648</td><td></td></tr> <tr><td>Pick Failure</td><td>5</td></tr> <tr><td>Sort Overvote</td><td>61</td></tr> <tr><td>Multiple Ballots in Reader</td><td>6</td></tr> <tr><td>Feed Jam in Read Area</td><td>5</td></tr> <tr><td>Black Check Error</td><td>4</td></tr> <tr><td>Check Sensor Code Channel</td><td>2</td></tr> <tr><td>Did Not Read Enough Rows</td><td>2</td></tr> </table>	Blank Ballots		1648		Pick Failure	5	Sort Overvote	61	Multiple Ballots in Reader	6	Feed Jam in Read Area	5	Black Check Error	4	Check Sensor Code Channel	2	Did Not Read Enough Rows	2	<p>Ballots counted beginning at 10:32 a.m. and ending at 9:10p.m.</p> <p>Breaks in counting:  11:43a.m. – 12:00p.m.  12:03p.m. – 12:55p.m.  2:34p.m. – 3:24p.m.  3:48p.m. – 4:14p.m.  4:39p.m. – 5:23p.m.  5:44p.m. – 6:59p.m.  7:41p.m. – 7:50p.m.  8:36p.m. – 9:06p.m.</p> <p><b>Ballots counted:     5859</b></p> <p><b>1461 Stops</b> for the following reasons:</p> <table data-bbox="876 819 1331 1071"> <tr><td>Blank Ballots</td><td>1357</td></tr> <tr><td>Pick Failure</td><td>8</td></tr> <tr><td>Sort Overvote</td><td>83</td></tr> <tr><td>Multiple Ballots in Reader</td><td>2</td></tr> <tr><td>Feed Jam in Read Area</td><td>7</td></tr> <tr><td>Black Check Error</td><td>2</td></tr> <tr><td>Check Sensor Code Channel</td><td>2</td></tr> </table>	Blank Ballots	1357	Pick Failure	8	Sort Overvote	83	Multiple Ballots in Reader	2	Feed Jam in Read Area	7	Black Check Error	2	Check Sensor Code Channel	2
Blank Ballots																																	
1648																																	
Pick Failure	5																																
Sort Overvote	61																																
Multiple Ballots in Reader	6																																
Feed Jam in Read Area	5																																
Black Check Error	4																																
Check Sensor Code Channel	2																																
Did Not Read Enough Rows	2																																
Blank Ballots	1357																																
Pick Failure	8																																
Sort Overvote	83																																
Multiple Ballots in Reader	2																																
Feed Jam in Read Area	7																																
Black Check Error	2																																
Check Sensor Code Channel	2																																
<p><b>Total Ballots Counted:             10,863</b></p> <p>Ballots read as Blank, not counted   3005</p> <p>Ballots read as Overvote, not counted 144</p>																																	

On each day, the election judges took the ballots rejected by the Tabulator and placed them in one box.<sup>30</sup> After a certain number accumulated, the ballots were given to the resolution board, which determined the intent of the voter. The resolution board worked in pairs: one resolution judge marked the ballots that were rejected by the Central Count Tabulator, while the other ensured that ballots were tabulated for the appropriate races. Records were maintained of ballots rejected and/or resolved by the central count tabulator. A resolution judge re-marked the rejected ballots and delivered the remarked ballots to the machine operator to be re-run the ballots through the central count tabulator. Records were also maintained of whether the rejected ballot was a blank ballot, over-vote, or remade ballot.<sup>31</sup> The count of the resolution board confirmed that out of the number of ballots scrutinized, a large number of ballots were rejected.

<sup>30</sup> The basis for the segregation into two boxes is unknown.  
<sup>31</sup> § 1-7-508, 1 C.R.S. (2003) provides in part: "(1) If any ballot is damaged or defective so that it cannot properly be counted by the electronic vote-counting equipment, a true duplicate copy shall be made of the damaged ballot in

### (3) Developing an Audit Trail

Audit trail counting procedures are imperative in a situation such as this with a defective mail ballot. The ballot secrecy envelopes containing the voted ballot cards are required to be counted by the election judges to determine the number of ballots voted. Election Rule 11.5.1. The secrecy envelopes are then reconciled to the total number of ballots. Election Rule 11.5.3. Additionally, the total number of voted ballots are required to be reconciled to the same number of voters listed in the poll book. Election Rule 11.5.2.

Where conflicting instructions are given to the voter, the proper statutory safeguard is found in the resolution board. The actions of the resolution board are governed by statute and state election rules. Election judges are charged with the responsibility of interpreting and tabulating the ballots when ballots are improperly marked by the voter or not counted by optical scanning voting systems. Discrepancies can occur, but are easily explained and remedied by the resolution board.<sup>32</sup>

One of the purposes of the resolution board is to determine improperly marked ballots. If any ballot is damaged or defective (so that it cannot be properly counted by the electronic vote-counting equipment), the resolution board assigns that ballot to the ballot duplicating board where a true duplicate copy must be made of the damaged ballot in the presence of two witnesses.<sup>33</sup> Section 1-7-508, 1 C.R.S (2003). The duplicate ballot must be substituted for the damaged ballot. Every duplicate ballot must be clearly labeled as such and shall bear a serial number, which shall be recorded on the damaged ballot. Section 1-7-508(1), 1 C.R.S. (2003). In the present case, the resolution board did both the resolution and duplication work.

Votes cast for an office to be filled or a ballot question to be decided must not be counted if a voter marks more names than there are persons to be elected to an office or if for any reason it is impossible to determine the elector's choice of candidate or vote concerning the ballot issue. *See* Election Rule 27.1.5(defining an overvote as a race, question or issue which contains votes

---

the presence of two witnesses. The duplicate ballot shall be substituted for the damaged ballot. Every duplicate ballot shall be clearly labeled as such and shall bear a serial number which shall be recorded on the damaged ballot." Election Rule 11.4.7 requires that the "[v]erification and duplicating boards shall consist of registered electors recommended to the county clerk and recorder by the two political parties and may include regular employees of the county clerk who are so recommended. The members of the board shall be assigned in terms of one Democrat and one Republican, if available." Election Rule 11.4.8(a) provides that "[n]o voted ballot shall be altered or changed by the verification or duplication boards"; Election Rule 11.4.8(b) provides that "[v]oted ballot cards which cannot be processed because of over-votes, folds or bends, or are too light to be read shall be duplicated"; Election Rule 11.4.8(c) provides: "[a]ny mark sensor ballot card showing the intent of the elector on an office, issue, or question, which is outside the field read by the computer and is not over-voted shall be duplicated and the vote counted"; Election Rule 11.4.9 provides: "[t]he two watchers in the counting center shall be representatives of each major political party. Witnesses shall not handle or process ballots."

<sup>32</sup> Verification and duplicating boards shall consist of registered electors recommended to the county clerk and recorder by the two political parties and may include regular employees of the county clerk who are so recommended. The members of the board in partisan elections must be assigned in teams of one Democrat and one Republican, if available. Election Rule 11.4.7.

<sup>33</sup> A "duplicated ballot" is one for which a true copy is made in order to be properly processed and counted due to damage, improper marking or some other reason which would prevent a ballot tabulating machine from accurately counting the ballot. Election Rule 27.1.3.

for more than the maximum number of candidates or responses for a ballot question or issue allowed). A defective or an incomplete mark on any ballot in a proper place must be counted if no other mark or punch is on the ballot indicating an intention to vote for some other candidate or ballot issue. Section 1-7-508(2), 1 C.R.S. (2003). Ballots not counted because of the election judges' inability to determine the elector's intent for all candidates and ballot issues shall be marked "defective" on the back, banded together and separated from the other ballots, returned to the ballot box, and preserved by the designated election official pursuant to section 1-7-801. Section 1-7-508(4), 1 C.R.S. (2003). The duplicating board must duplicate the ballot consistent with voter intent so that the duplicate ballot may be processed and tabulated. Upon discovery of a "blank ballot,"<sup>34</sup> the resolution board is authorized to enhance the mark by making a mark through the center of the oval in pencil preserving the original mark made by the voter. Alternatively, the ballot resolution board may duplicate the ballot by marking a new ballot as a duplicate ballot.<sup>35</sup>

Rather than requiring, at that point, a careful duplication procedure in compliance with the applicable law and regulations, Alsdorf's resolution board did not make a duplicate of each ballot while striking a line through the original ballot and retaining it; rather, they marked over the mark placed by the voter, resulting in the obliteration of the original mark.

The logs of the resolution board further substantiate evidence of this problem. Alsdorf provided the original logs for November 3 and November 4. *See* Exhibits "15a and b." The resolution board logs reflect that out of the approximately ninety-one pages of the log, 85 pages were dedicated to entries for ballots marked by the voter in ink rather than in pencil. In counting the individual entries, this Office found 3,318 specific entries regarding ink. In not one instance did the resolution board note that a duplication ballot was marked in place of the improperly ink marked ballot. As a result, of the 3,498 entries, only 180 dealt with other issues besides ballots marked in ink: 159 dealt with overvotes and only 21 involved ballots which were torn, marked with a black check, had a coffee mark, or had been inadvertently cut. The ballots in this category were appropriately duplicated by the resolution board. Therefore, instead of 3,339 ballots being duplicated according to state election rules, only 21 ballots were duplicated.

This Office has counted the duplicated ballots and compared the sum of such ballots to the resolution board report. The election records provided to this Office by Alsdorf<sup>36</sup> reflect twenty-four actual ballots for the initial count that, upon examination, fall within the category requiring duplication due to a physical condition preventing the original ballot from being processed through the Central Count Tabulator. In the present case, the ballots were torn, crumpled, or coffee stained. A review of the resolution board report for November 3<sup>rd</sup> and 4<sup>th</sup>

---

<sup>34</sup> A "blank ballot" is one on which the voter has made no marks in any voting position, or has been marked with an unreadable marker, or is one which has been consistently marked outside of the "read" area of the scanner. Election Rule 27.1.1.

<sup>35</sup> Pursuant to Election Rule 11.4.8(c), any mark sensor ballot card (i.e., optical scan ballot) showing the intent of the elector on an office, issue, or question, which is outside the field read by the computer and is not over-voted shall be duplicated and the vote counted.

<sup>36</sup> Ballots that were duplicated on November 3<sup>rd</sup> and 4<sup>th</sup> were provided to this office under two separate packets held by rubber bands with yellow legal paper as labels. Ballots that were duplicated on the November 21<sup>st</sup> recount were separated into a third packet held by a rubber band with yellow legal paper as a label. In total, there were three packets.

reflects only twenty-one entries for replacement ballots, resulting in a difference of three ballots. This Office reaches the conclusion that these three ballots may or may not have been duplicated and counted.

Additionally, this Office has confirmed that one duplicate ballot was made during the Recount on November 21. This points to another discrepancy: while the election records state that only ballot was included in the recount, (it was cut/torn), the resolution board report of the recount states that three duplicate ballots were included (one torn, two were marked with a black check mark). Exhibit "16." Therefore, there are two less ballots that may or may not have been duplicated and counted. Regardless of the unaccountability of the five ballots, the total number of ballots tallied by the Central Count Tabulator precisely match the number of ballots in the Audit hand-count by this Office.

#### (4) Provisional Ballots

An elector is required to vote provisionally if either of two events occur: (1) his or her name is not on the eligible elector list, or (2) the elector does not provide proof of identification as required by state law. § 1-9-301, C.R.S (2003). The number of provisional ballots cast in an election generally indicates the integrity and robustness of a voter registration system.

Three provisional ballots were included in the Election records. This number is correct according to the abstract and the ballots. As noted above, Alsdorf alleged that her voter registration system did not function properly, and, as a result, first-time voters who failed to mail acceptable identification could not be provided a provisional ballot. Exhibit "7." It is unclear how Alsdorf made this determination if her staff was experiencing problems with the voter registration system. However, the mail ballot plan submitted prior to the election noted 103 "active/verify Voters" (*i.e.*, first-time voters).

Two of the provisional ballot affidavit and envelope forms were current forms and therefore the correct forms to use. The third, entitled "Emergency and Provisional Ballot Envelope," was not the proper form to be used for the Election; on the contrary, it is an outdated form, the interpretation of which became the center of controversy in the 2002 United States Congressional District 7 Race and was revised pursuant to the outcome of that litigation. *See, Feeley v. Davidson*, Case No. 02CV8023, Denver District Court. The incorrect form aside, for statutory reasons,<sup>37</sup> the election judges appropriately determined that none of the provisional ballots could be counted. Exhibit "17."

With regard to the three provisional ballots, this Office finds that the election judge's decision to reject each of the three provisional ballots was correct. Each of the provisional ballot affidavits was executed after the eligible elector list was closed for purposes of the November 2003 election. As a result, Alsdorf is correct in determining that the ballots should not have been counted.

---

<sup>37</sup> § 1-9-301, 1 C.R.S. (2003) sets forth the requirements a provisional ballot must meet in order to be counted. § 1-9-303, 1 C.R.S. (2003) states in part that if the information the elector provided on the provisional ballot cannot be verified, the ballot shall be rejected.



It should be noted, however, that with regard to one of the three provisional ballots, Alsdorf did not provide the correct provisional ballot form and instead used an outdated form. The designated election official is required to provide election supplies and equipment to the supply judge, § 1-6-109.5, 1 C.R.S. (2003), including provisional ballots. The forms are required to be approved by the Secretary of State. §1-1-109, 1 C.R.S. (2003). This Office finds that Alsdorf failed in her statutory duty to follow all Secretary of State approved forms by providing different forms for provisional ballots, including one form that was defective.

(5) The Outcome of the Election

Two electoral issues were presented on the ballot for consideration to the eligible electors: Garfield County School District No. 16 requested a mill levy override from the local electors.<sup>38</sup> The ballot question appeared as Ballot Question 3C on Ballot Style No. 2. The Ballot Question read verbatim as follows:

QUESTION 3C

SHALL GARFIELD SCHOOL DISTRICT NO 16 TAXES BE INCREASED \$996,000.00. THE TAX INCREASE SHALL BE USED FOR THE PURPOSES OF:

- INCREASING STUDENT ACHIEVEMENT BY IMPROVING THE EDUCATION PROGRAMS, INCLUDING, BUT NOT LIMITED TO, REDUCING CLASS SIZES, SUMMER SCHOOL;
- ATTRACTING AND RETAINING HIGH QUALITY TEACHERS TO INCREASE STUDENT ACHIEVEMENT THROUGH COMPARABLE AND COMPETITIVE SALARIES WITH SURROUNDING SCHOOL DISTRICTS;
- INCREASING STUDENT ACHIEVEMENT THROUGH THE USE OF ADDITIONAL TECHNOLOGY AND TRAINING FOR ALL STUDENTS AND STAFF;
- FUNDING INCREASED COST FOR MAINTENANCE AND UTILITIES FOR NEW, RENOVATED, OR EXPANDED BUILDINGS AND GROUNDS TO ENSURE A SAFE AND COMFORTABLE LEARNING ENVIRONMENT;
- ENSURING THE SAFETY OF OUR STUDENTS BY PROVIDING SAFETY MEASURES, INCLUDING, BUT NOT LIMITED TO, A DISTRICT-WIDE RESOURCE/TRUANCY OFFICER, SECURITY SYSTEMS;

---

<sup>38</sup> School districts that have the opportunity to participate in a coordinated election may not elect to hold a separate mail ballot election, but must participate in the form of election chosen by the County Clerk and Recorder. Election Rule 6.2.3.

AND SHALL THE MILL LEVY BE INCREASED WITHOUT LIMITATION OF RATE TO RAISE SUCH DOLLAR AMOUNT ANNUALLY; AND SHALL ALL SUCH TAXES AND REVENUES FROM SPECIFIC OWNERSHIP TAXES ATTRIBUTABLE THERETO AND THE EARNINGS THERON (*sic*) (REGARDLESS OF AMOUNT) CONSTITUTE A VOTER APPROVED REVENUE CHANGE UNDER ARTICLE X, SECTION 20 OF THE COLORADO CONSTITUTION OR ANY OTHER LAW?

Also included in the Election was the position of city councilperson for the Glenwood Springs City Council, Ward 1. Eligible electors could select from two candidates: Larry Beckwith or the incumbent candidate, Rick Davis.

Following the counting of the ballots, on Ballot Question 3C, Alsdorf issued the following results:

FOR the mill levy override	625
AGAINST the mill levy override	631

On the Glenwood Springs City Council Ward 1 councilperson, Alsdorf issued the following results:

Larry Beckwith	192
Rick Davis	189

See Exhibit “ 18a and b.”

#### F. The Aftermath of the Election

On November 5, Alsdorf and the election judges attempted to reconcile computer totals from the voter registration system with the actual number of ballots that had been counted by ballot style. Alsdorf attempted to produce a computer report by style. She contacted staff at this Office for assistance. After several attempts, a valid computer report by style was successfully run and printed; however, the computer report did not reconcile with the printout of the tabulation of votes prepared by the Central Count Tabulator.<sup>39</sup>

Faced with reports that were not reconciling, Alsdorf and the election judges went through the boxes of empty mail ballot envelopes to compare the returned mail ballot envelopes to the list of eligible electors compiled from the voter registration system. At this point, they located under the alphabetical tray lettered “S,” twenty-three ballots from electors whose last name began with letters other than “S.” These twenty-three ballots had not been counted.<sup>40</sup> Of

<sup>39</sup> For example, Alsdorf reports that the initial computer report of ballots sent reflected 34,000 ballots.

<sup>40</sup> Although Alsdorf states that these ballots had been found under the alphabetical category “S,” a review of the ballots indicates that other names beginning with the letter “R” were also included in the twenty-three missing ballots.

these twenty-three ballots, eight were marked with ink. The Garfield County attorney and Alsdorf immediately called this Office and sought assistance in ensuring that the misplaced ballots were counted.

Alsdorf or a member of her staff contacted the School District and informed its representatives of the oversight. Alsdorf explained that the election judges opened the mail ballot envelopes and then inadvertently misfiled them.

On November 5, 2003, Alsdorf contacted the Election Division of this Office asking about the statutory requisites for a recount.<sup>41</sup> After some discussion as to whether a recount was warranted, this Office directed her to the appropriate statute to determine whether a recount was warranted. Witnesses for the School District alleged that Alsdorf initially informed them that it was entitled to a recount and subsequently recanted this assertion. Alsdorf also allegedly made the following statements in the course of this conversation with the School District:

- Alsdorf stated words to the effect that the county's voter registration system had no ability to "flag" first-time voters. (Alsdorf denies statement).
- On at least two occasions, Alsdorf warned the School District not to contact the Secretary of State. (Alsdorf denies statement).
- Alsdorf stated: "I don't know why you are upset, you guys won."
- In response to the School District's question whether first-time voters who registered by mail or in person were required to provide the required identification, Alsdorf stated: "We do not have to comply with the law."

Thereafter, representatives of the School District sought to review and examine the individual manual audit reports prepared by the Central Count Tabulator employed by the county in counting ballots, but were allowed only to look at the official abstract of results printed on county letterhead. On November 12, 2003, the School District filed a formal written request with Alsdorf for a recount of all mail ballots pertaining to ballot question 3C.

As a result of the Election results, Davis's services as a city councilperson ended on November 6, 2003. On November 9, 2003, Davis spoke with Dr. Fegan who shared his concerns about receiving incorrect ballots. Davis discussed this issue with Alsdorf, who informed Davis based upon the official Election results that he was not eligible for a mandatory recount.<sup>42</sup> Davis contacted this Office and requested that it look into the Election.<sup>43</sup>

---

<sup>41</sup> Section 1-10.5-101(b), C.R.S. 1 (2003) provides:

A recount of any election contest shall be held if the difference between the highest number of votes cast in that election contest and the next highest number of votes cast in that election contest is less than or equal to one-half of one percent of the highest vote cast in that election contest. A recount shall occur only after the canvass board certifies the original vote count.

<sup>42</sup> There is conflicting testimony with regard to whether this information came from this Office.

<sup>43</sup> It should be noted that Davis's request for a recount did not comport with the procedure set forth in the statute. Section 1-10.5-106, 1 C.R.S. (2003) provides in relevant part:

(1) "[I]nterested party" means the candidate who lost the election, the political party or political organization of such candidate . . . .

(2) Whenever a recount is not required, an interested party may submit a notarized written request for a recount at the expense of the interested party making the request. This request shall be filed with the Secretary of State, the

Davis voiced the following concerns:

- The two votes that would have been cast by the Fegans would have triggered the mandatory recount required by §1-10.5-101, C.R.S. 1 (2003).
- There were 23 ballots cast in the election cycle that had not been counted, some of which could have been from ward 1.
- The number of undervotes was high (according to Davis, as high as 12%) cast in the ward 1 race.<sup>44</sup> Is there a relationship between the estimated 50 vote undercount as “not being read by the machine” and procedures employed by the Clerk and Recorder’s Office in counting the ballots?
- The instructions printed on the face of the ballot informed electors to use the pencil provided to mark their ballots, while the secrecy sleeve authorized the use of ink.
- The optical scan central count voting system used by the county to tabulate votes is unable to read normal ink.
- The vote tabulator rejected an unknown number of ballots as defective, which were then referred to a duplication board to be re-marked consistent with elector intent. Upon re-marking in pencil, the ballots were then re-run through the vote tabulator.
- The fifty ballots that were identified as “undervotes” for the Ward 1 race were not among those that were rejected by the vote tabulator and, therefore, have not been subjected to any review. These should have been hand-counted.
- First-time voters who registered by mail or in person were not asked for the proper identification as mandated by federal and state law.
- Electors were denied ballots for the proper ward and were therefore denied the opportunity to vote for their preferred candidate.

### G. The Recount

On November 21, 2003, Alsdorf commenced recount procedures.<sup>45</sup> The recount was focused only at Ballot Issue 3C concerning the School District’s proposed mill levy override and not the Glenwood Springs City Councilperson race. Present at the recount were Mildred Alsdorf, Jean Alberico, Mike Alsdorf, Sandy Hansen, and Rose Belden.<sup>46</sup> All who were interviewed attested that Alsdorf conducted the recount in an open and equitable atmosphere.

---

County Clerk and Recorder, the designated election official, or other governing body that originally certified the candidate, ballot question, or ballot issue for the ballot within twenty-five days after the election.

<sup>44</sup> An *undervote* occurs when the voter did not vote for a candidate, question, or issue, or when there was more than one candidate available and the voter did not vote for the maximum number of votes allowed. Virtually all overvotes are thought to be errors, whereas undervotes are often thought to be intentional. For example, if the voter does not prefer any of the candidates, the oval is left blank and counted as an undervote. An undervote can also result from voter error.

<sup>45</sup> The resolution board was composed of Marilyn Hatfield, Sylvia Neville, Thelma Ding, Patricia Moreno, Trish Hampton and Sheila Jennings.

<sup>46</sup> Sandy Hansen and Rose Belden served as representatives of the Garfield County School District No. 16 and were entitled to witness the recount as a matter of law. See § 1-10.5-107, 1 C.R.S. (2003).

Alsdorf first inserted a floppy disc into the Central Count Tabulator in order to program in the election day results. The initial disc did not function properly. A second floppy disc was inserted and the ballot layout was programmed on the central count tabulator. Then the Central Count Tabulator was reset and a new chip was installed to "set" the ballot to Question 3C only.<sup>47</sup> A chip was not prepared for the recount of the Glenwood Springs City Councilperson Ward 1 Race. Pursuant to legal advice, the ballots that were run to determine the Election were re-run through the machine.

Jean Alberico and Mike Alsdorf tested the new chip by marking 50 test ballots as a test deck. Sandy Hansen and Rose Belden participated in the marking of the test deck. This test deck was run through the Central Count Tabulator and then compared by a hand count of the individuals involved. At this point, the Central Count Tabulator was confirmed to be functioning properly.

At the recount, the following observations were made by the witnesses: (a) there was no effort to review overvotes; (2) the tabulator seemed to take 2 or 3 ballots at a time; (3) one or two ballots were torn in the process and had to be duplicated; (4) there were yellow sheets of paper placed within the stack of ballots; (5) signed ballots were segregated from unsigned ballots, and (6) the Central Count Tabulator jammed at least a dozen times during the recount.

Alsdorf and Deputy Clerk Alberico contacted ES&S (the manufacturer of the Central Count Tabulator) and sought assistance to redress the jamming. An ES&S technician instructed them that a piece of paper may be blocking the path of the paper ballots. Upon examination of the voting equipment, Alsdorf was able to locate a small piece of paper (approximately the size of the end of a fingernail) that was the cause of the jam. Upon removal of the piece of paper, the voting equipment stopped jamming.

Similar difficulties encountered in processing the ballots through the Central Count Tabulator during the Election occurred during the recount amounting to 168 stops over a four hour period. Exhibit "19." As demonstrated by the following chart, on the day the recount occurred, from the period of 10:05:54 A.M. to 13:49:24 P.M. (which equates to 3 hours, 43 minutes, and 30 seconds) there were:

- 35 blank ballot problems;
- 6 pick failure problems;
- 5 sort overvote problems;
- 114 multiple ballots in reader problems;
- 6 feed jam in read area problems; and
- 2 black check error problems.

---

<sup>47</sup> Program modifications are necessary for each election because the ballots change with each election. A new chip is created for every election, which controls the ballot scanner. In this case, since it was a recount, ES&S created a program on a chip to instruct the ballot scanner to read only the races that were the subject of the recount. §§ 1-10.5-106, C.R.S., 1-10.5-108 C.R.S.

**November 21, 2003:**

Ballots counted beginning at 10:05 a.m. and ending at 2:01 p.m.

Breaks in counting:

11:21 a.m. – 11:32 a.m.

12:03 p.m. – 12:12 p.m.

12:36 p.m. – 1:14 p.m.

**Ballots counted:        10,888**

**168 Stops** for the following reasons:

Blank Ballots	35
Pick Failure	6
Sort Overvote	5
Multiple Ballots in Reader	114
Feed Jam in Read Area	6
Black Check Error	2

These statistics reflect that a problem was being encountered every 1.33 minutes during the recount. See Exhibit "19." which is a table prepared by this Office indicating the time and prompt for stoppage noted on the recount audit log. These statistics also reflect that during the recount, there were thirty-five blank ballots that were either unmarked (not voted) or marked in ink. The review of the ballots conducted by this Office found no unmarked, "not voted" ballots.

This finding reflects affirmatively that the ES&S Model 550 was not reading ink and that on the day of the recount, thirty-five ballots that had been marked in ink by the voters should have been duplicated according to state election rules and run through the scanner. This Office finds no evidence of any duplicated ballots, but does find evidence that the voter intent evidenced in ink was marked over in pencil by Alsdorf or her designated election officials.

The logs of the resolution board further corroborate this problem. The Garfield County Clerk and Recorder provided the original logs for the recount. Exhibit "16." The resolution board logs show 43 entries where a blank ballot marked in ink was encountered and resolved. Not one single blank ballot marked in ink is reflected on the log is reflected as having been re-made as a duplicated ballot according to state election rules. Nor can this Office reconcile why the Central Count Tabulator log noted thirty-five, while the resolution log noted forty-three. This Office can find no evidence of intent to alter the outcome of any race; however, this discrepancy provides evidence of the less than adequate professionalism used to run the election. Consistent with the practice employed in the Election, there were only 3 ballots duplicated or remade due to being torn or a black check error. Again, instead of 45 duplicated ballots being produced consistent with state election rules, only 3 were remade.

The final recount for Question 3C was concluded the same day, resulting in the following vote for a mill levy override:

Yes	629
No	633
Undervotes	84

#### V. Legal Authority

The right to vote and have that vote counted is deeply seated in the history of the United States. The Supreme Court of the United States has recognized the right to vote as being a fundamental right in a democracy ordained by self-determination. Voting is one of the most fundamental and cherished liberties in our democratic system of government. *Burson v. Freeman*, 504 U.S. 191, 214 (1992)(Justice Kennedy, concurring). The right to vote freely for the candidate of one's choice is the essence of a democratic society, and any restrictions on that right strike at the heart of representative government. *Reynolds v. Sims*, 377 U.S. 533, 555 (1964). Having once granted the right to vote on equal terms, the State may not, by later arbitrary and disparate treatment, value one person's vote over that of another. *Bush v. Gore*, 531 U.S. 98, 104-105 (2000). Undeniably the Constitution of the United States protects the rights of all qualified citizens to vote, in state as well as federal elections. A consistent line of decisions by this Court [the U.S. Supreme Court] in cases involving attempts to deny or restrict the right of suffrage has made this indelibly clear. It has been repeatedly recognized that all qualified voters have a constitutionally protected right to vote, and to have their vote counted. *Reynolds v. Sims, supra*, at 544-555. It is unquestionable that the right to have one's vote counted is as open to protection by Congress as the right to put a ballot in the box. *United States v. Mosley*, 238 U.S. 383, 386 (1915).

Section 1-1-107(2)(b), 1 C.R.S. (2003) authorizes the Secretary of State:

(2)(b) To inspect, with or without the filing of a complaint by any person, and review the practices and procedures of county clerk and recorders, elections commissions, their employees, and other election officials in the conduct of primary, general, and congressional vacancy elections and the registration of electors in this state.

Section 1-1.5-105, 1 C.R.S. (2003) provides in relevant part:

1-1.5-105. Complaint procedure

(1) Subject to the requirements of this section, in accordance with section 402 of HAVA, the secretary may establish by rule a uniform administrative complaint procedure to remedy grievances brought under title III of HAVA.

(2) Any rules promulgated pursuant to subsection (1) of this section shall provide for, but need not be limited to, the following:

- (a) A uniform and nondiscriminatory complaint procedure;
- (b) Authorization for any person who has either been personally aggrieved by or has personally witnessed a violation of Title III of HAVA that has occurred, is occurring, or that is about to occur, as applicable, to file a complaint;
- (c) A description by the complainant in his or her complaint of the alleged violation with particularity and a reference to the section of HAVA alleged to have been violated;
- (d) A requirement that the complaint be filed no later than one year from the date of either the occurrence of the alleged violation or of the election giving rise to the complaint, whichever is later;
- (e) A requirement that each complaint be in writing and notarized, signed, and sworn by the person filing the complaint;
- (f) Authorization for the secretary to consolidate two or more complaints;
- (g) At the request of the complainant, a hearing on the record;
- (h) Authorization for the secretary to provide an appropriate remedy if the secretary determines that any provision of Title III of HAVA has been violated or to dismiss the complaint and publish the results of his or her review if the secretary determines that no provision of Title III of HAVA has been violated;
- (i) A final determination on the complaint by the secretary prior to the expiration of the ninety-day period that begins on the date the complaint is filed, unless the complainant consents to an extension of time for making such determination;
- (j) Resolution of the complaint within sixty days under an alternative dispute resolution procedure that the secretary shall establish in accordance with the requirements of this section if the secretary fails to satisfy the applicable deadline specified in paragraph (i) of this subsection (2), and the availability of the record and any other materials from any proceedings conducted under the complaint procedures established for use under such alternative dispute resolution procedures;
- (k) Authorization for the secretary to conduct a preliminary review of any complaint submitted to him or her and to dismiss any complaint that he or she finds is not supported by credible evidence; and
- (l) Recovery by the secretary of the costs of the proceeding against any complainant who files a complaint that, in connection with the final determination by the secretary pursuant to paragraph (i) of this subsection (2), is found, on the basis of clear and convincing evidence, to be frivolous, groundless, or vexatious.



(3) Notwithstanding any other provision of law:

(a) No complaint shall be brought pursuant to the procedure created by this section unless the complaint alleges a violation of Title III of HAVA;

(b) Proceedings for the resolution of a complaint brought pursuant to this section shall not be considered an adjudication under Article 4 of Title 24, C.R.S.; and

(c) The procedures created by this section shall constitute the exclusive administrative remedy for a violation of Title III of HAVA.

(4) Any person aggrieved by a final determination by the secretary acting pursuant to paragraph (i) of subsection (2) of this section may appeal the secretary's determination to the district court in and for the City and County of Denver within thirty days of the date of the determination.

## **VI. Colorado Secretary of State Audit of the Garfield County Consolidated Election**

### **(1) Audit Procedure**

This is the second review of an election process by this Office at the county level.<sup>48</sup> Both reviews have entailed the use of paper ballots and an optical scan Central Count Tabulator. The purpose of a paper ballot is to enable registered electors to accurately record their preferences.<sup>49</sup> In the present case, Garfield County electors should be commended for their understanding of filling out a ballot accurately. Despite the odds presented in the Election on November 4, 2003, the intent of the electors, as exhibited by the ballots reviewed by this Office, indicates their ability to demonstrate voter intent accurately. However, the Election itself suffered from many procedural and substantive flaws.

This Office took into its custody three boxes of official elections records from Garfield County. These boxes contained all election documentation, including but not limited to: ballots, provisional ballots, returned ballot envelopes, spoiled ballots, absentee ballots, and the official abstract of all votes cast. Two employees from this Office independently counted the mail ballots to obtain an accurate hand count.

In performing the audit, this Office seeks to determine: that all valid ballots have been tabulated and reported; that ballots have not been counted more than once; that there have been no processing errors or omissions; in the case of a paper based voting system, that questions of voter intent/voter error are resolved, and that the votes recorded on paper have been correctly read by the equipment and reported.

---

<sup>48</sup> The previous review was conducted in Mesa County wherein this Office issued a report on February 23, 2004. The fact situations completely differ as the investigation in Mesa County entailed voter error and alleged specific violations by the Office of the County Clerk and Recorder that were not supported by the evidence.

<sup>49</sup> Election Rule 27.2.1 requires that judges counting ballots in an election take into consideration the intent of the voter.

The election records and other materials were reviewed with the intent to answer the complainants' questions raised in their respective complaints:

- Were the ballots correctly counted?
- Were ballots counted regardless of valid identification?
- Did first-time voters who registered by mail include proof of identification with their ballot?
- Were electors denied ballots for their proper ward and thereby denied the opportunity to vote?
- Was the Central Count Tabulator used in the Election functioning properly?
- Did the written direction on the ballot secrecy envelope stating that the elector should use black ink and the instructions on the face of the ballot stating that the elector should use pencil provided impact the outcome of the election?

(2) Were the Ballots in the Garfield County Coordinated Mail Ballot Election Counted Correctly?

This Office has concluded that the mail ballots in the Garfield County Mail Ballot Election were not correctly counted. There are numerous reasons for the erroneous count. The reasons are explained as follows.

A. Errors Due to Conflicting Instructions in Ballots

The audit of this election indicates that the primary problems were contradictory instructions on the secrecy envelope versus the mail ballot. This error complicated the ability to generate accurate results from the mail ballot election. The failure to take remedial actions promulgated this error throughout the Election. Alsdorf either did not notice it or she made the decision to leave it to the Central Count Tabulator to process ballots it was not set up to read. Alsdorf benefited from approximately twenty years' experience with the Central Count Tabulator, and was familiar with its inability to read ink absent significant programming alterations. Alsdorf did not seek modification through this Office prior to sending it out. As a result, the Central Count Tabulator encountered numerous difficulties. It follows, therefore, that the resolution board had an unlikely chance to concentrate and accurately duplicate the questionable ballots. A careful duplication procedure in compliance with the applicable law and regulations was not followed, further confusing the election proceedings.

Where, as here, instructions to the voter on what kind of writing instrument can be used, a Central Count Tabulator utilizing optical scan may not accurately interpret and record the mark made by the voter. Mark sensor ballots must be marked by the voter using the writing instrument read by that specific machine. Election Rule 11.2.3. A correctly voted optical scan ballot occurs when a voter, using a readable marker, fills in or connects the minimum number of ovals/arrows per race, question, or issue, not to exceed the maximum allowable votes per race, question, or issue, without extending the vote mark beyond the parameters of the instruction.

The Elections Office approved the Mail Ballot Plan submitted by Alsdorf. The secrecy envelope submitted contained conflicting information, directing the elector to use black ink where the ballot itself stated that the elector could only use the pencil provided. It was Alsdorf's affirmative duty to ensure that the voters would not be confused and the equipment would function properly.

As a result, the election judges encountered a tremendous problem with the Central Count Tabulator during both the Election and the Recount. There was no accurate audit trail to rely upon, no manual process in place. The flawed results of both races demonstrate the numerous problems with this Election. As a result, voter confidence in the fairness and honesty of elections has been undermined.

#### B. The Central Count Tabulator Was Functioning Properly

This Office finds without question that the ES&S Model 550 was functioning properly. This conclusion is based on the testimony from the Garfield County Clerk and Recorder's Office that the Logic and Accuracy testing performed prior to and subsequent to the Election found that it was reading the ballots accurately.<sup>50</sup> Additionally, an independent review of the mail ballots and relevant documents by this Office confirmed the Tabulator's accuracy: the aggregate total number of ballots counted by the M550 exactly corresponds to the aggregate total of hand-counted ballots completed by this Office.

A preponderance of the evidence shows that upon programming the Central Count Tabulator, selecting the sort options and commencement of the count at 11:19 a.m. on November 3, 2003, within one second, the first problem occurred. Thereafter, on that single day between the time of initiation of the count to the close of the count for the day (including breaks totaling 108 minutes), the Central Count Tabulator stopped 1,733 times -- or at an average of once every 11.8 seconds -- and demanded resolution of a ballot. On November 4, ballot tabulation commenced at 10:32 a.m. Six seconds later, a jam occurred. Thereafter, the Central Count Tabulator stopped 1,461 times, or at an average of once every 26.44 seconds, until all of the ballots had been cast.

During that time, each ballot for which the Tabulator stopped or jammed was examined. If the ballot was marked in ink or contained an overvote, it was placed in a box on top of the tabulator to be further examined by the resolution board. Periodically, a member of the resolution board would remove the ballots from the box and would commence to resolve issues regarding each ballot. A preponderance of the evidence shows that upon examination by the resolution board, where a ballot was marked by the voter in ink, the oval marked by the voter was marked over with a pencil and then the ballots were again stacked in the hopper of the Central Count Tabulator. They were then read by the Tabulator and counted. Observers remarked that this was methodically done and that the stoppage for sorting of the ballots and marking seemed routine. Clearly, the machine operators and resolution board had encountered

---

<sup>50</sup> Section 1-5-610, 1 C.R.S. (2002) requires that prior to an election in which an electronic voting system is to be used, the designated election official shall have all system components prepared for voting and shall inspect and determine that each vote recorder or voting device is in proper working order. *See also* Election Rule 11.4 for a detailed description of the requirements for testing of electronic voting systems.

these problems so often in previous elections that a routine had been established that these functions were the norm and not the exception. In short, those involved trusted the accuracy of the Central Count Tabulator. The evidence shows by a preponderance that the Tabulator functioned properly and accurately. However, it could only tabulate information provided to it, and it could only operate well if used in a proper fashion. Statutory laws and regulations impose requirements in processing ballots using an electromechanical ballot tabulator in order to guarantee the validity of the outcome and the legitimacy of the individuals elected and the questions or issues addressed. If the statutes are not followed, the election fails.

For example, when the Central Count Tabulator had multiple feeds in the feed area, jams, or a pick failure, it was up to the operator to remedy those problems. In spite of the “failures” experienced in the operation of the Tabulator (and witnessed by the recount witnesses), the Central Count Tabulator counted every ballot accurately with regard to the total votes cast in both races. It registered a problem as it arose and gave notice. But the notices were largely ignored. Instead of wondering why the Tabulator was stopping so often and taking remedial action, those in charge exhibited a dependency on the Tabulator.

The reason for the disparity between the initial ballot count on November 3, the recount on November 21, and the Audit, including a hand count, by this office, is wholly attributable to human action. When the Central Count Tabulator sorted the blank ballots (rendered unreadable because of being marked by the voter in ink), the resolution board violated state law and rules by marking over the ink placed in the oval. Voter intent was thereby difficult to determine or destroyed. Voter intent could only be discovered by erasing the carbon based lead pencil written over the ink. Such action, once taken, places evidence of voter intent in jeopardy.

Nor can the accuracy or the proficiency of the Central Count Tabulator be faulted by the failure to tabulate the twenty-three mail ballots that were misfiled in the tray of return mail ballot envelopes under the alphabetical letter “S.” This too was attributable to human error. The misfiling of ballots could have been averted if election rules and established procedures were followed. Alsdorf clearly states that mail ballots sent and returned were inventoried on a daily basis. Taking inventory of ballots as they are mailed in should be conducted throughout the election process. If proper inventory had been made, Alsdorf would have known the number of ballots returned each day. This cumulative number should have been compared to the number processed by the Tabulator. This would have alerted Alsdorf, her staff, and the election judges that there unaccounted for ballots. The fact that the missing ballots were discovered after, not before, the certification of results from the initial count on November 3 and 4 indicates that a proper ongoing inventory was not being conducted. *See* Exhibit “20” (indicating that of the twenty-three missing ballots, eight were sorted as “blank ballots” due to the fact that they were marked in ink). Had the procedures been properly followed in processing and tabulating the ballots, the School and Davis would have had no questions about the outcome. To the contrary, they would have been confident in the results, even if the outcomes were adverse to their interests.

### C. Inadequate Training and Supervision of Election Staff

Alsdorf asserted that the problem with the Election resulted in part from a former employee's failure to properly discharge her duties.

The local election official is charged with the responsibility of training election judges with regard to existing federal and state laws and rules and regulations promulgated by the Secretary of State. This Office finds that insufficient training was provided by the Garfield County Clerk and Recorder prior to the November 2003 election. Neither Alsdorf nor her staff availed themselves of the training available through this Office. This is evident in the lack of understanding in using the Sequel software to update the "eligible elector" list, to record first time voters, and to update electors who had changed addresses. It is evident in the ambiguities surrounding the registration of first-time voters that the complications arising from the Integrity Sequel software were a result of poor training and poor planning. The eighteen other counties utilizing the software did not encounter the problems encountered by Garfield County. *See* Exhibit "5."

It is also evident in the manner in which the mail ballot plan was processed. Certainly when errors were becoming evident in the staff's use of the Central Count Tabulator, Alsdorf should have taken the precaution to examine the mail ballots prior to counting them. Putting such a safeguard in place would have helped to ensure voter intent and an accurate count.

The lack of training and supervision is also evident in the failure of the resolution board to follow the statutory laws and rules governing resolution and duplication boards.

### D. Failure to Follow Procedures Regarding Clearance of Election Judges

In the course of the November 4, 2003 Election, Alsdorf employed Mike Alsdorf, her son, and Lynn Alsdorf. Mike Alsdorf, as the machine operator, was required, as set forth above, to have CBI clearance. The failure to follow this procedure impacts voter trust in the election process. This Office does not challenge or question the integrity of Mildred Alsdorf or her family members, nor is there any allegation that Alsdorf's family members influenced or in any way intentionally modified the outcome of the Election. However, hiring family members as election officials may impact the trust of the public. There is an appearance of impropriety where family members are key components of an election that is not carefully run. Although nepotism is not presently prohibited in the employment of election officials, this Office recommends that the General Assembly consider whether legislation is appropriate to prevent nepotism in this critical context, *see* § 1-5-607, 1 C.R.S., and extend that statute's prohibition of the County Clerk and Recorder from programming or operating electronic vote counting equipment to that of his or her family members.

Generally, the manner in which the election judges conducted the Election and recount did not meet the requisite standard set forth in the relevant statutes and rules governing elections in Colorado.

#### E. Miscellaneous Issues

Incorrect Segregation of Mail Ballots Prior to Count. By segregating mail ballots in her office which were returned lacking the requisite voter affidavit, Alsdorf violated the Garfield County mail ballot plan. These ballots were segregated in order to call each voter to inform him or her of the need to execute the affidavit so that their votes would count. Alsdorf is commended for her efforts to ensure that voters complied with state law; however, the segregation or separation of ballots violated her own written mail ballot plan approved by this Office and could have jeopardized the integrity of the election. All ballots should be maintained in a single place that is secure and locked. This secure location should be accessible only to the County Clerk and Recorder and/or the Deputy. While this Office finds no evidence of tampering with any ballots, the written mail ballot plan is required to be strictly followed.

Registration of First Time Voters and Counting of Their Ballots. Alsdorf admits that the problems with the mail ballot election resulted in part from confusion arising from the use of the Sequel software regarding first-time voters. She ultimately confirms that this was “user error” rather than a software problem, while, at the same time, asserting that the system would not “tag” first time voters. In the mail ballot plan submitted to the Elections Division of this Office on September 10, 2003 under entry entitled “(5) Estimated number of eligible voters” Alsdorf notes that there are “103 Active Verify” voters. By a preponderance of the evidence, this establishes that her staff had successfully entered 103 entries of first time voter registrants for resolution of identification issues. Further, this report confirms that the Integrity voter registration system was functioning properly. This Office finds no evidence that refutes or rebuts this finding.

At Least One Elector Was Denied Access to the Ballots for that Elector’s Proper Ward. This Office finds, based on the facts arising from Jeffrey Fegan’s receiving the incorrect ballot style and his unsuccessful efforts to acquire the correct ballot style for his precinct, that at least one elector was denied the correct ballot. The lack of training on the Integrity Sequel software, generally poor training of election staff, and lack of adequate supervision of the staff were the causes of his failing to receive the proper ballot.

3. Colorado Secretary of State's Audit Results

This Office performed an exhaustive audit of the subject Election. Included in this audit was a review of all ballots by hand count. This Office has reviewed and recounted all ballots on two separate instances, attempting to determine voter intent regarding each ballot in each ballot batch to count each vote, and to measure its effect on the entire race. This Office is satisfied with the accuracy of its count. <sup>51</sup>

Garfield County School District No. 16  
Ballot Question 3C

Yes	673
No	656

Glenwood Springs City Council, Ward 1

Larry Beckwith	200
Rick Davis	200

The following chart reflects discrepancies between the official Election results from the Garfield County Clerk and Recorder, the Recount conducted by Garfield County, and the Audit conducted by this Office.

<b>COMPARISON OF ELECTION RESULTS ORIGINAL COUNT, RECOUNT &amp; SECRETARY OF STATE HAND-COUNT</b>			
<b>RACE</b>	<b>11/03/03 &amp; 11/04/03 Count</b>	<b>11/21/03 Re-Count</b>	<b>SOS Hand-Count</b>
<b>Glenwood Springs City Council</b>			
Larry Beckwith	192	192 *	200
Rick Davis	189	189 *	200
<b>Garfield County School District 16 Question 3C</b>			
Yes	625	622 **	673
No	631	630 **	656
* According to ES&S representatives, no program was written for this recount. ** According to ES&S representatives, a program was written for this recount.			

<sup>51</sup> This determination is the sum of all ballots cast. Because the Garfield County Clerk and Recorder "bundled" the ballots in ballot batches of 50, the results of each ballot batch are individually set forth in Exhibit "21A and B."

## Substantial Compliance With Governing Election Law

Section 1-1-103, 1 C.R.S. (2003), provides:

- (1) This code [The Uniform Election Code of 1992] shall be liberally construed so that all eligible electors may be permitted to vote and those who are not eligible electors may be kept from voting in order to prevent fraud and corruption in elections.
- (2) It is also the intent of the general assembly that non-English-speaking citizens, like all other citizens should be encouraged to vote. Therefore, appropriate efforts should be made to minimize obstacles to registration by citizens who lack sufficient skill in English to register without assistance.
- (3) Substantial compliance with the provisions or intent of this code shall be all that is required for the proper conduct of an election to which this code applies.

"Compliance" involves the act of conforming to formal or official requirements or norms, WEBSTER'S THIRD NEW INTERNATIONAL DICTIONARY 465 (3d ed. 1961); *see also* BLACK'S LAW DICTIONARY 258 (5th ed. 1979), and without further modification, connotes an element of degree. *Woodsmall v. Regional Transportation District*, 800 P.2d 63, 67 (Colo. 1990). Compliance, for example, may be absolute or strict, on the one hand, or somewhat less than absolute but nonetheless substantial, on the other. *Id.* In determining whether a particular . . . requirement has been satisfied, [the Supreme Court] has imposed a degree of compliance consistent with the objective sought to be achieved by the requirement under consideration. *Id.* (citations omitted). Since the *Woodsmall* decision, the scope of this definition has been clarified in several subsequent decisions. *See Brock v. Nyland*, 955 P.2d 1037, 1041(Colo. 1998); *Regional Transportation District v. Lopez*, 916 P.2d 1187, 1190 (Colo. 1996), *East Lakewood Sanitation District v. District Court*, 842 P.2d 233, 236 (Colo. 1992).

In this case, one must look at the entirety of §1-1-103 in order to understand "substantial compliance" in this context. The "substantial compliance" standard was put in place to permit eligible electors to vote and those not eligible to vote to be prevented from voting. This objective permeates throughout the statutory and regulatory structure to ensure integrity of elections and to promote the confidence of voters. Where, as here, there is a departure from statutory and regulatory requirements, the issue becomes what are the thresholds of the "substantial compliance" standard.

Due to the fact that elections may be prone to human error, the "substantial compliance" standard is a proper standard as long as the integrity of the election is not jeopardized. This occurs where the level of human error does not rise to the level to directly impact the rights of eligible electors to vote, nor diminish the counting of a vote. One may argue that the diminution of a single vote brings the question of integrity of elections to the forefront. However, this standard is realistically too onerous. The real issue then becomes what a proper interpretation of the standard should be. The threshold issue should be whether the human error involved directly impacted the outcome of any



Election. In the case at bar, there is no question that human error, not machine error, contributed to a result that was not substantiated by the actual count of the individual ballots. In fact, not by fault of the machine, but by fault of failure to follow statutory and regulatory processes, the initial result of the Election Day count and the subsequent recount were contrary to the hand count. Therefore, this Office finds that when human error in the conduct of an election affects the outcome of an election, the standard of “substantial compliance” is not met.

Although there is no authority in Colorado interpreting this statutory threshold, courts in sister jurisdictions agree with Colorado’s General Assembly and look to the intent of the voter and the outcome of the elections as the cornerstones of an election. The Kansas Supreme Court held in the case *In the Matter of the Election of Daniel A. Levens*, 702 P.2d 320 (Kan. 1985):

A substantial compliance with the law regulating the conduct of elections is sufficient, and when the election has been held and the will of the electors has been manifested thereby, the election should be upheld even though there may have been attendant informalities and in some respects a failure to comply with statutory requirements; mere irregularities should not be permitted to frustrate the will of the voters, nor should the carelessness of election officials.

702 P.2d at 324. (citations omitted).

Other jurisdictions have focused on the intent of the voters and not strictly adhered to a rigorous, meticulous compliance with statute and rule where the intent of the voters was clearly manifest in the outcome of the election. “An election irregularity will not invalidate an election unless it is shown to have frustrated or to have tended to prevent the free expression of the electors’ intent, or to have otherwise misled them.” *Cure v. Board of County Commissioners of Hodgeman County, Kansas*, 952 P.2d 920, 922 (Kan. 1998). “While it is a rule that mistakes or omissions of the officers in charge of an election will not defeat the plainly expressed will of the voters, yet the rule does not apply where the officers have failed to perform mandatory duties of a precautionary character which safeguard the votes of the electors.” *LB. Tuthill v. Rendelman*, 56 N.E. 2d 375, 381 (Ill. 1944)(citations omitted). In general, statutes directing the mode of proceeding by public officers are deemed advisory, and strict compliance with their detailed provisions is not considered indispensable to the validity of acts done under them.” *Siedschlag v. May*, 2 N.E. 2d 836, 838 (Ill. 1936)(citation omitted). “[A]ll provisions of such laws are mandatory in the sense that they impose the duty of obedience on those who come within [their] purview, but it does not therefore follow that every slight departure there from should taint the whole proceeding with a fatal blemish.” *Id.* at 838. “[T]he chief purpose of such laws [is] the obtaining of a fair election and an honest return, as paramount in importance to the minor requirements which prescribe the formal steps to reach that end.” *Id.*

## VII. Conclusion

### A. Summary of Final Determination

At a time when complaints abound about the use, accuracy, and reliability of electronic voting systems, it is important to note that the problems with this Election does not involve the use of Direct Record Electronic Voting Systems. The voting system used in this Election was an optical scan voting system, which is an "electromechanical voting system." Further, this case does not revolve around defective electromechanical voting equipment. On the contrary, the optical scan voting system (ES&S Model 550) -- while old -- served its function appropriately: it accurately read ballots and tabulated them correctly. The problem giving rise to the complaints filed by Mr. Davis and the School District involve a perhaps more common failing -- that of human error. The human error in this Election caused a series of events to occur as a result of a failing to follow state law and regulations, a lack of training, and an over reliance on an electromechanical voting system which could not compensate for a inadequately run election.

### A. Conducting Elections

In reviewing the audit logs, paper ballots, and other election records from the November 2003 Election and recount in Garfield County, one might consider expanding that familiar saying. The casual voter has little understanding of what action is required in order to conduct an election. Voters think they stand in line, vote, and then get results. On November 3, 2003, there were few outward signs that the local election officials were experiencing any problems in processing and tabulating ballots. Mildred Alsdorf, Garfield County Clerk and Recorder, for in excess of twenty years, certainly has more than ample experience to confront any problems that may arise. However, under the surface of this Election, there were many problems. Problems that, when not addressed promptly or not remedied according to state law or election rules, multiplied exponentially as the tabulation of votes went forward and would ultimately render an incorrect result.

The problems began when Alsdorf, who has used optical scan ballots equipment for over twenty years, failed to properly ensure that the instructions on the secrecy envelope and the ballot were consistent. There is no question that Alsdorf knew that the optical scan, Central Count Tabulator could read carbon-based pencil only. She had run many elections on this system. This virus of problems spread as Alsdorf's machine operator commenced counting the ballots on November 3, 2003.

In fairness to all election officials, the public must be made aware that elections are a human invention, and, as such, errors will be made. There is no such thing as a "perfect election." However, errors, while understandable, should not and cannot alter the outcome of an election. This is the case here. The statutory structure created by the General Assembly provides one layer of audit capacity in order to ensure the integrity of every election. On top of that layer is another layer of security provided by the Elections Rules proscribed by the Secretary of State. If all of the laws are stringently followed, the integrity of the elections conducted is

ensured. If one practice is not followed, then the underpinnings of the integrity and security of the election are shaken. For example, in optical scan voting, both state law and regulation provide for instances where the voter's mark cannot be read. The resolution board then determines voter intent, and the duplicating board makes a duplicate ballot and marks a "slash" through the original ballot. The duplication board also keeps a log of all duplications. The duplicate ballot is then run through the Central Count Tabulator.

#### B. Voter Registration

Elections should be planned to cover contingencies. The mail ballot plan should contain a contingency plan. Where, as here, a problem occurs, the election official must have a plan in place to address the problem. This planning ensures a seamlessly conducted election and credible election results. Problems with the voter registration system is not a credible excuse for the inability to conduct a proper election. Nor is attributing fault to employees. Principals must take responsibility for their agents' errors, just as they take credit for their agents' successful actions. When the voter registration system became unworkable, an alternative strategy -- even resorting to the old-fashioned method of hand-generated paper reports -- should be put in place so as to not jeopardize the election.

Further, this Office finds no evidence that the voters failed to mark their ballots clearly. The problem lay in the contradictory instructions. Regardless of the conflicting instructions, it is the duty of the local election official and election judges to examine, interpret, and count all legally cast ballots. Voters who cast ballots should not be punished by the errors of those who administer elections. Nor should candidates or stakeholders in any race, issue, or question on the ballot be the objects of impunity due to these errors.

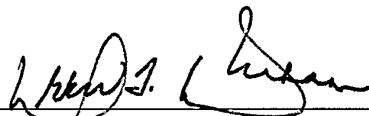
In closing, this Office renders the Final Determination of the Garfield County November 4, 2003 Election, hoping that this will serve to improve future elections in Garfield County and sister counties in Colorado. Unfortunately, the statutory framework under which this Determination is issued does not explicitly permit this Office to take remedial action in any given election, even where, as here, many election laws were not followed.<sup>52</sup> This Office does not seek the authority to reverse the ultimate outcome in any given election. It can, however, require Alsdorf and her staff pursuant to § 1-1.5-104, 1 C.R.S., to attend training offered by the HAVA Office and the Elections Office in order to address the shortcomings evidenced in the November 4, 2003 election. Therefore, this Office hereby orders Alsdorf to attend the Clerk Certification Course in its entirety sponsored and approved by this Office.

The Audit of this Election shows by a preponderance of the evidence that a tax mill levy override was affirmatively voted for by the affected voters and there was a tie in the city councilperson race. The Garfield Count electorate who exercised their votes have a right to see that their voter intent is manifested.

---

<sup>52</sup> This Office informed both complainants that it has no legal authority to overturn the results of an election. Both accepted the legal position of this Office with regard to the available remedies pursuant to Article 1.5 of Title 1, C.R.S.

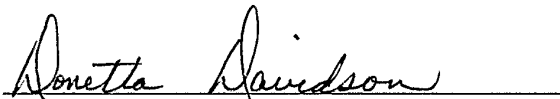
RESPECTFULLY SUBMITTED this 23<sup>rd</sup> Day of April, 2004.



\_\_\_\_\_  
Drew I. Durham  
Director of Colorado HAVA  
Office of the Secretary of State

APPROVED:

Date: 4-23-04



\_\_\_\_\_  
Donetta Davidson  
Colorado Secretary of State



SOS-HAVA 25-03-0001

# Garfield County School District No. 16

Dr. Steven A. McKee, *Superintendent*  
Rose H. Belden, *Business Manager*  
(970) 285-7759 FAX: (970) 285-9821

November 5, 2003

**RECEIVED**

Donetta Davidson  
Colorado Secretary of State  
State Elections Division  
1560 Broadway, Suite 200  
Denver, CO 80202-5169

**NOV - 6 2003**

**ELECTIONS / LICENSING  
SECRETARY OF STATE**

Dear Donetta Davidson,

On November 4, 2003, Garfield County School District No. 16 went before the local voters and asked for a mill levy override. The voting process was done with a mail in ballot. This ballot contained instructions for first time voters who registered by mail to include a copy of valid identification with their ballot. The results of the election were very close and will result in a recount. Because of the closeness of the results, several voters contacted our office and expressed their concerns that they did not include valid identification with their ballots. The Garfield County Clerk, Mildred Alsdorf, was then contacted and asked for clarification regarding the law requirement that was included in all ballots regarding voter identification.

This letter is being written in regards to information that was received from the Garfield County Clerk, first on the phone and then in person.

She told us all ballots were counted regardless of valid identification. She stated the voter registration system they (Garfield County) use cannot "flag" how the voter originally registered so they do not have to comply with the voter identification law. It is our understanding of Federal Law that first time voters who register by mail must include proof of identification with their ballot.

I feel that by counting all ballots, regardless of valid identification is a violation of the Federal Law requiring valid identification.

I would appreciate the Secretary of State's office investigating this matter immediately. Please feel free to contact my office for any further information.

Sincerely,

Dr. Steven A. McKee  
Superintendent

State of Colorado  
Garfield County

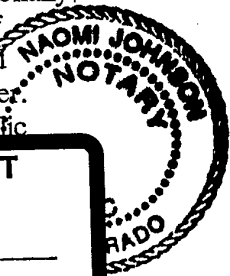
I, Naomi Johnson, a Notary Public for Garfield County, Colorado, do hereby certify that Dr. Steven A. McKee personally appeared before me this 5<sup>th</sup> day of November 2003. Witness my hand and official seal, this 5<sup>th</sup> day of November. Naomi Johnson, Notary Public

Cc: Board of Education

**My Commission  
expires 3/10/2005**

ADMINISTRATION OFFICES: 251 North Parachute Avenue, Parachute, CO 81651  
MAILING ADDRESS: PO. Box 68, Parachute, Colorado 81651

**EXHIBIT**  
1



***Rule 31. Rules Concerning Help America Vote Act, Title III: Administrative Complaint Procedures***

- 31.1 The HAVA Title III complaint may be received by the secretary of state's office or the local election official's office.
- 31.2 The complaint must be in writing and may be submitted on a form designated by the secretary of state or in a letter written by the complainant. The letter shall contain the following:
- (a) The complainant's name;
  - (b) The complainant's full residence address, including county, and mailing address (if different from residence);
  - (c) A description of the alleged violation with particularity and a reference to the section of Title III of HAVA alleged to have been violated;
  - (d) A completed, notarized oath signed by the complainant where he or she states that the facts of the complaint are true and correct to the best of his or her knowledge and belief.
- 31.3 Whenever possible, any completed complaints mailed to the secretary of state or the local election official shall be sent in a unique, distinguishable envelope as approved by the secretary of state. This unique envelope shall be given to the complainant at the same time as the complaint form and instructions.
- 31.4 Upon receipt of the HAVA complaint, the secretary of state or local election official shall note the date received and unique tracking number on the complaint form. The secretary of state's office shall establish a unique tracking number for its use, and the local election official shall use the secretary of state's county ID number for that county, the last two digits of the present year, and a sequence number according to the amount of complaints already received by the county, placing hyphens between groupings of numbers. (For example, the first one received would be the two digit county number-last two digits of the year-03 with 01, 02, 03, etc. numbering any sequential complaints).
- 31.5 If the complaint is received by the secretary of state's office, the unique tracking number shall be added to the form and the form shall be faxed to the local election official in the county where the alleged violation occurred. The complainant shall receive a copy of the submitted complaint with all check-in notations and tracking numbers included.
- 31.6 If the complaint is received by the local election official, the county tracking number shall be added to the form and the form shall be faxed to the secretary of state's office within one business day. The complainant shall receive a copy of the submitted complaint with all check-in notations and tracking numbers included. The original complaint form shall be hand delivered or mailed to the secretary of state's office, and a copy shall be retained by the local election official.

- 31.7 Any original mailed complaints sent by the local election official and received by the secretary of state's office shall be sent in a unique, distinguishable mailing envelope as approved by the secretary of state. This unique envelope will ensure that the complaint is easily recognizable and will be processed in a timely manner.
- 31.8 If the complaint is received by the local election official and the original sent to the secretary of state's office, the secretary of state's office shall notify the local election official, either by fax or letter, of the office's unique tracking number when the form is received at the secretary of state's office. This official notification may be used for documentation purposes.
- 31.9 The local election official shall not make any determination as to the validity of the alleged complaint during the submission process, but shall forward all information to the secretary of state's office. The county may, however, begin researching the alleged violation on the local level once the complaint is received.
- 31.10 Any information gathered by the local election official shall be documented with specific details, including the date, and shall be used for reference purposes.



## Garfield County School District No. 16

Dr. Steven A. McKee, *Superintendent*

Rose H. Belden, *Business Manager*

**RECEIVED**

(970) 285-7759 FAX: (970) 285-9821

DEC 01 2003

December 1, 2003

ELECTIONS / LICENSING  
SECRETARY OF STATE

Donetta Davidson  
Colorado Secretary of State  
State Elections Division  
1560 Broadway, Suite 200  
Denver, CO 80202-5169

Dear Donetta Davidson,

Garfield County School District No. 16 requested and paid for a recount of the ballots cast for our mill levy issue. This recount was completed on November 21, 2003, at the Garfield County Offices. The results still leave us with many unanswered questions.

Just before the recount, we were notified there were 23 ballots that were not counted on the original elections date of November 4, 2003. Mildred Alsdorf, Garfield County Clerk and Recorder reset the ballot counting machine to match the ending numbers certified. The missing 23 ballots were then run through the machine. This resulted in a change of three (3) additional votes for YES and one (1) additional vote for NO. A summary report was printed out and signed by Rose Belden, Business Manager, Sandy Hanson, Director of Public Relations, both employed by Garfield County School District No. 16 and Mildred Alsdorf, County Clerk. The machine was cleared and a test deck of 50 ballots was processed. The test deck matched the hand count of the 50 ballots. The recount proceeded.

At the conclusion of the recount, there were an additional four (4) votes for YES and an additional two (2) votes for NO. The total ballots cast changed by 25 ballots, not the 23 that were reported to us at the beginning. The results of the election did not change but the total number of votes cast did and if the machine was functioning properly shouldn't the numbers remain constant? If YES gains, then NO should be reduced by the same number? In addition, the number of "Under Votes" reported on the summary report changed. How can this be if the machine is functioning properly?

In conclusion, in order to bring closure for all parties involved, Garfield County School District No. 16 is requesting the Secretary of State's Office to conduct an audit of the election results. Please feel free to contact my office if further information is required. I look forward to your reply.

Sincerely,

Dr. Steven A. McKee  
Superintendent, Garfield County School District No.16

Cc: Bill Compton, Director of Elections  
Drew T. Durham, Director of Colorado HAVA





Rick Davis  
1117 Riverview Dr., Glenwood Springs, Colorado 81601  
Telephone (970) 945-0436.

November 26, 2003

Via Facsimile Transmission (303) 869-4861 and Personal Service

Donetta Davidson  
Office of the Secretary of State  
Elections Division  
1560 Broadway, Suite 200  
Denver, CO 80218

Via Facsimile Transmission (303) 869-4861 and Personal Service

Drew Durham  
Director of HAVA  
Office of the Secretary of State  
1560 Broadway, Suite 200  
Denver, CO 80218

Certified Mail Return Receipt Requested

Larry Beckwith  
1674 Midland Avenue  
Glenwood Springs, CO 81601

Personal Service

Mildred Alsdorf  
Garfield County Clerk and Recorder  
109 8<sup>th</sup> Street, Suite 200  
Glenwood Springs, CO 81601

Personal Service

Robin Clemons,  
Glenwood Springs City Clerk  
101 W 8<sup>th</sup> Street  
Glenwood Springs, CO 81601

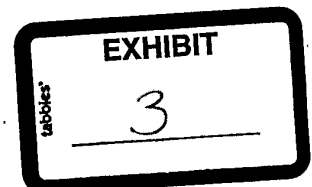
Personal Service

Council of the City of Glenwood Springs  
City of Glenwood Springs  
101 W 8<sup>th</sup> Street  
Glenwood Springs, CO 81601

RECEIVED

NOV 26 2003

ELECTIONS / LICENSING  
SECRETARY OF STATE



Letter to Secretary of State  
November 26, 2003  
Page 2

Dear Ms. Davidson and others:

I am concerned about the recent November 4, 2003 election in Garfield County. I was the incumbent candidate for Ward 1, Glenwood Springs City Council. I lost by three (3) votes. The tally was 192 for Larry Beckwith and 189 for Rick Davis.

I was informed by the Garfield County Clerk and Recorder that a mandatory recount was not necessary because it did not meet the State's required formula and that the County would not automatically do a recount. As a result, my service as city councilman ended as of the November 6, 2003 Glenwood Springs City Council meeting.

On November 9<sup>th</sup> I spoke with Dr. Jeff Fegan. Dr. Fegan and his wife had recently moved into Ward 1. They had filed a proper change of address with the Clerk of Courts to change their voter registration and were able to vote in the November 4<sup>th</sup> elections as Ward 1 residents. The ballots that they received at their address were not Ward 1 ballots. Dr. Fegan went to the County Courthouse and spoke directly with the County Clerk and Recorder, Mildred Alsdorf. Dr. Fegan told Ms. Alsdorf that they had received the wrong ballots and requested the correct ballots with the Ward 1 candidates. Ms. Alsdorf's office refused to give them the correct ballots. Dr. Fegan and his wife will sign an affidavit to this effect. I had conversations about this with Ms. Alsdorf; she has admitted that the Fegans were given the incorrect ballots and that they were denied the correct ballots when they requested them. Mildred Alsdorf has also admitted this mistake to Dr. Fegan and to Karl Hanlon, the Glenwood Springs City Attorney. Dr. Fegan has stated that he and his wife both would have voted for me. Their two (2) votes would have put us within the automatic recount required by section 1-10.5-101, C.R.S.

That information regarding the Fegans' raises questions whether the ballots were properly voted or were illegally refused from being voted in this election. Those ballots if correctly voted would have changed the results or at least resulted in a mandatory recount.

On November 17, 2003, I spoke with Mildred Alsdorf about the Garfield School District 16 recount. I asked, in light of Dr. Fegan's information if she was going to do a recount for Ward 1. She said "no". I told her I found this objectionable. She stated that she would consult with the County Attorney, Don DeFord.

Mike Copp, Glenwood Springs City Manager and Karl Hanlon, Glenwood Springs City Attorney, met with the County and asked if the County was going to take any action regarding the irregularities of this election. The County stated that they would take no action.

I have been informed by representatives of Glenwood Springs and Garfield County that there have been 20 ballots cast in the recent election that were not counted by the Clerk and Recorder's office. I have been told that none of these ballots are from Ward 1 electors. I have not been able to confirm or dispute that characterization.

I have recently been informed by Mike Copp that there have been 50 Ward 1 ballots for which no votes were entered for the Ward 1 City Council race. I find it unusual that 50 persons chose not to vote for such a hotly contested city council seat. With 431 total votes counted, a 12% rate of persons not voting for the city council seat is rather high.

Letter to Secretary of State  
November 26, 2003  
Page 3

There seems to be a relationship between the 50 votes which were not read by the machine and the procedures employed by the Clerk and Recorder's office in counting ballots. The directions on the ballot envelope indicated that the voter was to use the pencil enclosed in the envelope to mark their votes. However, on the instructions inside the envelope the voter was instructed to use ink in filling out the ballot. It comes to light that the voting machines employed by Garfield County are unable to read the normal ink markings on a ballot. An unknown number of ballots were rejected by the machine counting ballots. Those rejections appear to be identified as defective ballots by the machine. I have been informed that the Garfield County Clerk and Recorder's office assigned unknown persons to review the rejected ballots and remark those ballots with pencil. Thus the original ballots cast in this election have been remarked by those unknown persons without preservation of the original form of the ballot. Apparently the election judges did not do the marking but were generally in the room acting as supervisors over the persons remarking the ballots. Those ballots were then resubmitted into the machine for counting and resulted in the election results identified above.

I note that the 50 ballots that were identified as not containing votes for a Ward 1 councilperson were not among those that were rejected by the optical reading machine and thereby have not been subjected to any review as to the markings.

At this point I have limited information but I believe that there is the likelihood that votes were in fact were cast on the 50 "unmarked" ballots but that the optical reading machine failed to identify the votes because of the type of ink employed. I believe some ballots were read sufficiently by the machine to indicate a defective ballot, however others (the 50 ballots) were marked in such a manner that the machine perceived that no vote had been entered on the ballot. I believe there to be votes cast that have not been recognized by the machines nor entered in this election.

There is another issue that has been brought to my attention recently. I understand that a concern has been expressed regarding the verification of first time voters with their proof of voter registration. My understanding was that these voters were to provide a copy of their photo ID with the ballot. I have been told that this procedure was not handled correctly nor reviewed properly. I believe that Garfield School District 16 has requested an investigation regarding this issue.

I believe the voters of Ward 1, Glenwood Springs and Garfield County have the right to a fair and proper voting process. I believe the credibility of this election is in question.

In summary there are several concerns regarding the voting process:

- a. The instructions to voters regarding the use of pen or pencil were contradictory and resulted in unreadable ballots;
- b. Electors were denied ballots for the proper ward and were denied the opportunity to vote for Rick Davis;
- c. There are likely other voters who were given wrong ballots. There needs to be verification that all voters who were provided Ward 1 ballots actually resided in Ward 1 and that ballots were actually sent to all eligible Ward 1 voters;

Letter to Secretary of State  
November 26, 2003  
Page 4

- d. There were 20 ballots that were not counted during the first count. There needs to be review of the ballots to determine if there were any other uncounted ballots and whether any of those ballots came from Ward 1;
- e. There are approximately 50 ballots that were read by the optical scanning machine. Those votes need to be hand counted to determine whether there were Ward 1 votes entered on those ballots that were not otherwise counted by the optical reading machine;
- f. The requirements for proof of ID on certain ballots were not satisfied and there appears to be other requests for the investigation of those matters.

I have asked the county clerk to correct those errors and she has refused. I am requesting that these issues be reviewed and investigated, as there are no other alternatives available short of a contest of this election.

I have been informed by the Garfield County Attorney that the Official Survey of Returns for the recount in the Garfield School District 16 election occurred on Friday, November 22. The deadline for the filing of a Written Statement of Intent to Contest the Election in the District Court has not expired. I also understand that a request for recount may be made within 25 days of the election of November 4, 2003, and that such period has not expired.

My specific requests to the Secretary of State are as follows:

- a. A mandatory recount of the votes cast in the election of November 4, 2003, with the city or county to carry the cost of the recount;
- b. In the alternative, I am making a request for the recount of the election results of November 4, 2003, pursuant to Article 10.5 of Title 1, C.R.S., including without limitation Section 1-10.5- 106. As the candidate who lost the election, I am an interested party under those statutes;
- c. An investigation by the Secretary of State and the office of the Help America Vote Act (HAVA) into the procedures employed in this election as set forth herein;
- d. An inspection of the uncounted votes that were found after the election results were initially tabulated;
- e. An inspection of the approximately 50 votes which the optical recognition machine failed to detect a vote having been cast for the Ward 1 councilperson position;
- f. An inquiry into whether there have been Ward 1 ballots sent to voters residing outside the boundaries of Ward 1;
- g. An inquiry into issues of first-time voter identification and whether the problem applies to Ward 1 voters;
- h. An inspection of all the ballots for which there have been modifications, changes, new marks or other efforts to allow the optical reading machine to read the votes, and for a disqualification of any votes which have been improperly re-marked;
- i. An inquiry into the actions of the Garfield County Clerk and Recorder in refusing to allow Ward 1 electors to vote a proper ballot for Ward 1, and whether there were other voters who were refused the opportunity to vote for Ward 1 candidates;
- j. An order from the Secretary of State that the recount of this election be performed by hand to include a review of the votes changed or modified by personnel under the supervision of the Garfield County Clerk and Recorder and other ballots cast in this election to determine the voter's intent. A simple resubmission of votes to the optical

Letter to Secretary of State  
November 26, 2003  
Page 5

---

reading machine will not provide answers into the procedures used to re-mark the ballots or ensure that voter's intent from the 50 "unmarked" ballots can be determined. That order is appropriate pursuant to Section 1-10.5-108, C.R.S. and Rule 14.2 of the Election Rules of the Colorado Secretary of State;

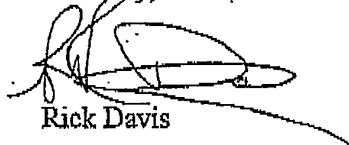
- k. Any other appropriate orders to ensure that there is verification of the accuracy of the votes recorded in consideration of the uncertainty of the procedures used;
- l. That the costs of the recount be carried either by the Secretary of State, Garfield County, or the City of Glenwood Springs. The questions raised about the procedures employed are so pervasive as to throw into doubt the entire election. Equity dictates that costs of the recount be carried by the public entities when the problems undermine the integrity of the election process. In the alternative, that the Secretary of State proceed with the allocation of costs as provided by statute;
- m. To order the City of Glenwood Springs and Garfield County to conduct another election for Glenwood Springs Ward 1 city councilperson;
- n. A directive to Garfield County and the City of Glenwood Springs to comply with the applicable statutes governing this election as may be necessary to ensure a fair determination of the votes cast in this election;
- o. Other relief as may be warranted by the facts and circumstances of this election.

I am also advising the recipients of this letter that I will file a notice of intent to contest of this election pursuant to the Uniform Election Code and particularly Section 1-11-213, C.R.S. For purposes of that statute I provide the following information:

- a. Name of the Contester is Rick Davis, 1117 Riverview Dr., Glenwood Springs, Colorado 81601, Telephone (970) 945-0436.
- b. Rick Davis, the Contester, is an eligible elector of the City of Glenwood Springs and Garfield County.
- c. The Contestee in this election is Larry Beckwith, 1674 Midland Avenue, Glenwood Springs, Colorado.
- d. The office which was contested in this election is Ward 1, City Council person for the City of Glenwood Springs, Colorado.
- e. The election was held on November 4, 2003.
- g. The particular grounds for the contest are as stated above in this letter.

I appreciate your attention to these matters.

Sincerely,



Rick Davis





December 12, 2003

Mr. Drew T. Durham, Director  
Colorado HAVA  
Department of State  
1560 Broadway, Suite 200  
Denver, CO 80202-5169

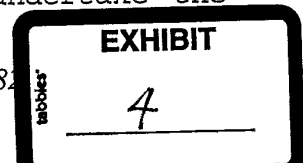
**RECEIVED**  
**DEC 15 2003**  
**CO SECRETARY OF STATE**

RE: Response and Inquiry to HAVA Investigation Letters of  
December 8, 2003.

Dear Mr. Durham:

This office has received by fax a copy of a letter addressed to me concerning a HAVA complaint filed by Garfield County School District 16. Additionally, I have received a fax copy as well as a certified original of a December 8, 2003 letter concerning a HAVA complaint from Mr. Rick Davis concerning the November 4, 2003 election for Glenwood Springs City Ward #1. I should note that neither the fax copies nor the original letters were received by me prior to the time that these documents were provided by your office to news media in Denver and Glenwood Springs. This practice has created a great deal of confusion in my office. As you can see from the attached copy of a recent editorial in the local news media, both that media and statements attributed to your staff lead to the impression that a full hand recount will be undertaken for the entire election in this County. Your correspondence of December 8, 2003, when received, gives absolutely no indication that such a manner or extent of recount will occur. Additionally, there have been no verbal directions received from your office, either informally or pursuant to the provisions of Section 1-10.5-108(2), C.R.S., as amended, indicating that your office intends to undertake a recount or hand recount of all or part of this election. Written direction in this regard would seem appropriate.

Your formally adopted rules do not appear to set forth any procedure or process subsequent to the filing of a HAVA complaint (See Rule 31 of Election Rules of the Colorado Secretary of State, hereinafter ERCSS). In regard to the few rules that are in place, my office could not locate the "unique tracking number" required by Sections 31.5 and 31.8 ERCSS. Therefore, in future correspondence, we will use the generic reference contained on the first page of each letter. In response to the limited direction contained in your correspondence of December 8, 2003, we will undertake the



Mr. Drew T. Durham  
December 12, 2003  
Page 2

following actions, unless directed otherwise. Additionally, as I indicate below, there are some areas for which we request further clarification:

1. In determining the documents for which you request segregation, we will follow the definition set forth at Section 1-1-104(11), C.R.S., as amended. You also cite Section 1-1-104(12), C.R.S., as amended, but that Section does not appear to refer to election records.

2. We will immediately commence separation, segregation and the securing of all documents defined in Section 1-1-104(11), C.R.S., as amended. All ballots for the election of November 4, 2003, are currently secured. However, if I understand your two (2) letters of December 8, 2003, you apparently wish that we segregate the ballots relating to the election for City Ward #1 and RE-16. We will accomplish that task, if that is your request. However, my office is currently undergoing a complete reconstruction and remodeling. In order to accomplish segregation of the ballots for RE-16 and City Ward #1, we will need thirty (30) days to complete that task. Please give us explicit direction in this regard, in order that I can properly plan for the use of my staff in the upcoming weeks.

3. All return envelopes for the November 4, 2003 election are currently secured and segregated from all other documents in my office. It is impossible to segregate the return envelopes by the individual election issues, therefore we will maintain all ballot return envelopes in a segregated and secured fashion.

4. All voter registration identification contained in the ballot envelopes have been secured and separated from all other records in my office. It is impossible to separate the returned identification by ballot issue.

5. I am currently preparing a list of all Election Judges and members of the Resolution Board by name, address and telephone number. Those should be available by the close of business on January 15, 2004.

6. I am currently preparing a list of all members of the Canvas Boards that participated in the November 4, 2003 election. That list will identify the canvas board members by name, address and telephone number, by the close of business on December 19, 2003.

7. I will assemble and segregate the Intergovernmental Agreements from the City of Glenwood Springs and the RE-16 School



Mr. Drew T. Durham  
December 12, 2003  
Page 3

District for your inspection. Those documents should be available by January 15, 2004.

8. In regard to correspondence and voter registration records, I will segregate any correspondence relating to the election of November 4, 2003. It is not clear whether or not you wish segregation of voter registration records. However, we will attempt to segregate all voter registration records as one of the key issues appears to be the manner by which registration occurred. Additionally, the addresses of record to which we mailed ballots, and any request for change of address prior to or after the election, appears to be an issue in this matter. We assume you will have some interest in those documents.

9. I will compile a list of all full and part-time employees from my office involved in the election of November 4, 2003. I will identify them by name, address and telephone number, by January 15, 2004.

10. In regard to interviews of individual employees election judges or canvas board members, please identify those individuals, together with a date and time for which you will seek to conduct an interview of those individuals as soon as possible. With the holiday season rapidly approaching, many employees from my office will not be available until the beginning of next year.

This office fully understands the need to ensure a fair and accurate election. Both my staff and myself will cooperate fully with your efforts to achieve that result, following the direction you render in that regard. I would appreciate a call from you after receipt of this letter.

Sincerely yours,



Mildred Alsdorf  
Garfield County Clerk and Recorder

MA/nm  
Enclosure

cc: Donetta Davidson (w/encl.)  
Secretary of State  
1560 Broadway, Suite 200  
Denver, CO 80202

POST INDEPENDENT  
OPINION

## Election investigation should ease voters' minds

Voters across Garfield County are lucky the Colorado Secretary of State's office responded so quickly to complaints filed recently over irregularities in the Nov. 4 election.

The investigation planned by the state, which will include a hand count of the more than 10,000 ballots cast in the mail-in election, should resolve some disturbing questions about vote counting.

Complaints came from Rick Davis, who lost his Glenwood Springs City Council re-election bid, and from Garfield School District 16, which lost on a tax increase question. They weren't the only losers in the election, but both lost by very narrow margins.

And in both contests, the number of under-votes raise valid suspicions.

It's hard to believe that 50 voters in Glenwood's Ward 1 (11 percent) and 84 voters in District 16 (7 percent) failed to vote in those contests.

The culprit appears to be conflicting instructions to voters, advising the use of pen in one place and pencil in another, and the fact that Garfield County's vote counting machine doesn't register ink. Were some of the 50 and 84 ballots marked with ink, but not automatically kicked out for human inspection by the machine?

That's the fear, along with questions about 23 misplaced ballots not found until a few days after the election, and Ward 1 voters who were refused Ward 1 ballots.

No one suspects Garfield County Clerk Mildred Alsdorf or her staff of deliberate tampering with ballots. But the equipment, procedures and training of the county clerk's office need close examination by impartial experts.

Luckily, the Secretary of State's office is prepared to do just that.

---

Glenwood Springs  
Post Independent  
Editorial Board

Heather McGregor, editor  
Dennis Webb, news editor

---

## Peggy DeOrio

---

**From:** Lisa Flanagan [lflanagan@sequoiavote.com]  
**Sent:** Wednesday, September 10, 2003 2:23 PM  
**To:** Josh Liss  
**Cc:** Peggy DeOrio  
**Subject:** FW: SQL CD

-----Original Message-----

**From:** Lisa Flanagan [mailto:lflanagan@sequoiavote.com]  
**Sent:** Wednesday, September 10, 2003 2:14 PM  
**To:** Garfield County  
**Subject:** SQL CD

Mildred,

I tracked the CD that I sent you before & it appears that a S.Jenning at the reception/front desk signed for it. Please see if you can locate it so that we do not have to send another. Let me know what you find out.

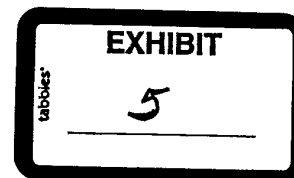
Below is the information from FedEx that is was delivered on September 8 at 12:07 PM.

Thank you.

Tracking number  
841579415702  
Signed for by  
S.JENNING  
Ship date  
Sep 6, 2003  
Delivery date/time  
Sep 8, 2003 12:07 pm

Delivered to  
Receipt/Frnt desk  
Delivery location  
GLENWOOD SPRINGS CO  
Service type  
Priority Envelope

Lisa K. Flanagan  
Sequoia Voting Systems  
559-281-6583  
LFlanagan@sequoiavote.com



## Peggy DeOrio

---

**From:** Lisa Flanagan [lflanagan@sequoiavote.com]  
**Sent:** Thursday, September 11, 2003 7:49 AM  
**To:** Peggy DeOrio  
**Cc:** Josh Liss  
**Subject:** FW: SQL CD

-----Original Message-----

**From:** Mildred Alsdorf [mailto:malsdorf@garfield-county.com]  
**Sent:** Wednesday, September 10, 2003 5:49 PM  
**To:** Lisa Flanagan  
**Subject:** RE: SQL CD

WE FOUND IT AND WILL GIVE TO TO BRIAN TO PUT ON. SORRY FOR THE PROBLEM IT WAS SIGNED BY A PERSON NOT IN ELECTION AND PUT IN THE WRONG PLACE. HAVE A GOOD DAY!!!! MILDRED

-----Original Message-----

**From:** Lisa Flanagan [mailto:lflanagan@sequoiavote.com]  
**Sent:** Wednesday, September 10, 2003 2:14 PM  
**To:** Mildred Alsdorf  
**Subject:** SQL CD

Mildred,

I tracked the CD that I sent you before & it appears that a S.Jenning at the reception/front desk signed for it. Please see if you can locate it so that we do not have to send another. Let me know what you find out.

Below is the information from FedEx that is was delivered on September 8 at 12:07 PM.

Thank you.

Tracking number  
841579415702  
Signed for by  
S.JENNING  
Ship date  
Sep 6, 2003  
Delivery date/time  
Sep 8, 2003 12:07 pm

Delivered to  
Receipt/Frnt desk  
Delivery location  
GLENWOOD SPRINGS CO  
Service type  
Priority Envelope

Lisa K. Flanagan  
Sequoia Voting Systems  
559-281-6583  
LFlanagan@sequoiavote.com

## **Peggy DeOrio**

---

**From:** Peggy DeOrio  
**Sent:** Tuesday, September 23, 2003 7:30 AM  
**To:** Garfield County (E-mail)  
**Subject:** FW: Garfield upgrade to Sequel

Mildred - FYI. Peggy

Billy,

Just wanted to let you know that Lisa has not received a call from Garfield County's IT department to walk them through getting their Sequel Upgrade installed. She has been in contact with him by email and they set up a time for her to call him. She called for him at 9:00 a.m. last Wednesday. He answered his cell phone and told her that he was in a meeting and he would call her back. She has not heard from him since. She has not even had a voice mail message from him.

Thanks,

Peggy DeOrio  
ps.deorio@sos.state.co.us  
Elections Division  
Secretary of State  
(303) 894-2200 ext. 6305  
fax (303) 869-4861

**Peggy DeOrio**

---

**From:** Mildred Alsdorf [malsdorf@garfield-county.com]  
**Sent:** Tuesday, September 23, 2003 7:45 AM  
**To:** Peggy DeOrio  
**Subject:** RE: Garfield upgrade to Sequel

thanks peggy i will take this down to him and maybe get him on the ball. have a good day!! mildred

-----Original Message-----

**From:** Peggy DeOrio [mailto:PS.DeOrio@sos.state.co.us]  
**Sent:** Tuesday, September 23, 2003 7:30 AM  
**To:** Mildred Alsdorf  
**Subject:** FW: Garfield upgrade to Sequel

Mildred - FYI. Peggy

Billy,

Just wanted to let you know that Lisa has not received a call from Garfield County's IT department to walk them through getting their Sequel Upgrade installed. She has been in contact with him by email and they set up a time for her to call him. She called for him at 9:00 a.m. last Wednesday. He answered his cell phone and told her that he was in a meeting and he would call her back. She has not heard from him since. She has not even had a voice mail message from him.

Thanks,

Peggy DeOrio  
ps.deorio@sos.state.co.us  
Elections Division  
Secretary of State  
(303) 894-2200 ext. 6305  
fax (303) 869-4861

**Peggy DeOrio**

---

**From:** Flanagan, Lisa [lflanagan@sequoiavote.com]  
**Sent:** Tuesday, March 16, 2004 10:19 AM  
**To:** Peggy DeOrio  
**Subject:** RE: Response to Mildred's Letter

Peggy,

Here is my response to Mildred's letter: All of my interjections are in BLUE.....

Interjection - We issued all the requests for changes in batches for the first week after the big mailing. The changes we entered went through the whole updating eligible voter process and batches were mailed each day. The computer system, Integrity Access, being used was malfunctioning and numerous attempts had been made with Lisa and Peggy at the State Office to correct errors including having to update eligible voters every time a voter change of address was made versus being able to make the change individually; information, address was entered but the absentee ballot screen did not recognize the change when accessed and incorrect ballot styles were indicated. Using the Integrity Voter Registration System, Jean or Laurie changed the addresses as needed, updated all eligible voters, noted who had requested and needed absentee ballots and whether they needed a replacement ballots, or a new one because they had failed to change their address, re-updated eligible voters, batch filed report with Ballot type and Style. For one to two weeks Jean did this on a daily basis, printed new labels and mailed them via the post office. Closer to Election Day, November 5, 2003, staff knew mailing ballots was no longer an option as the voter would not have time to receive it and return. Therefore, ballots were issued over the counter as voters came in to pick up their ballot. Jean was well aware that the information shown on the computer screen should have the correct Ballot Style as it had been correctly input, but the computer screen failed to show updated information. This occurred on a random basis. It would give correct information for 2 or 3 voters, then it wouldn't. Peggy told us at first that we needed to run the update eligible voter screen after every 10 or 20 changes. Then she later said this update should have been done after ever address change. During this time the voter system was upgraded from Integrity Access to Integrity Sequel, however the staff at the Clerk's office was not given new instructions using Sequel and were informed "there were very few changes" between the two systems. Jean informed Peggy at the State office that individual address changes were not being updated; Peggy informed Jean that after each individual address change, Jean would need to have Laurie do an update of eligible voters. Before Sequel it took 10 - 12 minutes; after the switch, less than a minute. To Jean this seemed ridiculous. She notes that sometimes after the election either she or Laurie had to make the change of address for a voter as many as 2 or 3 times to get the system to recognize the correct ballot style. Jean discussed the locator paper print out with Laurie instructing Laurie not to rely on the computer information rather to use the manual system using the locator.

In the Integrity System, if a ballot has already been issued to a voter, then the voter changes their address, the system requires that the original ballot needs to be cancelled out before a new ballot may be reissued - this way the system can track what ballot style & # were originally issued - once this is done the system will show the new ballot style & the clerk may issue a new ballot for the voter. If a voter changes their address & they have not previously been issued a ballot the system will show the correct ballot style without having to run eligible voters. However, during the November 2003 Mail Ballot Election, Garfield County did not wish to handle their mail ballots in this manner - one at a time. They wanted to be able to make change of address' and then create batches to be mailed out for the day - to do it this way, the Clerk MUST run the eligible voters to create this batch with the voter's updated information (ballot style &

address). This process worked fine for the one to two weeks leading up to the election; once they got closer to election day, the Garfield County Clerk's office continued to handle the changes in this manner, when they should have actually should have done it on an individual basis as discussed previously - (In the Integrity System, if a ballot has already been issued to a voter, then the voter changes their address, the system requires that the original ballot needs to be cancelled out before a new ballot may be reissued - this way the system can track what ballot style & # were originally issued - once this is done the system will show the new ballot style & the clerk may issue a new ballot for the voter. If a voter changes their address & they have not previously been issued a ballot the system will show the correct ballot style without having to run eligible voters).

Summary:

In analyzing the situation, the conclusion is based on pure speculation; however it was a human error by Laurie Murdock, newly hired election clerk and administrative error in relying on staff to follow instructions and not double checking the information when questioned by the voter, Jeffrey E. Fegan. As well, the staff involved were relying on accurate and updated information from the State's Integrity Voter System Software Election System software when new data was input into the computer only later to be determined that we were not able to rely on the information the State's computer was generating. During the 2003 November Mail Ballot Election, there were several other counties using the Integrity Voter Registration System, that did not have these problems. I believe that this was more of a "user error" than a "system malfunction".

Lisa K. Flanagan  
Sequoia Voting Systems  
800-355-3166 (Toll Free Cell)





April 7, 2004

Drew T. Durham, Director  
HAVA Colorado  
Department of State  
1560 Broadway, Suite 200  
Denver, CO 80202-5169

**RECEIVED**

**APR 09 2004**

**HAVA Division  
Secretary of State**

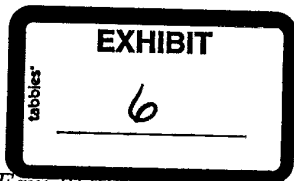
RE: Election Assistants

Dear Drew:

I have had an opportunity to consider your request for information tendered through County Attorney Don K. DeFord. Additionally, pursuant to the request you tendered to his office, I have had a chance to review my records and files concerning the qualifications of the Election Assistants I utilized during the course of the election during Calendar Year 2003. It is my understanding you have a specific request concerning the qualifications of Mike Alsdorf. After conclusion of that review, I have obtained the following information for your office:

1. Mike Alsdorf was appropriately placed under oath and sworn to office prior to his performance of duties for my office for the above-referenced election. However, at this time, I have not been able to locate the actual paper document. I have an actual recollection of placing Mr. Alsdorf under oath, along with the rest of my election officials, prior to that election. However, some of the confirming documents have been tendered to your office, others have been boxed and shipped for storage in Rifle during the course of the relocation of my office. While I have not been able to locate Mike Alsdorf's oath at the time of tendering this letter, I will continue my search and tender it to your office as soon as located.

2. For the election in 2003, I did not conduct a full CBI background check on Mike Alsdorf. Such a background check was performed prior to his service in 2002. As you are certainly aware, Mr. Alsdorf is my son, and I have close personal knowledge of his activities and life circumstances during the course of the last year. Therefore, I had actual knowledge that there were no additions or deletions to the criminal record check of 2002.

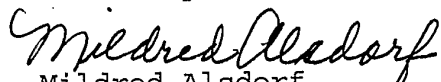


Drew Durham  
Page 2  
April 7, 2004

I hope the above satisfies your request for further information  
tendered through Mr. DeFord's office.

If you have any further requests, please contact either myself or  
the County Attorney at your convenience.

Sincerely,

  
Mildred Alsdorf  
Clerk & Recorder

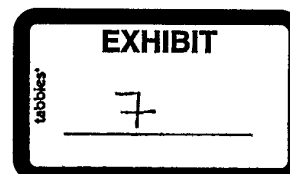
MA/DKD/sgh

Garfield County Election 2003  
Information on November 4, 2003 Election

The following account involving Jeffrey E. Fegan and Kimberly Renee Fegan and the issuance of wrong Ballot Styles who are listed at the addresses of 1502 Midland Avenue and 505 W. Princeton Circle respectively, both in Glenwood Springs, is as follows:

*Exhibit A and AA*

- ◆ Change of addresses were to be made by October 6, 2003.
- ◆ Jeffrey E. Fegan's address change was not received until October 10, 2003. This was the time we were getting ready to mail ballots. Fegan's change of address information was not yet entered into the computer in the Clerk's office.
- ◆ After the initial mailing, Mr. and Mrs. Fegan's ballots were returned as undeliverable.
- ◆ Laurie Murdock, new election clerk, had Mr. Fegan's blue card (change of address) and ballot. Jean Alberico, deputy clerk questioned Laurie why she had this on her desk. Laurie responded because they were returned by the post office.
- ◆ Laurie was under the impression that the Fegan's had only moved a few doors down from the West Princeton address by mistakenly looking at only the 505 and 502 in the addresses, failing to recognize the digit 1 in front of the 502 (1502). Therefore she was totally convinced that the Fegan's had the correct ballot style no. 6. Consequently, the Fegan's ballots were placed in the boxes waiting for voter pick-up for change of address. This was the normal process for the Clerk's office to follow.
- ◆ Jeffrey E. Fegan or Kimberly R. Fegan (undetermined which one) came into the Clerk's office to check on their ballots. Another clerk, Lindsay Nash, a really new hire, picked up the ballots from the returned box and handed them to Mr. Fegan. (At this point and presently, Mr. Fegan was the only one who had changed his address to his new address. Mrs. Fegan had not and under the assumption Laurie was working under, she didn't need to since the move was



Garfield County Election 2003  
Information on November 4, 2003 Election

in the same precinct and portion. [Mrs. Fegan's ballot should have been so marked that she needed a change of address.]

- ◆ Election Day – November 4, 2003, Jeffrey Fegan came into the Clerk's office and stated that he and his wife were given incorrect ballots as they had moved into a different precinct and portion of the County. He knew this because his ballot did not contain the proper Ward Race with Rick Davis on it.
- ◆ Mildred Alsdorf, Garfield County Clerk, waited on Mr. Fegan somewhere in the neighborhood of 4:00 p.m. November 4, 2004 – Election Day. She took the ballots to Laurie, new election clerk, to verify if they did in fact have the correct ballot. Laurie assured Mildred they did and Laurie's mind was firmly made up that she was correct.
- ◆ Interjection – Jean Alberico had explained fully what Election Day was going to be like in the office especially with the malfunctions of computer data and unable to rely on updated information. Therefore, Jean had instructed Laurie to do a manual search from the locator printed out and given her.
- ◆ Mildred relied on Laurie providing her with the correct information and insisted the Fegan's did indeed have the correct ballot. Ballot Style 6. Mildred recognizes her mistake in not checking Laurie or the manual printout as they should have had Ballot Style 7. [This was noted that Mr. Fegan had changed his address to 1502 Midland Avenue from 505 Princeton Circle placing him with a Ballot Style No. 7 and the need for his wife to complete an emergency change of address so she could have been issued Ballot Style 7 instead of Ballot Style 6. [Nonetheless, Mildred returned the ballots to Mr. Fegan and informed him these were the correct ballots to vote.]
- ◆ Interjection – We issued all the requests for changes in batches for the first week after the big mailing. The changes we entered went through the whole updating eligible voter process and batches were mailed each day. The computer system, Integrity Access, being used was malfunctioning and numerous attempts had been made with Lisa and Peggy at the State Office to correct errors including having to update eligible voters every time a voter change of address was made versus being able to make the change

Garfield County Election 2003  
Information on November 4, 2003 Election

individually; information, address was entered but the absent ballot screen did not recognize the change when accessed and incorrect ballot styles were indicated. Using the Integrity Voter Registration System, Jean or Laurie changed the addresses as needed, updated all eligible voters, noted who had requested and needed absentee ballots and whether they needed a replacement ballots, or a new one because they had failed to change their address, re-updated eligible voters, batch filed report with Ballot type and Style. For one to two weeks Jean did this on a daily basis, printed new labels and mailed them via the post office. Closer to Election Day, November 5, 2003, staff knew mailing ballots was no longer an option as the voter would not have time to receive it and return. Therefore, ballots were issued over the counter as voters came in to pick up their ballot. Jean was well aware that the information shown on the computer screen should have the correct Ballot Style as it had been correctly input, but the computer screen failed to show updated information. This occurred on a random basis. It would give correct information for 2 or 3 voters, then it wouldn't. Peggy told us at first that we needed to run the update eligible voter screen after every 10 or 20 changes. Then she later said this update should have been done after every address change. During this time the voter system was upgraded from Integrity Access to Integrity Sequel, however the staff at the Clerk's office was not given new instructions using Sequel and were informed "there were very few changes" between the two systems. Jean informed Peggy at the State office that individual address changes were not being updated; Peggy informed Jean that after each individual address change, Jean would need to have Laurie do an update of eligible voters. Before Sequel it took 10 – 12 minutes; after the switch, less than a minute. To Jean this seemed ridiculous. She notes that sometimes after the election either she or Laurie had to make the change of address for a voter as many as 2 or 3 times to get the system to recognize the correct ballot style. Jean discussed the locator paper print out with Laurie instructing Laurie not to rely on the computer information rather to use the manual system using the locator. *Exhibit B.* [This contained every address in

Garfield County Election 2003  
Information on November 4, 2003 Election

Garfield County Example 3086123008.01 interpreted 3 is the congressional district; 08 is the senatorial district; 61 is the state representative district; 23 is county designation; 008 is precinct no. and .01 is the portion. Jean showed Laurie how to use the paper locator to determine precinct and portion for an address then how to match it with ballot style and further instructed her of the Ballot Style 7. *Exhibit C*. Had Laurie used the paper locator system rather than relying on the computer screen, the error would have been corrected and Mr. Fegan would have received the correct Ballot Style 7.

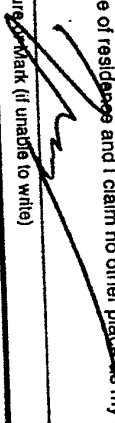
Summary:

In analyzing the situation, the conclusion is based on pure speculation; however it was a human error by Laurie Murdock, newly hired election clerk and administrative error in relying on staff to follow instructions and not double checking the information when questioned by the voter, Jeffrey E. Fegan.

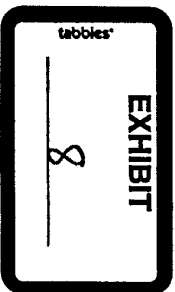
As well, the staff involved were relying on accurate and updated information from the State's Integrity Voter System Software Election System software when new data was input into the computer only later to be determined that we were not able to rely on the information the State's computer was generating.

PLEASE PRINT OR TYPE IN BLUE OR BLACK

JEFFREY E FEGAN

1	Check boxes that apply:		<input type="checkbox"/> new registration	<input checked="" type="checkbox"/> resident address change	<input type="checkbox"/> Notice of Registration cancel previous registration
			<input type="checkbox"/> party affiliation change	<input type="checkbox"/> name change	
2	Last Name <b>Fegan</b>	First Name <b>Jeffrey</b>	Middle Initial <b>E</b>	Suffix <b>MD</b>	
3	Residence Address (NO P.O. BOXES) <b>1502 Midland Ave</b>	Apt. No.	City/Town <b>Glenwood Springs</b>	County <b>Garfield</b>	Zip Code <b>81601</b>
4	Mailing Address, if different from above <b>same</b>				
5	Date of Birth <b>REDACTED</b>	Sex (circle) <b>(M)</b>	Social Security Number <b>REDACTED</b>	Home Telephone Number (optional) <b>REDACTED</b>	
9	Are you a U.S. citizen? <input checked="" type="checkbox"/> native born <input type="checkbox"/> naturalized	10	If previously registered, what name were you registered under, if different from above. <b>same</b>		
11	Your previous address was (give house number, street, and city) <b>505 W. Princeton Cir Glenwood Springs</b>	In county/state <b>Garfield CO</b>			
12	Party Enrollment—Check one box only	<p>Please note: In order to vote in a primary election, you must be registered with either the Democratic or Republican Party.</p> <input type="checkbox"/> DEMOCRATIC <input checked="" type="checkbox"/> REPUBLICAN <input type="checkbox"/> UNAFFILIATED <input type="checkbox"/> OTHER (specify below)			
13	<p>To answer or affirm falsely as to your qualifications to register to vote. IT IS A CRIME: <b>REDACTED</b></p> <p>SELF-AFFIRMATION: I do solemnly affirm that I am a citizen of the United States and that on the date of the next election I shall have attained the age of eighteen years and shall have resided in the state of Colorado at least thirty days and in my present precinct at least thirty days before the election. I further affirm that the present address I listed herein is my sole legal place of residence and I claim no other place as my legal residence.</p> <p>Elector's Signature:  Mark (if unable to write)</p> <p>Date: <b>10/8/03</b></p>				

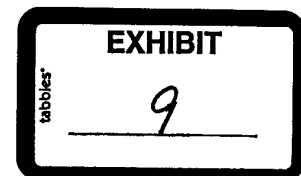
52897228-8



Garfield County - Types/Numbers of Identification

Driver's License	Bank Statement	Cable Bill	Passport	Paycheck Advice	Military ID	W-2	School District ID	Previous Voter Reg. Card	Social Security Card	Paper/name & S.S. number on it	Social Sec. Card as 2nd ID*	TOTAL
118	3	1	6	1	1	1	2	1	3	1	2	138

\* not counted in total; persons also gave driver's licenses for ID, which are counted.



4/22/2004



### First Time Voters Who Register By Mail

If you registered to vote for the first time in your county by mail, and you have not previously voted in the county, a copy of one of the following forms of identification is required with your mail ballot or absentee ballot if you did not provide the information with your registration application.

- A valid Colorado driver's license; or
- A valid Colorado Department of Revenue identification card; or
- A valid U.S. passport; or
- A valid pilot's license with photograph issued by the Federal Aviation Administration; or
- A valid employee identification with a photograph issued by the U.S. Government, Colorado state government, or any county, municipality, board, authority, or other political subdivision of the state; or
- A valid U.S. Military identification card with photograph; or
- A copy of a current utility bill, bank statement, government check, paycheck, or other governmental document that shows the name and address of the elector; or
- At least the last four digits of the person's social security number.

**IF YOU DID NOT SUBMIT PROOF OF IDENTIFICATION WITH YOUR MAIL-IN REGISTRATION FORM, YOU WILL BE REQUIRED TO PROVIDE PROOF OF IDENTIFICATION USING THE TYPES OF IDENTIFICATION DESCRIBED ABOVE WITH YOUR VOTED MAIL OR ABSENTEE BALLOT. ENCLOSE A COPY OF YOUR IDENTIFICATION, IN THE RETURN ENVELOPE, NOT IN THE SECRECY SLEEVE OR SECRECY ENVELOPE.**

Please contact the Garfield County Election Office at (970) 945-2377 x 1770 regarding Mail Ballot Voting.

### COUNTY CLERK'S OFFICES (and/or DESIGNATED DROP OFF SITES)

109 8th St. #200, Glenwood Springs  
Dropbox South Entrance (24 hours)

144 E. 3rd St., Rifle

**REPLACEMENT BALLOTS:** Any elector who spoils or defaces a ballot may obtain other ballots, one at a time, not exceeding three in all. If you spoil or deface your ballot, you may contact the Election Dept. to get instructions on how to receive a replacement ballot. Call 945-2377 x 1770. **BEGINNING October 21, 2003. REPLACEMENT BALLOTS MAY BE OBTAINED DURING REGULAR BUSINESS HOURS AT:**

109 8th St. #200, Glenwood Springs 8:30 A.M. – 5:00 P.M.

144 E. 3rd St., Rifle 8:30 A.M. – 4:30 P.M.

BACK

### SECRECY ENVELOPE / SLEEVE OFFICIAL INSTRUCTIONS GARFIELD COUNTY GENERAL ELECTION NOVEMBER 4, 2003

1. To vote, completely fill in the oval beside the candidates/issues you choose on your ballot with a black ink pen, as shown here:



2. After voting is completed:

- > Refold your ballot exactly as you received it (Do not add any additional folds or creases). Do not remove the ballot stub.
- > Place your voted ballot into the SECRECY ENVELOPE / SLEEVE.
- > Before returning your ballot, complete the Affidavit of Voter on the reverse side of the OFFICIAL RETURN ENVELOPE. Your signature and date of signing are required by law; if these items are not completed, your ballot will not be counted.

**AFFIDAVIT OF VOTER**

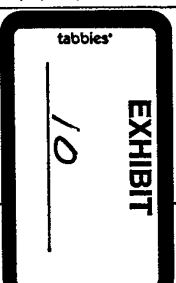
I state under penalty of perjury that I am an eligible elector that my signature, name, and address on the envelope that I have returned with my ballot are correct and that my ballot is enclosed in the Uniform Election Code of 1992.

Voter's Signature - (Signature Required) John J. Votta

TODAY'S DATE 10/22/03

WITNESS \_\_\_\_\_

In case of applicant's disability or inability to sign personally, his/her mark shall be witnessed by another person.



- > If required, place a photocopy of your identification into the OFFICIAL RETURN ENVELOPE (see ID requirements section on reverse side).
- > Place the SECRECY ENVELOPE / SLEEVE (with voted ballot enclosed) into the OFFICIAL RETURN ENVELOPE and seal.
- 3. All ballots returned by mail must have proper postage affixed. Only one ballot per envelope is permitted; if more than one ballot is placed in a single envelope, neither shall be counted.
- 4. Ballots must be received by the Garfield County Clerk & Recorder's Office by 7:00 P.M. Election Day in order for the votes to be counted. Ballots received after 7:00 P.M. on Election Day will not be counted. Postmarks do not count as receipt – the ballot must be received in the County Clerk's office by 7:00 P.M. on Election Day.
- 5. Return your voted ballot in the OFFICIAL RETURN ENVELOPE to the Garfield County Clerk & Recorder's office by mail, or you may hand deliver the ballot to one of the Clerk's offices or other location listed on the reverse side.

FRONT

## How the Central Count Tabulator (ES&S Model 550) Works

The ES&S Model 550 (hereinafter the “Central Count Tabulator”) is a standalone, self-contained optical scan mark-sense scanner that uses an automatic ballot feeder to process 14”, 17” and 19” ballots using a three column front and three column back format. The Model 550 moves ballots by applying friction force to the ballot surface with a moving soft-rubber “pick-belt.” The “picked” ballots move toward the reader head where rollers move the ballot through the head at a constant velocity. The Model 550 Operator Controls are contained in a membrane control panel. The controls allow the operator to start operation, stop operation, print reports, and store data to disk.

The Central Count Tabulator optical read heads are mounted in fixed positions that correspond to the columns of the ballot and in the response areas. Optical scan components are fiber optics that emits a narrow band frequency light from red light emitting diodes (“LED”). Optical signals from the sensors are converted to analog signals, amplified, and routed to the motherboard where they are converted to digital images that are processed and stored. The Model 550 Ballot Conversion processes controls the optical reading, produces an electronic image of the ballot and directs internal storage of accumulated images. The first two columns are pre-printed on the ballot and contain the tracking track and code channel. As the paper ballot moves under the optical read head, sample readings are taken at consistent, timed intervals relative to the timing marks pre-printed on the ballot. The marks in the code channel identify the ballot.

The Model 550 Processing subsystem includes the system processor that stores ballot counter information. Processing translates the ballot image in vote counts and stores the counts. The processing also is responsible for identifying the ballot and matching it against the programmed election criteria. The Model 550 display unit is a vacuum fluorescent display module. Reports can be printed to show the total voter per ballot choice, total number of votes cast, overvotes and undervotes, write-in votes, and on-demand precinct counted/not counted reports that show the total number of ballots per precinct and total number of ballots counted by type. Additionally, an “Event Log” and “Status Log” can be kept and used by election officials. A “Long Summary” report used to count over-and under-votes can also be created.

### A. Sensor Count Sensor Operation

The Central Count Tabulator utilizes a read-head with a reflective optical sensor configuration. This involves the use of a red Light Emitting Diode (LED), a photo detector, and a fiber-optic cable. The LED light source illuminates the target area, and the photo detector measures the amount of light that reflects from the ballot. The fiber optic cable provides the path for the light to travel between the electronic components, and the ballot surface.

### B. Infrared (IRed) Sensor Operation

The standard sensor configuration utilizes Infrared light (IRed) as its primary light source. Infrared light in this context is invisible to the human eye and not absorbed by some types of ink. One of these inks, MRC, is used to print the ovals on the ballot. This renders the



ovals invisible to the sensor because all of the light is reflected back to the light detector. The marking device that is recommended for IRed sensors is a pencil because it has a high carbon content. Any marking device with a high carbon content will absorb the infrared light to a high degree and make it very easy to detect. Some types of markers utilize ink that is invisible to infrared sensors. Ballpoint pen is the most prevalent. Most (but not all) ballpoint pens have ink that is invisible to IRed sensors.

### C. Voter Mark Variables

When no marks are present, the vast majority of the red light is reflected from the paper back to the photo-detector. When a voter mark passes under the sensor, the mark will absorb a certain percentage of the transmitted light, which in turn reduces the light returned to the photo detector. So the voter mark's ability or inability to absorb this light will be used to determine the presence or absence of a valid vote. Ideally election judges want the voter's mark to absorb as much light as possible. This will significantly reduce the amount of light that is reflected back to the photo-detector and improve mark recognition rates. The three primary characteristics of a voter mark that will most influence its ability to absorb light are: the type of marking device (lead pencil is the only device read); the type of mark (line thickness, length, shape), and the darkness or density of the mark.

#### (1) The Marking Device

The degree to which an Optical Mark Recognition ("OMR") system will read a mark depends largely on the spectral response of the ink or marking device. The spectral response of the ink relates to its ability to absorb or reflect certain wavelengths of light in the visible spectrum. For instance: red ink will not absorb the red wavelengths of light the M550 uses to illuminate the target area. The red wavelengths will pass through the red ink, reflect off the white paper or substrate, and return to the sensor. Since the sensors rely on the mark's ability to absorb light in order to detect it, the system will not detect the red ink. At the other extreme, black carbon-based pencil will absorb a significant amount of the red light. Marks made with these devices are relatively easy to detect.

Ballpoint pens are somewhat different in this regard because they are usually produced with a mixture of different colors of organic dyes. This will result in an ink formulation that has a spectral response somewhere in between the extremes of red and black depending on each mixture. Many of these organic ink pens may be labeled as "black", but they do not fit the true meaning of black, which is the absence of color, or the ability to absorb all wavelengths of light. These organic black inks actually consist of a mixture of various color dyes such as red, blue, and green. Some black ballpoint pens have more of the red dye component. The red hue of the ink is not entirely evident at first glance, but the significant presence of the red dye will result in the reflection of a significant amount of the red light. For these reasons, it is easy to see why voters must mark their ballots with the black carbon based lead pencil provided with the mail ballot packet or at the polling place. The Model 550 reads only lead pencil and does not read any form of ink. This model is an older model. Newer models do have the capability of accurately reading ink (with the exception of some organic inks).

---

## (2) The Type of Mark

The voter's ability to follow instructions and make the prescribed mark is certainly another very important factor in Optical Mark Recognition systems. The M550 does not need the entire oval to be filled to register a valid vote, but a mark that may only cover 70% of the white space in the oval will certainly not absorb as much light as an oval filled at 100%.

## (3) The Mark Density

Mark density, which refers to the solidity or darkness of the voter's mark, is also a very important factor. The density of the mark will depend on the amount of downward pressure applied to the writing instrument. A pencil with very little pressure applied can also lead to a low-density mark.

### D. Accumulative Effect

If a mark made by the voter has a weakness in just one of the three categories listed above, it will usually not be severe enough to render a mark unreadable. However, a combination of two or all three characteristics can sometimes result in a mark that is difficult to read. For instance, a voter who applies light pressure to a writing instrument that makes a low-density mark, covering only 60% of the oval white space, using a pencil with little or no carbon content dominant, can result in a mark that may read inconsistently depending on the situation.

### E. The Discrimination Element

The other major component of any Optical Mark Recognition (OMR) system is the discrimination element. The discrimination element has the important job of processing the signal from the sensor and determining which signals represent a vote, and which do not. It should be noted that while it is obviously desirable to detect every mark that passes the sensor, it is equally important that marks are not falsely detected where they are not present. Even with the high contrast signals produced by infrared sensors, careful consideration was given to this element of the system to be able to reliably discriminate between light marks made by the voter and false signals caused by paper imperfections, creases and other factors.

The most commonly used discrimination element in OMR devices is an electronic comparator. As its name implies, this circuit compares the signal from the sensor to a preset threshold. Signals above the threshold are ignored, and those below the threshold are considered valid votes made by the voter. As a result, with Ired light, the discrimination element only has to recognize a simple contrast between a background reference of white paper (oval is invisible because it is MCR), and a voter mark.

### F. Threshold Calculations Process

The output signal of the sensors, which is proportional to the light reflected back from the voter mark, is compared to a sturdy reference signal. If the target response area under evaluation absorbs enough light to send the output signal below the reference signal, that response area will

be assigned a vote. If the response area does not absorb enough light to drop the output signal below the reference signal (e.g., using ink to mark the ballot), the reading will be disregarded. This reference signal is often referred to as the Vote Threshold, and will be referred to as the Vote Threshold for the remainder of this document.

The M550 was designed to optimize the sensitivity level of Vote Threshold to help read light or sub-standard voter marks when an oval might not be completely filled, or marked with an carbon based pencil with a less than ideal spectral response. Before the threshold can be optimized for sensitivity, the Background Level must be established.

#### G. The Background Level

In order for the system to be as sensitive as possible to sub-standard voter marks, it must first determine what readings to expect from a blank oval, or the output signal level that is expected from a response area that was not marked. This level is called the Background Level. This Background Level could also be referred to as the “no-mark” level. The Background Level will set the foundation from which vote thresholds can be optimized for sensitivity. The distance between the Background Level and the Darkest Level is measured on a 100-point scale. It is within this “Voter Mark Range” that all marks are detected, and thresholds are established.

#### H. Background Noise

When there are no voter marks on the paper or uses a writing instrument other than carbon based pencil, ideally the amount of light that reflects from the paper would be unwavering, but that is not the case. When the reflective sensor is analyzing the voter response areas, there are a number of external factors that can have an effect on the amount of light that is reflected back to the photo-detectors. This disruption of light transmission will create a moderate amount of fluctuation on the output of the sensor.

Some of the factors that can create these fluctuations include: The flutter of the paper through the transport system, dirt on the ballot, paper imperfections, smudges, eraser marks, hesitation marks, stray particles, dust on the sensors, and folds (especially dirty folds). This is referred to as “background noise”, and it cannot be ignored when setting mark thresholds. We deal with this noise by creating a noise allowance range.

#### I. Noise Allowance

After the ballot has been scanned, and the Background Level has been established, the system can then begin the process of calculating the Vote Threshold. Since the background noise is sometimes unpredictable, we must establish a “Noise Allowance” range before we can set the Vote Threshold. The breadth of this area has been established at a range that should completely and comfortably encompass the background noise.

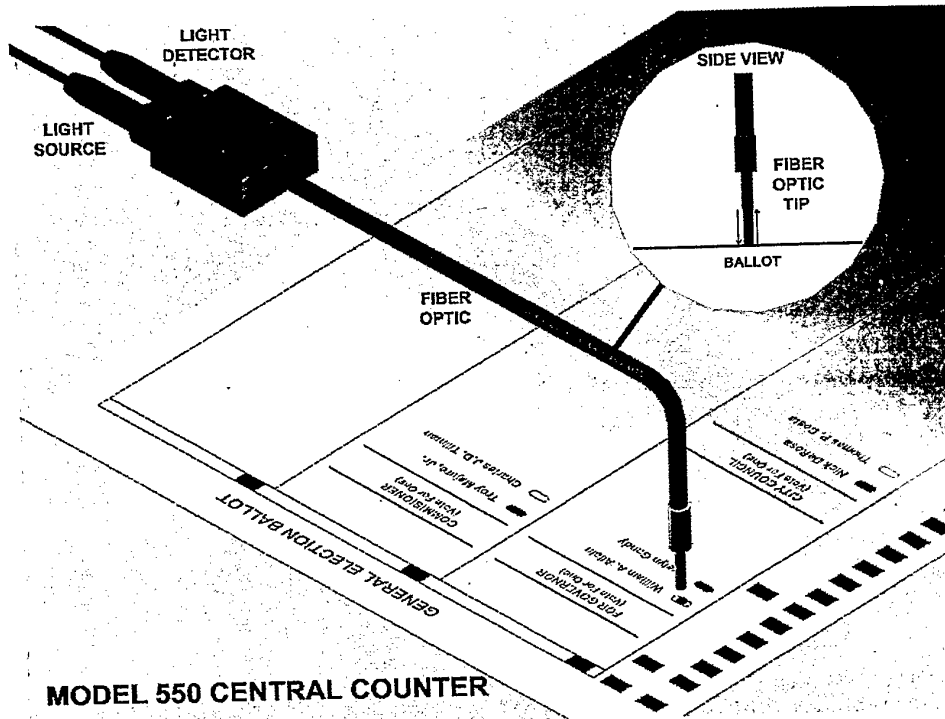
## J. Threshold Setting

Establishing a reliable noise allowance range is very important for the proper setting of thresholds because the Vote Threshold is positioned directly on the edge of the noise allowance band. If the output of the sensor drops below this Mark Threshold during the sensing of a programmed voter response area, a vote will be tabulated for that particular location on the ballot.

From a mark detection standpoint, the goal in setting the Noise Allowance and Vote Threshold is to set them at a level that will ensure that all voter marks will dip below the Mark Threshold. Unfortunately for OMR systems, they are sometimes faced with the prospect of reading marks that do not absorb very much light. Voting system manufacturers certainly need to take this fact into account when establishing the Vote Threshold. However, it should also be noted that while it is obviously desirable to detect every marking device or mark that passes under the sensor, it is equally important that marks are not falsely detected where they are not present. Careful consideration must be given to this element of the system to be able to reliably discriminate between light or marginal marks made by the voter, and false signals caused by background noise. The result is thresholds that are set 12% below the Background Level. Therefore, the voter mark must absorb at least 13% of the transmitted light to be detected as a mark.

## K. Sensor Wavelength

The M550 was originally designed with infrared light sensors. This wavelength of light closely matches the peak sensitivity of the photo-detectors, but since they could not detect any organic ink, pencil was the recommended marking device. The voting system industry has moved to visible red sensors to enable the equipment to read a much wider range of marking devices including those with organic ink. The red light wavelength is also very close to the peak sensitivity of the photo-diodes. With red sensors, the only colors that cannot be detected are red, orange, and yellow. But as has been discovered, there are a few organic inks that include a significant amount of red dyes.



**MODEL 550 CENTRAL COUNTER**

ELECTION PROGRAMMING

QUALITY CONTROL

\*\*\*\*\*
\* Jurisdiction: \* GARFIELD COUNTY, COLORADO \*
\* Election Name: \* COORDINATED ELECTION \*
\* Election Date: \* NOVEMBER 4, 2003 \*
\* Configuration: \* 1550 \*
\* Q.C. Person: \* Chuck Neulauer \*
\* Q.C. Date: \* 11-14-2003 \*
\*\*\*\*\*

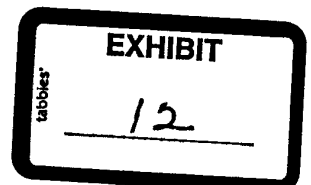
\*\*\*\*\*
\* ALPHA & TOTALS \*
\*\*\*\*\*
\* TITLE & DATE : YES \*
\* TOTAL NUMBER VOTING : YES \*
\* RACE TITLES : YES \*
\* CANDIDATE NAMES : YES \*
\* RACE COUNTS : YES \*
\* COMPARE DEM. TO REP. : NO \*
\* PRECINCT NAMES : YES \*
\* TYPES / SPLITS : YES \*
\* DOUBLED PRECINCTS : NO \*
\* CHECK PROGRAMS : YES \*
\* TEST DECKS : YES \*
\* EXTRA BALLOTS : YES \*
\* ACCUMULATOR TEST : NO \*
\* ERS-ACCU-PCREP-GFMT : NO \*
\* FINAL REPORTS : YES \*
\* RCTITLE / RACEVER : YES \*
\* SWITCHES-PINS-LABELS : YES \*
\* SOS LISTING / CHIP : NO \*
\*\*\*\*\*

\*\*\*\*\*
\* OPTIONS \*
\*\*\*\*\*
\* RAM SIZE : 256 \*
\* DISK OR TAPE : TAPE \*
\* 150 / 550 MEMORY : YES \*
\* 115 / 315 MEMORY : NO \*
\* CLOCK : YES \*
\* SORTON (Sort) : NO \*
\* IFPENN (Dual Party) : 38 \*
\* ABSON (Abs. Header) : YES \*
\* HEAD (Seq. Header) : YES \*
\* PRECABS (Abs. by Pct.): NO \*
\* TIGHTCNT (Comp. Ctrs.): NO \*
\*\*\*\*\*

NOTES:



Recount programmed Race #29
(Garfield Dist 16 3C Question). Affects Seq 002:1 only.





TGENCB \$Revision: 3.6.1.1 \$ \$Date: 29 Feb 1996 00:09:10 \$

\*\*\*\*\*  
\*  
\* JURISDICTION : GARFIELD COUNTY, COLORADO \*  
\* ELECTION : COORDINATED ELECTION \*  
\* DATE : NOVEMBER 4, 2003 \*  
\*  
\*\*\*\*\*

PAGES = 2  
DATA TABLES = 0C84  
LOW RAMS = 0393  
BFCK \$Revision: 1.3 \$

\*\*\*\*\*  
\*  
\* JURISDICTION : GARFIELD COUNTY, COLORADO \*  
\* ELECTION : COORDINATED ELECTION \*  
\* DATE : NOVEMBER 4, 2003 \*  
\*  
\*\*\*\*\*

No duplicate races detected  
BOXCK \$Revision: 1.4 \$

\*\*\*\*\*  
\*  
\* JURISDICTION : GARFIELD COUNTY, COLORADO \*  
\* ELECTION : COORDINATED ELECTION \*  
\* DATE : NOVEMBER 4, 2003 \*  
\*  
\*\*\*\*\*

No duplicate oval locations detected  
VTCK \$Revision: 1.1 \$

\*\*\*\*\*  
\*  
\* JURISDICTION : GARFIELD COUNTY, COLORADO \*  
\* ELECTION : COORDINATED ELECTION \*  
\* DATE : NOVEMBER 4, 2003 \*  
\*  
\*\*\*\*\*

No election or nomination discrepancies detected  
WICK \$Revision: 1.1 \$

\*\*\*\*\*  
\*  
\* JURISDICTION : GARFIELD COUNTY, COLORADO \*  
\* ELECTION : COORDINATED ELECTION \*  
\* DATE : NOVEMBER 4, 2003 \*  
\*  
\*\*\*\*\*

Warning -- Race 0001 has no write-ins  
Warning -- Race 0002 has no write-ins  
Warning -- Race 0004 has no write-ins  
.....

Warning -- Race 0007 has no write-ins  
Warning -- Race 0008 has no write-ins  
Warning -- Race 0009 has no write-ins  
Warning -- Race 0010 has no write-ins  
Warning -- Race 0011 has no write-ins  
Warning -- Race 0012 has no write-ins  
Warning -- Race 0013 has no write-ins  
Warning -- Race 0014 has no write-ins  
Warning -- Race 0015 has no write-ins  
Warning -- Race 0016 has no write-ins  
Warning -- Race 0017 has no write-ins  
Warning -- Race 0018 has no write-ins  
Warning -- Race 0019 has no write-ins  
Warning -- Race 0020 has no write-ins  
Warning -- Race 0021 has no write-ins  
Warning -- Race 0022 has no write-ins  
Warning -- Race 0023 has no write-ins  
Warning -- Race 0024 has no write-ins  
Warning -- Race 0025 has no write-ins  
Warning -- Race 0026 has no write-ins  
Warning -- Race 0027 has no write-ins  
Warning -- Race 0028 has no write-ins  
Warning -- Race 0029 has no write-ins  
Warning -- Race 0030 has no write-ins

PCCK \$Revision: 1.4 \$

```
*****  
*                                                                 *  
* JURISDICTION : GARFIELD COUNTY, COLORADO                       *  
* ELECTION      : COORDINATED ELECTION                           *  
* DATE          : NOVEMBER 4, 2003                               *  
*                                                                 *  
*****
```

No duplicate precinct names detected

SECK \$Revision: 1.1.1.0 \$

```
*****  
*                                                                 *  
* JURISDICTION : GARFIELD COUNTY, COLORADO                       *  
* ELECTION      : COORDINATED ELECTION                           *  
* DATE          : NOVEMBER 4, 2003                               *  
*                                                                 *  
*****
```

No out of sequential oval locations detected

SHELL\_OPTS unit  
\$Log: F:\work\dev\scan\store\options.asv \$

Rev 2.5 Dec 29 1995 17:30:30 STEVEF  
End Hdr Option for networked operations

Rev 2.4 Oct 11 1995 16:49:40 STEVEF  
SCP Flag added.  
Expects X15/FDD/CLOCK

Rev 2.3 Aug 03 1995 15:05:12 STEVEF  
Pick up assembler and page size for PYD

Rev 2.2 18 Apr 1995 17:50:12 STEVEF  
Converted CASTYLE to BSTYLE

Rev 2.1 18 Apr 1995 17:47:46 STEVEF  
Initial revision under PVCS.

-----SAP History -----

1.0	4 Dec 93	STEVEF	Placed under version control
1.1	4 Dec 93	STEVEF	Default for ILOG,BUFSIZE
1.2	8 Dec 93	STEVEF	ILOG/SLOG made default on
1.3	21 Feb 94	STEVEF	Spec switch for WI/Race # for BREAKS--v>5.3.2
1.4	15 Aug 94	STEVEF	Support Primary in version 5.4 11 May 94 origin
1.5	15 Aug 94	STEVEF	Revised XOV in version 5.4.2 5 Jul 94 origin
1.6	15 Aug 94	STEVEF	Support ppref race version 5.4.3
1.7	16 Aug 94	STEVEF	Adjust NROWS for scrunched ballot
1.8	15 Oct 94	STEVEF	CA Ballots by Style
2.0	16 Mar 95	STEVEF	Updated header logic

Hardware options

K384	EQU	0	;non-Series 15 memory
K512	EQU	0	;Series 15 memory
K768	EQU	0	;non-Series 15 memory
K1024	EQU	0	;Series 15 memory
FDD	EQU	1	;0=Tape operation, 1=Disk operation
X15	EQU	1	;Series 15 panels
SPECWI	EQU	0	;Y15 Special sort switch used for WI
SCP	EQU	0	;USE SCP WHEN != 0
BIOS	EQU	0	;Reserved for monitor access
MULTCNT	EQU	54	;Threshold count for multi-sheet (54 def)
MULTZN	EQU	255	;# samples in multi-sheet test zone
MULTTP	EQU	130*9-1	;# samples offset from top of form
NROWS	EQU	38	;NUMBER OF ROWS/SHEET (38 def/43 alt)
CLOCK	EQU	1	;1=Time stamp/Clock board

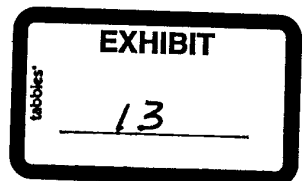
Election options

BLOG	EQU	1	;1=Ballot count log
SDORTON	EQU	0	;1=candidates sorted by counter votes tot
PREF	EQU	0	;0=non-primary
PPRACE	EQU	0	
XOV	EQU	0	;X15=1, special sort switch, otherwise ;=1,blanks =5 ;=2,overvote =6 ;=3,write-in =7
IFPENN	EQU	0	;Dual party candidate (Penns only)
ABSON	EQU	1	;Enable absentee counter
HEADS	EQU	0	;1=USE SEQUENCE HEADERS
BSTYLE	EQU	0	;1=Ballots defined by style, use Hdr for Prec
CNTRLHD	EQU	0	;1=Control ballots by header
ENDHDR	EQU	0	;1=Use of Reg Prec Hdr for End Hdr
-----	---	-	-----COUNT ABSENTEES SEPARATELY BY DISTRICT

```
BREAKS EQU 0 ;(nPYD)=# of race marking page break
SPANISH EQU 0 ;1=Spanish Language enabled, 0=English
; Software fit options
TIGHTCNT EQU 0 ;Reduce size of race stack
PRECRC EQU 0 ;Precinct races only support
COMPRES EQU 0 ;Alpha compression on election strings
BANKS EQU 0 ;(nPYD)1=USE BANK SWITCHING FOR ROM
ASEMBL EQU 1 ;1=Avocet, 0=Microtek
SIZPAG EQU 0 ;0=8K, 1=16K page size
;SHELL_OPTS ENDunit
;OPTIONS ENDmod
;
```

17:07:05 11/03/03 Status Report

	TOTAL	ALL
Absentee Ballots	0	0
001 PRECINCT 1	6	6
002 PRECINCT 2	816	816
003 PRECINCT 3	2217	2217
004 PRECINCT 4	17	17
005 PRECINCT 5	745	745
006 PRECINCT 6	427	427
007 PRECINCT 7	166	166
008 PRECINCT 8	114	114
009 PRECINCT 9	153	153
010 PRECINCT 10	343	343
TOTAL OF ALL PRECINCTS	5004	5004



Garfield County Election ~~Count~~ Count - 11/3/03  
 11:19a.m. - 5:00p.m., 5004 Ballots

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
11: 19: 32		1							
11: 19: 50	1								
11: 20: 05	1								
11: 20: 13	1								
11: 20: 22	1								
11: 20: 33	1								
11: 20: 44	1								
11: 20: 52	1								
11: 21: 03	1								
11: 24: 08	1								
11: 24: 13	1								
11: 24: 20	1								
11: 24: 24	1								
11: 24: 30	1								
11: 25: 39	1								
11: 25: 47		1							
11: 25: 51	1								
11: 26: 00	1								
11: 26: 07	1								
11: 26: 12	1								
11: 26: 20				1					
11: 26: 29		1							
11: 26: 37	1								
11: 26: 46	1								
11: 26: 53	1								
11: 26: 58	1								
11: 27: 06	1								
11: 27: 20	1								
11: 27: 27	1								
11: 27: 35	1								
11: 27: 42	1								
11: 27: 48				1					
11: 28: 04	1								
11: 28: 08	1								
11: 28: 14									
11: 28: 18				1					
11: 28: 25	1								
11: 28: 31	1								
11: 28: 38	1								
11: 28: 43	1								
11: 28: 50	1								
11: 28: 57	1								
11: 29: 10	1								
11: 29: 16	1								
11: 29: 22	1								
11: 29: 27	1								
11: 29: 34	1								
11: 29: 50	1								
11: 29: 58	1								
11: 30: 15	1								
11: 30: 21	1								
11: 30: 27	1								
11: 30: 32	1								
11: 30: 36	1								
11: 30: 43	1								
11: 30: 48	1								
11: 30: 54	1								
11: 31: 04	1								

**EXHIBIT**  
*14A*

Garfield County Election Night Count - 11/3/03  
11:19a.m. - 5:00p.m., 5004 Ballots

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
11: 31: 11	1								
11: 31: 17	1								
11: 31: 24	1								
11: 31: 45	1								
11: 32: 16	1								
11: 32: 22	1								
11: 32: 28	1								
11: 32: 38				1					
11: 34: 17	1								
11: 34: 25	1								
11: 34: 32	1								
11: 34: 38	1								
11: 34: 47	1								
11: 34: 58	1								
11: 35: 05	1								
11: 35: 13	1								
11: 35: 19	1								
11: 35: 30	1								
11: 35: 40	1								
11: 35: 46	1								
11: 35: 52	1								
11: 35: 58	1								
11: 36: 02	1								
11: 36: 06	1								
11: 36: 10						1			
11: 36: 38	1								
11: 36: 48			1						
11: 36: 57	1								
11: 37: 04	1								
11: 37: 36	1								
11: 37: 44	1								
11: 37: 57	1								
11: 38: 11	1								
11: 38: 19	1								
11: 38: 23	1								
11: 38: 27	1								
11: 38: 32	1								
11: 38: 38	1								
11: 38: 42	1								
11: 38: 46	1								
11: 38: 53	1								
11: 38: 58	1								
11: 39: 04	1								
11: 39: 11	1								
11: 39: 17	1								
11: 39: 25	1								
11: 39: 35	1								
11: 39: 48						1			
11: 40: 37	1								
11: 40: 45	1								
11: 40: 52	1								
11: 40: 57	1								
11: 41: 01	1								
11: 41: 07	1								
11: 41: 14	1								
11: 41: 18	1								
11: 41: 23	1								
11: 41: 29	1								

Garfield County Election Night Count - 11/3/03  
 11:19a.m. - 5:00p.m., 5004 Ballots

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
11: 41: 33	1								
11: 41: 40	1								
11: 41: 47	1								
11: 41: 54	1								
11: 42: 07	1								
11: 42: 12	1								
11: 42: 18				1					
11: 43: 10	1								
11: 43: 14	1								
11: 43: 19	1								
11: 43: 23	1								
11: 43: 27	1								
11: 43: 49	1								
11: 44: 30	1								
11: 44: 36	1								
11: 44: 43	1								
11: 44: 52	1								
11: 45: 00	1								
11: 45: 08	1								
11: 45: 13	1								
11: 45: 20	1								
11: 45: 26	1								
11: 45: 31	1								
11: 45: 36	1								
11: 45: 42	1								
11: 45: 48	1								
11: 45: 55	1								
11: 46: 01	1								
11: 46: 09	1								
11: 46: 11				1					
11: 46: 23	1								
11: 46: 29	1								
11: 46: 37				1					
11: 46: 44	1								
11: 46: 51	1								
11: 46: 56	1								
11: 47: 02	1								
11: 47: 11	1								
11: 47: 18	1								
11: 47: 26	1								
11: 47: 29	1								
11: 47: 33	1								
11: 47: 42	1								
11: 47: 50	1								
11: 48: 01	1								
11: 48: 06	1								
11: 48: 11	1								
11: 48: 17				1					
11: 48: 33				1					
11: 48: 40	1								
11: 48: 46	1								
11: 48: 53	1								
11: 48: 59	1								
11: 49: 04	1								
11: 49: 08				1					
11: 49: 16	1								
11: 49: 21	1								
11: 49: 27				1					



**Garfield County Election Night Count - 11/3/03**  
**11:19a.m. - 5:00p.m., 5004 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
11: 49: 36	1								
11: 49: 44	1								
11: 49: 55	1								
11: 50: 02	1								
11: 50: 09	1								
11: 50: 13	1								
11: 50: 19	1								
11: 50: 24	1								
11: 50: 28	1								
11: 50: 34	1								
11: 50: 28	1								
11: 50: 42	1								
11: 50: 49	1								
11: 50: 56	1								
11: 51: 01	1								
11: 51: 06	1								
11: 51: 16	1								
11: 51: 21	1								
11: 51: 26	1								
11: 51: 36	1								
11: 51: 47						1			
11: 53: 11	1								
11: 53: 18	1								
11: 53: 27	1								
11: 53: 35	1								
11: 53: 40	1								
11: 54: 16	1								
11: 54: 25	1								
11: 54: 30	1								
11: 54: 35	1								
11: 54: 42	1								
11: 54: 56	1								
11: 55: 02	1								
11: 55: 15	1								
11: 55: 25				1					
11: 55: 31	1								
11: 55: 44	1								
11: 55: 49	1								
11: 55: 56	1								
11: 56: 04				1					
11: 56: 11				1					
11: 56: 18	1								
11: 56: 26	1								
11: 56: 29	1								
11: 56: 35	1								
11: 56: 40	1								
11: 56: 50	1								
11: 57: 04	1								
11: 57: 14	1								
11: 57: 19	1								
11: 57: 27	1								
11: 57: 31	1								
11: 57: 41	1								
11: 57: 46	1								
11: 57: 58	1								
11: 58: 05	1								
11: 58: 09	1								
11: 58: 14	1								

**Garfield County Election Night Count - 11/3/03**  
**11:19a.m. - 5:00p.m., 5004 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
11: 58: 22	1								
11: 58: 28	1								
11: 58: 37				1					
11: 58: 37					1				
11: 59: 14	1								
11: 59: 20	1								
11: 59: 30	1								
11: 59: 35	1								
11: 59: 39	1								
11: 59: 52	1								
11: 59: 59	1								
12: 00: 15	1								
12: 00: 20	1								
12: 00: 28	1								
12: 00: 34			1						
12: 00: 43	1								
12: 00: 51	1								
12: 00: 59	1								
12: 01: 09	1								
12: 01: 16	1								
12: 01: 23	1								
12: 01: 32	1								
12: 01: 42	1								
12: 01: 53	1								
12: 01: 59	1								
12: 02: 05	1								
12: 02: 15	1								
12: 02: 23	1								
12: 02: 29	1								
12: 02: 36	1								
12: 02: 44	1								
12: 02: 50	1								
12: 02: 56	1								
12: 03: 01	1								
12: 03: 06	1								
12: 03: 11	1								
12: 03: 15	1								
12: 03: 25	1								
12: 03: 30	1								
12: 03: 38	1								
12: 03: 42	1								
12: 03: 46	1								
12: 03: 54	1								
12: 04: 00	1								
12: 04: 09	1								
12: 04: 28	1								
12: 04: 33	1								
12: 04: 41	1								
12: 04: 48	1								
12: 04: 57	1								
12: 05: 04	1								
12: 05: 09	1								
12: 05: 31	1								
12: 05: 41	1								
12: 05: 46	1								
12: 05: 52	1								
12: 06: 02	1								
12: 06: 09	1								

**Garfield County Election Night Count - 11/3/03**  
**11:19a.m. - 5:00p.m., 5004 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
12: 06: 17	1								
12: 06: 23	1								
12: 06: 31	1								
12: 06: 36	1								
12: 06: 39	1								
12: 06: 42				1					
12: 06: 51	1								
12: 06: 58	1								
12: 07: 02	1								
12: 07: 10	1			1					
12: 07: 17	1								
12: 07: 28	1								
12: 07: 39	1								
12: 07: 43	1								
12: 07: 47	1								
12: 08: 32	1								
12: 08: 37	1								
12: 08: 41	1								
12: 08: 51	1								
12: 08: 58				1					
12: 09: 04	1								
12: 09: 12	1								
12: 09: 19	1								
12: 09: 27	1								
12: 09: 40	1								
12: 09: 44	1								
12: 09: 52	1								
12: 10: 03	1								
12: 10: 06	1								
12: 10: 11	1								
12: 10: 14	1								
12: 10: 17	1								
12: 10: 21	1								
12: 10: 24	1								
12: 10: 29	1								
12: 10: 40	1								
12: 10: 48	1								
12: 10: 52	1								
12: 10: 57	1								
12: 11: 08	1								
12: 11: 16	1								
12: 11: 22				1					
12: 11: 29	1								
12: 11: 35	1								
12: 11: 42	1								
12: 11: 50	1								
12: 11: 58	1								
12: 12: 05	1								
12: 12: 12	1								
12: 12: 18	1								
12: 12: 26	1								
12: 12: 36	1								
12: 12: 43	1								
12: 12: 51	1								
12: 12: 57	1								
12: 13: 01	1								
12: 13: 06	1								
12: 13: 13	1								

Garfield County Election Night Count - 11/3/03  
11:19a.m. - 5:00p.m., 5004 Ballots

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
12: 13: 18	1								
12: 13: 24	1								
12: 13: 30	1								
12: 13: 38			1						
12: 13: 44	1								
12: 13: 48	1								
12: 13: 53	1								
12: 14: 04	1								
12: 14: 12	1								
12: 14: 19	1								
12: 14: 27	1								
12: 14: 31	1								
12: 14: 36	1								
12: 14: 43	1								
12: 14: 50	1								
12: 14: 55	1								
12: 15: 04	1								
12: 15: 16	1								
12: 15: 27	1								
12: 15: 32	1								
12: 15: 38	1								
12: 15: 45	1								
12: 15: 49	1								
12: 15: 52	1								
12: 15: 57	1								
12: 16: 06	1								
12: 16: 16	1								
12: 16: 24	1								
12: 16: 34	1								
12: 16: 39	1								
12: 16: 48	1								
12: 17: 01	1								
12: 17: 09	1								
12: 17: 23	1								
12: 17: 27	1								
12: 17: 30	1								
12: 17: 37	1								
12: 17: 44	1								
12: 17: 51	1								
12: 17: 55			1						
12: 18: 01	1								
12: 18: 05	1								
12: 18: 11	1								
12: 18: 18	1								
12: 18: 22	1								
12: 18: 27	1								
12: 18: 35	1								
12: 18: 45	1								
12: 18: 51	1								
12: 18: 57	1								
12: 19: 02	1								
12: 19: 09	1								
12: 19: 18	1								
12: 19: 24	1								
12: 19: 29	1								
12: 19: 32	1								
12: 19: 35	1								
12: 19: 39	1								

**Garfield County Election Night Count - 11/3/03**  
**11:19a.m. - 5:00p.m., 5004 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
12: 19: 43	1								
12: 19: 47	1								
12: 19: 54	1								
12: 19: 02	1								
12: 19: 09	1								
12: 19: 18	1								
12: 19: 24	1								
12: 19: 29	1								
12: 19: 32	1								
12: 19: 35	1								
12: 19: 39	1								
12: 19: 43	1								
12: 19: 47	1								
12: 19: 54	1								
12: 20: 03	1								
12: 20: 09	1								
12: 20: 14	1								
12: 20: 29	1								
12: 20: 34				1					
12: 20: 50	1								
12: 20: 55	1								
12: 21: 02	1								
12: 21: 11	1								
12: 21: 17	1								
12: 21: 22	1								
12: 21: 29	1								
12: 21: 33	1								
12: 21: 38	1								
12: 21: 47	1								
12: 21: 56	1								
12: 22: 01	1								
12: 22: 05	1								
12: 22: 09	1								
12: 22: 14	1								
12: 22: 23	1								
12: 22: 31	1								
12: 22: 38	1								
12: 22: 46	1								
12: 22: 53	1								
12: 23: 01	1								
12: 23: 07	1								
12: 23: 13	1								
12: 23: 18	1								
12: 23: 27	1								
12: 24: 03	1								
12: 24: 11	1								
12: 24: 24	1								
12: 24: 36	1								
12: 24: 43	1								
12: 24: 49	1								
12: 24: 54	1								
12: 24: 00	1								
12: 25: 07	1								
12: 25: 12	1								
12: 25: 22	1								
12: 25: 30	1								
12: 25: 36	1								
12: 25: 41	1								

Garfield County Election Night Count - 11/3/03  
11:19a.m. - 5:00p.m., 5004 Ballots

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
12: 25: 45	1								
12: 25: 55	1								
12: 26: 21	1								
12: 26: 28	1								
12: 26: 34	1								
12: 26: 38	1								
12: 26: 44	1								
12: 26: 48	1								
12: 26: 52	1								
12: 26: 56	1								
12: 27: 01	1								
12: 27: 06	1								
12: 27: 10	1								
12: 27: 18	1								
12: 27: 26	1								
12: 27: 32	1								
12: 27: 37	1								
12: 27: 41	1								
12: 27: 50	1								
12: 28: 00	1								
12: 28: 04	1								
12: 28: 08	1								
12: 28: 16	1								
12: 28: 24	1								
12: 28: 29	1								
12: 28: 34	1								
12: 28: 44	1								
12: 28: 51	1								
12: 28: 56	1								
12: 29: 02	1								
12: 29: 11	1								
12: 29: 15	1								
12: 29: 19	1								
12: 29: 26	1								
12: 29: 29	1								
12: 29: 32	1								
12: 29: 36	1								
12: 29: 43	1								
12: 29: 52	1								
12: 29: 56	1								
12: 30: 02	1								
12: 30: 09	1								
12: 30: 16	1								
12: 30: 20	1								
12: 30: 24	1								
12: 30: 32	1								
12: 30: 35	1								
12: 30: 38	1								
12: 30: 44	1								
13: 14: 46	1								
13: 14: 51	1								
13: 14: 56	1								
13: 15: 02	1								
13: 15: 08	1								
13: 15: 13	1								
13: 15: 17	1								
13: 15: 20				1					
13: 15: 25	1								

**Garfield County Election Night Count - 11/3/03**  
**11:19a.m. - 5:00p.m., 5004 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
13: 15: 29	1								
13: 15: 35	1								
13: 15: 40	1								
13: 15: 46	1								
13: 15: 53	1								
13: 15: 57	1								
13: 16: 01	1								
13: 16: 14	1								
13: 16: 20	1								
13: 16: 26	1								
13: 16: 31	1								
13: 16: 39	1								
13: 16: 45	1								
13: 16: 49	1								
13: 16: 55	1								
13: 17: 01				1					
13: 17: 09	1								
13: 17: 16	1								
13: 17: 22	1								
13: 17: 35	1								
13: 17: 42	1								
13: 17: 47	1								
13: 17: 52	1								
13: 17: 59	1								
13: 18: 02	1								
13: 18: 07	1								
13: 18: 14	1								
13: 18: 21	1								
13: 18: 27	1								
13: 18: 32	1								
13: 18: 38	1								
13: 18: 42	1								
13: 18: 49	1								
13: 18: 53	1								
13: 18: 58	1								
13: 19: 03	1								
13: 19: 08	1								
13: 19: 13	1								
13: 19: 19	1								
13: 19: 30	1								
13: 20: 07	1								
13: 20: 14	1								
13: 20: 27	1								
13: 20: 31	1								
13: 20: 50	1								
13: 20: 56	1								
13: 21: 01	1								
13: 21: 11	1								
13: 21: 23	1								
13: 21: 31	1								
13: 21: 40	1								
13: 21: 47	1								
13: 21: 51	1								
13: 21: 55	1								
13: 22: 06	1								
13: 22: 14	1								
13: 22: 20	1								
13: 22: 25	1								

**Garfield County Election Night Count - 11/3/03**  
**11:19a.m. - 5:00p.m., 5004 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
13: 22: 28	1								
13: 22: 32	1								
13: 22: 38	1								
13: 22: 42	1								
13: 22: 49	1								
13: 22: 55	1								
13: 23: 00	1								
13: 23: 10	1								
13: 23: 14	1								
13: 23: 19	1								
13: 23: 27	1								
13: 23: 34	1								
13: 23: 39	1								
13: 23: 49	1								
13: 23: 55	1								
13: 23: 59	1								
13: 24: 03	1								
13: 24: 11	1								
13: 24: 16	1								
13: 24: 20	1								
13: 24: 24	1								
13: 24: 30	1								
13: 24: 36	1								
13: 24: 40	1								
13: 24: 44	1								
13: 24: 49	1								
13: 24: 55	1								
13: 24: 59	1								
13: 25: 03	1								
13: 25: 06	1								
13: 25: 10	1								
13: 25: 14	1								
13: 25: 19	1								
13: 25: 25	1								
13: 25: 34	1								
13: 25: 38	1								
13: 25: 45	1								
13: 25: 52	1								
13: 26: 00	1								
13: 26: 05	1								
13: 26: 20	1								
13: 26: 28	1								
13: 26: 36				1					
13: 26: 45	1								
13: 26: 54	1								
13: 27: 02	1								
13: 27: 12	1								
13: 27: 16	1								
13: 27: 19	1								
13: 27: 25	1								
13: 27: 30	1								
13: 27: 37	1								
13: 27: 45	1								
13: 27: 54	1								
13: 28: 00	1								
13: 28: 05	1								
13: 28: 08				1					
13: 28: 14	1								



**Garfield County Election Night Count - 11/3/03**  
**11:19a.m. - 5:00p.m., 5004 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
13: 28: 20			1						
13: 28: 27	1								
13: 28: 32	1								
13: 28: 38	1								
13: 28: 43	1								
13: 28: 49	1								
13: 28: 54	1								
13: 28: 57	1								
13: 29: 03			1						
13: 29: 15	1								
13: 29: 19	1								
13: 29: 23	1								
13: 29: 34	1								
13: 29: 42	1								
13: 29: 46	1								
13: 29: 52	1								
13: 29: 58	1								
13: 30: 01	1								
13: 30: 04	1								
13: 30: 14	1								
13: 30: 20	1								
13: 30: 28	1								
13: 30: 35	1								
13: 30: 39	1								
13: 30: 44	1								
13: 30: 47	1								
13: 30: 51	1								
13: 31: 00	1								
13: 31: 05	1								
13: 31: 12	1								
13: 31: 18	1								
13: 31: 21	1								
13: 31: 27	1								
13: 31: 35	1								
13: 31: 40	1								
13: 31: 46	1								
13: 32: 26	1								
13: 32: 34	1								
13: 32: 39	1								
13: 32: 43	1								
13: 32: 48	1								
13: 33: 04	1								
13: 33: 13	1								
13: 33: 20	1								
13: 33: 28	1								
13: 33: 35	1								
13: 33: 41	1								
13: 33: 49	1								
13: 34: 04	1								
13: 34: 11	1								
13: 34: 16	1								
13: 34: 21	1								
13: 34: 30	1								
13: 36: 45	1								
13: 36: 49	1								
13: 36: 54	1								
13: 36: 58	1								
13: 37: 01	1								

**Garfield County Election Night Count - 11/3/03**  
**11:19a.m. - 5:00p.m., 5004 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
13: 37: 04	1								
13: 37: 10	1								
13: 37: 14	1								
13: 37: 19	1								
13: 37: 31	1								
13: 37: 39	1								
13: 37: 51	1								
13: 37: 57	1								
13: 38: 04	1								
13: 38: 10	1								
13: 38: 15	1								
13: 38: 20	1								
13: 38: 25							1		
13: 39: 04							1		
13: 39: 19	1								
13: 39: 30	1								
13: 39: 38	1								
13: 39: 46	1								
13: 39: 53	1								
13: 39: 57	1								
13: 40: 03	1								
13: 40: 07	1								
13: 40: 13	1								
13: 40: 18	1								
13: 40: 23	1								
13: 40: 28	1								
13: 40: 32	1								
13: 40: 36	1								
13: 40: 45	1								
13: 40: 49	1								
13: 40: 53	1								
13: 41: 00	1								
13: 41: 08	1								
13: 41: 11	1								
13: 41: 19	1								
13: 41: 24	1								
13: 41: 29	1								
13: 41: 34	1								
13: 41: 37	1								
13: 41: 42	1								
13: 41: 48	1								
13: 41: 56	1								
13: 42: 09	1								
13: 42: 16	1								
13: 42: 22	1								
13: 42: 26	1								
13: 42: 30	1								
13: 42: 33	1								
13: 42: 39	1								
13: 42: 42	1								
13: 42: 50	1								
13: 42: 53	1								
13: 42: 55	1								
13: 42: 58	1								
13: 43: 02	1								
13: 43: 08	1								
13: 43: 15	1								
13: 43: 20	1								

**Garfield County Election Night Count - 11/3/03**  
**11:19a.m. - 5:00p.m., 5004 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
13: 43: 27	1								
13: 43: 33	1								
13: 43: 39	1								
13: 43: 45	1								
13: 43: 51	1								
13: 44: 00	1								
13: 44: 08	1								
13: 44: 13	1								
13: 44: 17	1								
13: 44: 21	1								
13: 44: 24	1								
13: 44: 31	1								
13: 44: 34	1								
13: 44: 37	1								
13: 44: 39	1								
13: 44: 42	1								
13: 44: 45	1								
13: 44: 52	1								
13: 44: 56	1								
13: 45: 02	1								
13: 45: 07	1								
13: 45: 12				1					
13: 45: 21	1								
13: 45: 27	1								
13: 45: 32	1								
13: 45: 36	1								
13: 45: 41	1								
13: 45: 45	1								
13: 45: 47	1								
13: 45: 52	1								
13: 45: 55	1								
13: 46: 00	1								
13: 46: 04	1								
13: 46: 11	1								
13: 46: 14	1								
13: 46: 48	1								
13: 46: 57	1								
13: 47: 01	1								
13: 47: 07	1								
13: 47: 12	1								
13: 47: 17	1								
13: 47: 22	1								
13: 47: 27	1								
13: 47: 32	1								
13: 47: 38	1								
13: 47: 44	1								
13: 47: 54	1								
13: 48: 00	1								
13: 48: 03	1								
13: 48: 06	1								
13: 48: 09	1								
13: 48: 11	1								
13: 48: 14	1								
13: 48: 16	1								
13: 48: 19	1								
13: 48: 22	1								
13: 48: 29	1								
13: 48: 35	1								

**Garfield County Election Night Count - 11/3/03**  
**11:19a.m. - 5:00p.m., 5004 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
13: 48: 39	1								
13: 48: 45	1								
13: 48: 56	1								
13: 49: 03	1								
13: 49: 09	1								
13: 49: 13	1								
13: 49: 18	1								
13: 49: 21	1								
13: 49: 24	1								
13: 49: 26	1								
13: 49: 29	1								
13: 49: 31	1								
13: 49: 34	1								
13: 49: 41	1								
13: 49: 44	1								
13: 49: 46	1								
13: 49: 49	1								
13: 49: 53	1								
13: 50: 00	1								
13: 50: 06	1								
13: 50: 14	1								
13: 50: 21	1								
13: 50: 31	1								
13: 50: 36	1								
13: 50: 42	1								
13: 50: 47	1								
13: 50: 52	1								
13: 51: 57	1								
13: 51: 03	1								
13: 51: 14	1								
13: 51: 18	1								
13: 51: 23	1								
13: 51: 26	1								
13: 51: 30	1								
13: 51: 37	1								
13: 51: 43	1								
13: 51: 48	1								
13: 51: 55				1					
13: 52: 01	1								
13: 52: 07	1								
13: 52: 53	1								
13: 52: 58	1								
13: 53: 02	1								
13: 53: 08	1								
13: 53: 12	1								
13: 53: 29	1								
13: 53: 33	1								
13: 53: 39	1								
13: 53: 43	1								
13: 53: 46	1								
13: 53: 51	1								
13: 53: 54	1								
13: 53: 56	1								
13: 53: 59	1								
13: 54: 05	1								
13: 54: 13	1								
13: 54: 17	1								
13: 54: 22	1								

**Garfield County Election Night Count - 11/3/03**  
**11:19a.m. - 5:00p.m., 5004 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
13: 54: 28	1								
13: 54: 34	1								
13: 54: 42	1								
13: 54: 47	1								
13: 54: 52	1								
13: 54: 55	1								
13: 54: 59	1								
13: 55: 04	1								
13: 55: 10	1								
13: 55: 15	1								
13: 55: 21	1								
13: 55: 28	1								
13: 55: 33	1								
13: 55: 38	1								
13: 55: 47	1								
13: 55: 53	1								
13: 55: 58	1								
13: 56: 04	1								
13: 56: 07	1								
13: 56: 18	1								
13: 56: 22	1								
13: 56: 26	1								
13: 56: 30	1								
13: 56: 33	1								
13: 56: 35	1								
13: 56: 38	1								
13: 56: 40	1								
13: 56: 43	1								
13: 56: 49	1								
13: 56: 53	1								
13: 56: 56	1								
13: 56: 59	1								
13: 57: 01	1								
13: 57: 06	1								
13: 57: 09	1								
13: 57: 14	1								
13: 57: 16	1								
13: 57: 19	1								
13: 57: 22	1								
13: 57: 27	1								
13: 57: 30	1								
13: 57: 35	1								
13: 57: 46	1								
13: 57: 51	1								
13: 57: 54	1								
13: 57: 57	1								
13: 58: 00	1								
13: 58: 05	1								
13: 58: 11	1								
13: 58: 20	1								
13: 58: 26	1								
13: 58: 31	1								
13: 58: 34	1								
13: 58: 37	1								
13: 58: 39	1								
13: 58: 43	1								
13: 58: 48	1								
13: 58: 50	1								

Garfield County Election Night Count - 11/3/03  
11:19a.m. - 5:00p.m., 5004 Ballots

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
13: 58: 53	1								
13: 58: 58	1								
13: 58: 05	1								
13: 58: 08	1								
13: 58: 11	1								
13: 58: 17	1								
13: 58: 25	1								
13: 58: 48	1								
13: 58: 55	1								
14: 00: 02				1					
14: 00: 12	1								
14: 00: 17	1								
14: 00: 24	1								
14: 00: 30	1								
14: 00: 34	1								
14: 00: 40	1								
14: 00: 45	1								
14: 00: 54	1								
14: 00: 58	1								
14: 01: 01	1								
14: 01: 03	1								
14: 01: 15	1								
14: 01: 19	1								
14: 01: 24	1								
14: 01: 31	1								
14: 01: 38	1								
14: 01: 43	1								
14: 01: 47	1								
14: 01: 50	1								
14: 01: 57	1								
14: 02: 09	1								
14: 02: 22	1								
14: 02: 28	1								
14: 02: 32	1								
14: 02: 35	1								
14: 02: 38	1								
14: 02: 41	1								
14: 02: 47	1								
14: 02: 53	1								
14: 02: 57	1								
14: 03: 00	1								
14: 03: 06	1								
14: 03: 13	1								
14: 03: 21	1								
14: 03: 24	1								
14: 03: 27	1								
14: 03: 30	1								
14: 03: 33	1								
14: 03: 44	1								
14: 03: 48	1								
14: 03: 53	1								
14: 03: 56					1				
14: 04: 28	1								
14: 04: 34	1								
14: 04: 40	1								
14: 04: 42	1								
14: 04: 46	1								
14: 04: 48	1								

Garfield County Election Night Count - 11/3/03  
11:19a.m. - 5:00p.m., 5004 Ballots

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
14: 04: 52	1								
14: 04: 58	1								
14: 05: 04	1								
14: 05: 14	1								
14: 05: 19	1								
14: 05: 24	1								
14: 05: 36	1								
14: 05: 39	1								
14: 05: 43	1								
14: 05: 48				1					
14: 05: 54	1								
14: 06: 01	1								
14: 06: 05	1								
14: 06: 09	1								
14: 06: 15	1								
14: 06: 22	1								
14: 06: 25	1								
14: 06: 32	1								
14: 06: 42	1								
14: 06: 49	1								
14: 06: 54	1								
14: 07: 02				1					
14: 07: 08	1								
14: 07: 13	1								
14: 07: 20	1								
14: 07: 29	1								
14: 07: 36	1								
14: 07: 40	1								
14: 07: 44	1								
14: 07: 50	1								
14: 07: 58	1								
14: 08: 03	1								
14: 08: 08	1								
14: 08: 14	1								
14: 08: 20	1								
14: 08: 23	1								
14: 08: 26	1								
14: 08: 30	1								
14: 08: 36	1								
14: 08: 41	1								
14: 08: 51	1								
14: 08: 57	1								
14: 09: 07	1								
14: 09: 14	1								
14: 09: 23	1								
14: 09: 30	1								
14: 09: 37	1								
14: 09: 41	1								
14: 09: 46	1								
14: 09: 53	1								
14: 10: 04	1								
14: 10: 07	1								
14: 10: 12	1								
14: 10: 20	1								
14: 11: 06	1								
14: 11: 11	1								
14: 11: 15						1			
14: 12: 15	1								

Garfield County Election Night Count - 11/3/03  
11:19a.m. - 5:00p.m., 5004 Ballots

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
14: 12: 19	1								
14: 12: 26	1								
14: 12: 35	1								
14: 12: 43	1								
14: 12: 50						1			
14: 13: 16						1			
14: 13: 31	1								
14: 13: 37	1								
14: 13: 41	1								
14: 13: 44	1								
14: 13: 50	1								
14: 13: 59									
14: 14: 02			1						
14: 14: 08	1								
14: 14: 13	1								
14: 14: 17	1								
14: 14: 20	1								
14: 14: 25	1								
14: 14: 30	1								
14: 14: 35	1								
14: 14: 58	1								
14: 16: 16	1								
14: 16: 19	1								
14: 16: 22	1								
14: 16: 27	1								
14: 16: 31	1								
14: 16: 39	1								
14: 16: 46	1								
14: 16: 53	1								
14: 17: 59	1								
14: 17: 09					1				
14: 17: 29	1								
14: 17: 35	1								
14: 17: 40	1								
14: 17: 44	1								
14: 17: 47	1								
14: 17: 53	1								
14: 17: 56	1								
14: 17: 59	1								
14: 18: 01	1								
14: 18: 04	1								
14: 18: 07	1								
14: 18: 14	1								
14: 18: 34	1								
14: 18: 39	1								
14: 18: 45	1								
14: 18: 50	1								
14: 18: 56	1								
14: 18: 59	1								
14: 19: 04	1								
14: 19: 09	1								
14: 19: 21	1								
14: 19: 30	1								
14: 19: 37	1								
14: 19: 43	1								
14: 19: 49	1								
14: 25: 39	1								
14: 25: 48	1								



**Garfield County Election Night Count - 11/3/03**  
**11:19a.m. - 5:00p.m., 5004 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
14: 25: 54	1								
14: 26: 01	1								
14: 26: 09	1								
14: 26: 16	1								
14: 26: 21	1								
14: 26: 25	1								
14: 26: 33	1								
14: 26: 42	1								
14: 26: 49	1								
14: 26: 56				1					
14: 27: 02	1								
14: 27: 06	1								
14: 27: 11	1								
14: 27: 18	1								
14: 27: 24	1								
14: 27: 27	1								
14: 27: 31	1								
14: 27: 40	1								
14: 27: 45	1								
14: 27: 53	1								
14: 28: 00	1								
14: 28: 05	1								
14: 28: 13	1								
14: 28: 19	1								
14: 28: 27	1								
14: 28: 35	1								
14: 28: 41	1								
14: 28: 45	1								
14: 28: 50	1								
14: 28: 55	1								
14: 29: 06								1	
14: 29: 35	1								
14: 29: 40	1								
14: 29: 48	1								
14: 29: 54	1								
14: 29: 59	1								
14: 30: 05	1								
14: 30: 11	1								
14: 30: 16	1								
14: 30: 25	1								
14: 30: 33	1								
14: 30: 38	1								
14: 30: 44	1								
14: 30: 48	1								
14: 30: 54	1								
14: 31: 02	1								
14: 31: 16	1								
14: 31: 21	1								
14: 31: 27	1								
14: 31: 32	1								
14: 31: 39	1								
14: 31: 47	1								
14: 31: 53	1								
14: 32: 03	1								
14: 32: 07	1								
14: 32: 11	1								
14: 32: 17	1								
14: 32: 25	1								

Garfield County Election Night Count - 11/3/03  
11:19a.m. - 5:00p.m., 5004 Ballots

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
14: 32: 29	1								
14: 32: 37	1								
14: 32: 49	1								
14: 33: 04	1								
14: 33: 11				1					
14: 33: 17				1					
14: 33: 21	1								
14: 33: 29	1								
14: 33: 51	1								
14: 33: 57	1								
14: 34: 01	1								
14: 34: 06	1								
14: 34: 19	1								
14: 34: 25	1								
14: 34: 46	1								
14: 34: 51	1								
14: 34: 57	1								
14: 35: 00	1								
14: 35: 05	1								
14: 35: 12	1								
14: 35: 20	1								
14: 35: 33	1								
14: 35: 40	1								
14: 35: 44	1								
14: 35: 49	1								
14: 35: 58	1								
14: 36: 01	1								
14: 36: 05	1								
14: 36: 08	1								
14: 36: 11	1								
14: 36: 18	1								
14: 36: 23	1								
14: 36: 32	1								
14: 36: 36	1								
14: 36: 39	1								
14: 36: 42	1								
14: 36: 47	1								
14: 36: 52				1					
14: 36: 56	1								
14: 37: 02	1								
14: 37: 07	1								
14: 37: 11	1								
14: 37: 14	1								
14: 37: 17	1								
14: 37: 21	1								
14: 37: 37	1								
14: 37: 45	1								
14: 37: 56	1								
14: 38: 00	1								
14: 38: 03	1								
14: 38: 09	1								
14: 38: 18	1								
14: 38: 24	1								
14: 38: 28	1								
14: 38: 35	1								
14: 38: 38	1								
14: 38: 41	1								
14: 38: 43	1								

Garfield County Election Night Count - 11/3/03  
11:19a.m. - 5:00p.m., 5004 Ballots

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
14: 38: 49	1								
14: 38: 59	1								
14: 39: 07	1								
14: 39: 11	1								
14: 39: 14	1								
14: 39: 17	1								
14: 39: 19	1								
14: 39: 23	1								
14: 39: 31	1								
14: 39: 36	1								
14: 39: 40	1								
14: 39: 49	1								
14: 40: 00	1								
14: 40: 06	1								
14: 40: 10	1								
14: 40: 15	1								
14: 40: 24	1								
14: 40: 31	1								
14: 40: 38	1								
14: 40: 45	1								
14: 40: 51	1								
14: 40: 54	1								
14: 41: 01	1								
14: 41: 07	1								
14: 41: 20	1								
14: 41: 26	1								
14: 41: 29	1								
14: 41: 36	1								
14: 41: 43	1								
14: 41: 51	1								
14: 41: 56	1								
14: 42: 03	1								
14: 42: 08									
14: 42: 12				1					
14: 42: 19	1								
14: 42: 22	1								
14: 42: 26	1								
14: 42: 38	1								
14: 42: 50	1								
14: 42: 54	1								
14: 43: 01	1								
14: 43: 08	1								
14: 43: 11	1								
14: 43: 16	1								
14: 43: 19	1								
14: 43: 21	1								
14: 43: 24	1								
14: 43: 31	1								
14: 43: 37	1								
14: 43: 44				1					
14: 43: 49	1								
14: 43: 53	1								
14: 43: 59	1								
14: 44: 09	1								
14: 44: 15	1								
14: 44: 23	1								
14: 44: 30	1								
14: 44: 36	1								

Garfield County Election Night Count - 11/3/03  
11:19a.m. - 5:00p.m., 5004 Ballots

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
14: 44: 49	1								
14: 44: 53	1								
14: 45: 01	1								
14: 45: 21						1			
14: 46: 26								1	
14: 46: 41	1								
14: 46: 54	1								
14: 47: 00				1					
14: 47: 07	1								
14: 47: 15	1								
14: 47: 23				1					
14: 47: 32	1								
14: 47: 40	1								
14: 47: 51	1								
14: 47: 55	1								
14: 48: 01	1								
14: 48: 08	1								
14: 48: 14	1								
14: 48: 24	1								
14: 48: 57	1								
14: 49: 02	1								
14: 49: 08	1								
14: 49: 14	1								
14: 49: 18	1								
14: 49: 21	1								
14: 49: 24	1								
14: 49: 26	1								
14: 49: 29	1								
14: 49: 31	1								
14: 49: 34	1								
14: 49: 38	1								
14: 49: 45				1					
14: 49: 52	1								
14: 50: 11	1								
14: 50: 17	1								
14: 50: 23	1								
14: 50: 28	1								
14: 50: 32				1					
14: 50: 36	1								
14: 50: 42	1								
14: 50: 49	1								
14: 50: 53	1								
14: 50: 57	1								
14: 51: 06	1								
14: 51: 31	1								
14: 51: 34	1								
14: 51: 38	1								
14: 51: 47	1								
14: 51: 59	1								
14: 52: 05	1								
14: 52: 08	1								
14: 52: 12	1								
14: 52: 18	1								
14: 52: 23	1								
14: 52: 30	1								
14: 52: 39	1								
14: 52: 45	1								
14: 52: 53	1								

Garfield County Election Night Count - 11/3/03  
11:19a.m. - 5:00p.m., 5004 Ballots

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
14: 52: 57	1								
14: 53: 02	1								
15: 12: 33	1								
15: 12: 42	1								
15: 12: 48	1								
15: 12: 55	1								
15: 13: 01	1								
15: 13: 01	1								
15: 13: 01	1								
15: 13: 01	1								
15: 13: 01	1								
15: 13: 01	1								
15: 13: 01	1								
15: 13: 01	1								
15: 13: 01	1								
15: 13: 52				1					
15: 14: 02	1								
15: 14: 11	1								
15: 14: 27	1								
15: 14: 39	1								
15: 14: 44	1								
15: 14: 51	1								
15: 14: 57	1								
15: 15: 02	1								
15: 15: 06	1								
15: 15: 11	1								
15: 15: 18	1								
15: 15: 22	1								
15: 15: 33	1								
15: 15: 37	1								
15: 15: 46	1								
15: 15: 54	1								
15: 16: 01	1								
15: 16: 05	1								
15: 16: 08	1								
15: 16: 15					1				
15: 16: 41	1								
15: 16: 47	1								
15: 16: 54	1								
15: 17: 01	1								
15: 17: 06	1								
15: 17: 11	1								
15: 17: 18	1								
15: 17: 26	1								
15: 17: 32	1								
15: 17: 37	1								
15: 17: 44	1								
15: 17: 52	1								
15: 17: 56	1								
15: 18: 01	1								
15: 18: 05	1								
15: 18: 11	1								
15: 18: 16				1					
15: 18: 27	1								
15: 18: 34	1								
15: 18: 42	1								
15: 18: 47	1								
15: 18: 53	1								

Garfield County Election Night Count - 11/3/03  
11:19a.m. - 5:00p.m., 5004 Ballots

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
15: 19: 01	1								
15: 19: 06	1								
15: 19: 14	1								
15: 19: 24	1								
15: 19: 35	1								
15: 19: 58	1								
15: 20: 04	1								
15: 20: 08	1								
15: 20: 12	1								
15: 20: 16	1								
15: 20: 19	1								
15: 20: 22	1								
15: 20: 25	1								
15: 20: 28	1								
15: 20: 35	1								
15: 20: 40	1								
15: 20: 44	1								
15: 20: 47	1								
15: 20: 53	1								
15: 21: 00	1								
15: 21: 08	1								
15: 21: 13	1								
15: 21: 18	1								
15: 21: 25	1								
15: 21: 29	1								
15: 21: 38	1								
15: 21: 48	1								
15: 21: 52	1								
15: 21: 59	1								
15: 22: 29	1								
15: 22: 33	1								
15: 22: 45				1					
15: 22: 57	1								
15: 23: 08	1								
15: 23: 14	1								
15: 23: 20	1								
15: 23: 29	1								
15: 23: 34	1								
15: 23: 39	1								
15: 23: 43	1								
15: 23: 47	1								
15: 23: 56	1								
15: 24: 01	1								
15: 24: 08	1								
15: 24: 17	1								
15: 24: 23	1								
15: 24: 27	1								
15: 24: 31	1								
15: 24: 38	1								
15: 24: 52	1								
15: 25: 00	1								
15: 25: 06	1								
15: 25: 10	1								
15: 25: 15	1								
15: 25: 19	1								
15: 25: 23	1								
15: 25: 27	1								
15: 25: 35	1								

**Garfield County Election Night Count - 11/3/03**  
**11:19a.m. - 5:00p.m., 5004 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
15: 25: 45	1								
15: 25: 51	1								
15: 26: 00	1								
15: 26: 03	1								
15: 26: 07	1								
15: 26: 11	1								
15: 26: 22	1								
15: 26: 28	1								
15: 26: 55	1								
15: 27: 01	1								
15: 27: 05	1								
15: 27: 10	1								
15: 27: 15	1								
15: 27: 20	1								
15: 27: 24	1								
15: 27: 29	1								
15: 27: 34	1								
15: 27: 43	1								
15: 27: 49	1								
15: 27: 53	1								
15: 27: 58	1								
15: 28: 06	1								
15: 28: 14	1								
15: 28: 20	1								
15: 28: 25	1								
15: 28: 32	1								
15: 28: 36	1								
15: 28: 42	1								
15: 28: 47	1								
15: 28: 53	1								
15: 29: 05	1								
15: 29: 11	1								
15: 29: 19	1								
15: 29: 23	1								
15: 29: 29	1								
15: 29: 35	1								
15: 29: 42	1								
15: 29: 49	1								
15: 29: 52	1								
15: 29: 55	1								
15: 29: 59	1								
15: 30: 04	1								
15: 30: 06	1								
15: 30: 11	1								
15: 30: 14	1								
15: 30: 18	1								
15: 30: 23	1								
15: 30: 27	1								
15: 30: 31	1								
15: 30: 37	1								
15: 30: 40	1								
15: 30: 43				1					
15: 30: 47	1								
15: 30: 52	1								
15: 30: 57	1								
15: 31: 05				1					
15: 31: 10	1								
15: 31: 16	1								

Garfield County Election Night Count - 11/3/03  
11:19a.m. - 5:00p.m., 5004 Ballots

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
15: 31: 21	1								
15: 31: 28	1								
15: 31: 39	1								
15: 31: 43	1								
15: 31: 49	1								
15: 31: 53	1								
15: 32: 00	1								
15: 32: 06	1								
15: 32: 11	1								
15: 32: 16	1								
15: 32: 22	1								
15: 32: 31	1								
15: 32: 39	1								
15: 32: 45	1								
15: 32: 49	1								
15: 32: 55	1								
15: 33: 08	1								
15: 33: 15	1								
15: 33: 20	1								
15: 33: 25	1								
15: 33: 31	1								
15: 33: 34	1								
15: 33: 38	1								
15: 33: 47	1								
15: 33: 54	1								
15: 34: 00	1								
15: 34: 06	1								
15: 34: 13	1								
15: 34: 20	1								
15: 34: 25	1								
15: 34: 29	1								
15: 34: 36	1								
15: 34: 44	1								
15: 34: 52	1								
15: 34: 59	1								
15: 35: 07	1								
15: 35: 12	1								
15: 35: 17	1								
15: 35: 24	1								
15: 35: 32				1					
15: 35: 39	1								
15: 35: 45	1								
15: 35: 50	1								
15: 35: 57	1								
15: 36: 01	1								
15: 36: 07	1								
15: 36: 25	1								
15: 36: 29	1								
15: 36: 34	1								
15: 36: 42	1								
15: 36: 50	1								
15: 36: 54	1								
15: 37: 00	1								
15: 37: 04	1								
15: 37: 09	1								
15: 37: 15	1								
15: 37: 21	1								
15: 37: 28	1								



Garfield County Election Night Count - 11/3/03  
11:19a.m. - 5:00p.m., 5004 Ballots

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
15: 37: 35	1								
15: 37: 39	1								
15: 37: 42	1								
15: 37: 46	1								
15: 37: 49	1								
15: 37: 51	1								
15: 37: 54	1								
15: 38: 05	1								
15: 38: 15	1								
15: 38: 20	1								
15: 38: 25	1								
15: 38: 31	1								
15: 38: 39	1								
15: 38: 45	1								
15: 38: 48	1								
15: 38: 51	1								
15: 38: 55	1								
15: 39: 00	1								
15: 39: 07	1								
15: 39: 12	1								
15: 39: 19	1								
15: 39: 23	1								
15: 39: 33	1								
15: 39: 36	1								
15: 39: 39	1								
15: 39: 42	1								
15: 39: 47	1								
15: 39: 58	1								
15: 40: 03	1								
15: 40: 06	1								
15: 40: 09	1								
15: 40: 14	1								
15: 40: 18	1								
15: 40: 23	1								
15: 40: 37	1								
15: 40: 43	1								
15: 40: 48	1								
15: 40: 53	1								
15: 40: 59	1								
15: 41: 10	1								
15: 41: 13	1								
15: 41: 16	1								
15: 41: 22	1								
15: 41: 35	1								
15: 41: 39	1								
15: 41: 44	1								
15: 41: 47	1								
15: 41: 50	1								
15: 41: 54	1								
15: 42: 00	1								
15: 42: 05	1								
15: 42: 08	1								
15: 42: 14	1								
15: 42: 22	1								
15: 42: 28	1								
15: 42: 40	1								
15: 42: 46	1								
15: 42: 50				1					

Garfield County Election Night Count - 11/3/03  
11:19a.m. - 5:00p.m., 5004 Ballots

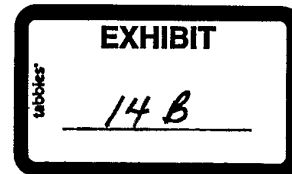
Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
15: 42: 56	1								
15: 43: 06	1								
15: 43: 13	1								
15: 43: 20	1								
15: 43: 28	1								
15: 43: 32	1								
15: 43: 37	1								
15: 43: 41	1								
15: 43: 46	1								
15: 43: 49	1								
15: 43: 56	1								
15: 44: 00	1								
15: 44: 06	1								
15: 44: 15	1								
15: 44: 25	1								
15: 44: 38	1								
15: 44: 46	1								
15: 44: 50	1								
15: 44: 52	1								
15: 44: 56	1								
15: 45: 01	1								
15: 45: 06	1								
15: 45: 13	1								
15: 45: 18	1								
15: 45: 25	1								
15: 45: 31			1						
15: 45: 36	1								
15: 45: 44	1								
15: 45: 51	1								
15: 45: 57	1								
15: 46: 05	1								
15: 46: 15	1								
15: 46: 20	1								
15: 46: 25	1								
15: 46: 32	1								
15: 46: 37	1								
15: 46: 46	1								
15: 46: 52	1								
15: 46: 58	1								
15: 47: 10	1								
15: 47: 20			1						
15: 47: 29	1								
15: 47: 34	1								
15: 47: 44	1								
15: 47: 49	1								
15: 47: 56	1								
15: 48: 03	1								
15: 48: 10	1								
15: 48: 14	1								
15: 48: 19	1								
15: 48: 28	1								
15: 48: 32	1								
15: 48: 34	1								
15: 48: 38	1								
15: 48: 45	1								
15: 48: 52			1						
15: 48: 59	1								
15: 49: 05	1								

**Garfield County Election Night Count - 11/3/03**  
**11:19a.m. - 5:00p.m., 5004 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Did not Read Enough Rows	Total of All
15: 49: 09	1								
15: 49: 23	1								
15: 49: 33	1								
15: 49: 41	1								
15: 49: 47	1								
15: 49: 52	1								
15: 49: 56	1								
15: 50: 00	1								
15: 50: 04	1								
15: 50: 09	1								
15: 50: 16	1								
15: 50: 19	1								
15: 50: 22	1								
15: 50: 27	1								
15: 50: 34	1								
15: 50: 39	1								
15: 50: 45	1								
15: 50: 49	1								
15: 50: 57	1								
15: 51: 02	1								
15: 51: 07	1								
15: 52: 01	1								
15: 52: 09	1								
15: 52: 18	1								
15: 52: 24	1								
15: 52: 30	1								
15: 52: 36	1								
15: 52: 42	1								
15: 52: 47	1								
15: 52: 56	1								
15: 53: 01	1								
15: 53: 06	1								
15: 53: 12	1								
15: 53: 18	1								
15: 53: 22	1								
15: 53: 31						1			
15: 54: 00	1								
15: 54: 06	1								
15: 54: 12	1								
15: 54: 20	1								
15: 54: 28	1								
15: 54: 36	1								
16: 40: 36		1							
16: 40: 42		1							
16: 41: 03				1					
16: 43: 26	1								
16: 44: 43				1					
16: 46: 27				1					
16: 47: 46				1					
16: 49: 37				1					
16: 50: 11				1					
16: 52: 06				1					
16: 52: 32				1					
<b>TOTALS</b>	1648	5	61	6	5	4	2	2	1733

**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
10: 32:31	1							
10: 32:47			1					
10: 33:46	1							
10: 34:04	1							
10: 34:23		1						
10: 40:44	1							
10: 40:57	1							
10: 41:03	1							
10: 41:08	1							
10: 41:16	1							
10: 41:21	1							
10: 41:25	1							
10: 41:31	1							
10: 41:36	1							
10: 41:40	1							
10: 41:46	1							
10: 41:51	1							
10: 41:57	1							
10: 42:02	1							
10: 42:07			1					
10: 42:27	1							
10: 42:34	1							
10: 42:40	1							
10: 42:47	1							
10: 42:53	1							
10: 43:00	1							
10: 43:08	1							
10: 43:14	1							
10: 43:20	1							
10: 43:25			1					
10: 43:32	1							
10: 43:39	1							
10: 43:45	1							
10: 43:53	1							
10: 43:59	1							
10: 44:04	1							
10: 44:11	1							
10: 44:19	1							
10: 44:26	1							
10: 44:32	1							
10: 44:46	1							
10: 44:51	1							
10: 44:55	1							
10: 45:01	1							
10: 45:06	1							
10: 45:12	1							
10: 45:18	1							
10: 45:25	1							
10: 45:31	1							
10: 45:36	1							
10: 45:42	1							
10: 45:50	1							
10: 45:55	1							
	49	1	3	0	0	0	0	53



**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
10: 46:00	1							
10: 46:10	1							
10: 46:22	1							
10: 46:29	1							
10: 46:35	1							
10: 46:41	1							
10: 46:47	1							
10: 46:52	1							
10: 46:59	1							
10: 49:08	1							
10: 49:13	1							
10: 49:19	1							
10: 49:28	1							
10: 49:34	1							
10: 49:43	1							
10: 49:51	1							
10: 49:57	1							
10: 50:01				1				
10: 50:08	1							
10: 50:14	1							
10: 50:20	1							
10: 50:25	1							
10: 50:31							1	
10: 51:14	1							
10: 51:20	1							
10: 51:26	1							
10: 51:32	1							
10: 51:40	1							
10: 52:10	1							
10: 52:19	1							
10: 52:24	1							
10: 52:29	1							
10: 52:39	1							
10: 52:46	1							
10: 52:57	1							
10: 53:02	1							
10: 53:12	1							
10: 53:21	1							
10: 53:30	1							
10: 54:21	1							
10: 54:27				1				
10: 54:33	1							
10: 54:46	1							
10: 54:51	1							
10: 54:58	1							
10: 55:04	1							
10: 55:12				1				
10: 55:54	1							
10: 56:01	1							
10: 56:08				1				
10: 56:15	1							
10: 56:20	1							
10: 56:26	1							
10: 56:36	1							
	49	0	4	0	0	0	1	54

**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
10: 56:42	1							
10: 56:48	1							
10: 56:54	1							
10: 57:07			1					
10: 57:14	1							
10: 57:20	1							
10: 57:27	1							
10: 57:32	1							
10: 57:39	1							
10: 57:46	1							
10: 57:50	1							
10: 57:56	1							
10: 58:02	1							
10: 58:10	1							
10: 58:16	1							
10: 58:23			1					
10: 58:29	1							
10: 58:37	1							
10: 58:44	1							
10: 58:53	1							
10: 59:15	1							
10: 59:21	1							
10: 59:28	1							
10: 59:34	1							
10: 59:47	1							
10: 59:55	1							
11: 00:00	1							
11: 00:12	1							
11: 00:20	1							
11: 00:37	1							
11: 00:45	1							
11: 00:51	1							
11: 01:00	1							
11: 01:12	1							
11: 01:20	1							
11: 01:25	1							
11: 01:33	1							
11: 01:41	1							
11: 01:46	1							
11: 01:51	1							
11: 01:58	1							
11: 02:08	1							
11: 02:15	1							
11: 02:19	1							
11: 02:23	1							
11: 02:30	1							
11: 02:40	1							
11: 02:47	1							
11: 02:55	1							
11: 03:02	1							
11: 03:08	1							
11: 03:15	1							
11: 03:24	1							
11: 03:30	1							
	52	0	2	0	0	0	0	54

**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
11: 03:36	1							
11: 06:02			1					
11: 06:11	1							
11: 06:19	1							
11: 06:26	1							
11: 06:33	1							
11: 06:46	1							
11: 06:56	1							
11: 07:02	1							
11: 07:08	1							
11: 07:15			1					
11: 07:29	1							
11: 07:36	1							
11: 07:42	1							
11: 07:49	1							
11: 07:58			1					
11: 08:04			1					
11: 08:10	1							
11: 08:16	1							
11: 08:19	1							
11: 08:23	1							
11: 08:29	1							
11: 08:36	1							
11: 08:44	1							
11: 08:51	1							
11: 08:57	1							
11: 09:04	1							
11: 09:12	1							
11: 09:18	1							
11: 09:25	1							
11: 09:33	1							
11: 09:38	1							
11: 09:45	1							
11: 09:53	1							
11: 09:59	1							
11: 10:05	1							
11: 10:14	1							
11: 10:25	1							
11: 10:40	1							
11: 10:54	1							
11: 11:01	1							
11: 11:09	1							
11: 11:17	1							
11: 11:24			1					
11: 11:31	1							
11: 11:40	1							
11: 11:45	1							
11: 11:51	1							
11: 11:57	1							
11: 12:03	1							
11: 12:07	1							
11: 12:13	1							
11: 12:24	1							
11: 12:31	1							
	49	0	5	0	0	0	0	54

**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
11: 12:37	1							
11: 12:43	1							
11: 12:50	1							
11: 12:56							1	
11: 13:13	1							
11: 13:19	1							
11: 13:25	1							
11: 13:31	1							
11: 13:37	1							
11: 13:43			1					
11: 13:52	1							
11: 13:58	1							
11: 14:03	1							
11: 14:10					1			
11: 15:23		1						
11: 15:45					1			
11: 16:00	1							
11: 16:06	1							
11: 16:13	1							
11: 16:18	1							
11: 16:34	1							
11: 17:31	1							
11: 17:39			1					
11: 17:48	1							
11: 17:59	1							
11: 18:06	1							
11: 18:25	1							
11: 18:36	1							
11: 18:49			1					
11: 18:54	1							
11: 19:01			1					
11: 19:06	1							
11: 19:11	1							
11: 19:17	1							
11: 19:23	1							
11: 19:32	1							
11: 19:39	1							
11: 19:44	1							
11: 19:49	1							
11: 20:07	1							
11: 20:14	1							
11: 20:19	1							
11: 20:26	1							
11: 20:43	1							
11: 22:46	1							
11: 22:52	1							
11: 22:55	1							
11: 22:58	1							
11: 23:03	1							
11: 23:23	1							
11: 23:32	1							
11: 23:37	1							
11: 23:44	1							
11: 23:48	1							
	46	1	4	0	2	0	1	54



**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
11: 24:05	1							
11: 24:14	1							
11: 24:21	1							
11: 24:28	1							
11: 24:33	1							
11: 24:39	1							
11: 24:45	1							
11: 24:52	1							
11: 24:59	1							
11: 25:02	1							
11: 25:08				1				
11: 25:13				1				
11: 25:20	1							
11: 25:26	1							
11: 25:31	1							
11: 25:37	1							
11: 25:57	1							
11: 26:05				1				
11: 26:16	1							
11: 26:22	1							
11: 26:27	1							
11: 26:31	1							
11: 26:37	1							
11: 26:43	1							
11: 26:48	1							
11: 26:55	1							
11: 27:03	1							
11: 27:09	1							
11: 27:16	1							
11: 27:21	1							
11: 27:27	1							
11: 27:32	1							
11: 27:37	1							
11: 27:44	1							
11: 27:49	1							
11: 27:53	1							
11: 27:58	1							
11: 28:18	1							
11: 28:24	1							
11: 28:32	1							
11: 28:39	1							
11: 28:50	1							
11: 28:55	1							
11: 29:00	1							
11: 29:06	1							
11: 29:11	1							
11: 29:16	1							
11: 29:24	1							
11: 29:31	1							
11: 29:37	1							
11: 29:42	1							
11: 29:48	1							
11: 29:55	1							
11: 30:02	1							
	51	0	3	0	0	0	0	54

**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
11: 30:09	1							
11: 30:15	1							
11: 30:22	1							
11: 30:28	1							
11: 20:35	1							
11: 30:42	1							
11: 30:47	1							
11: 30:53	1							
11: 31:02	1							
11: 31:08	1							
11: 31:15	1							
11: 31:28	1							
11: 31:34	1							
11: 31:39	1							
11: 32:01	1							
11: 32:06	1							
11: 32:20	1							
11: 32:29	1							
11: 32:36				1				
11: 32:42	1							
11: 32:48	1							
11: 32:55	1							
11: 33:05	1							
11: 33:15	1							
11: 34:10	1							
11: 34:26	1							
11: 34:34	1							
11: 34:40					1			
11: 34:40						1		
11: 35:01	1							
11: 35:07	1							
11: 35:18	1							
11: 35:25	1							
11: 35:30	1							
11: 35:36	1							
11: 35:44	1							
11: 35:52	1							
11: 35:59	1							
11: 36:05	1							
11: 36:15	1							
11: 40:14				1				
11: 41:26				1				
11: 41:40				1				
12: 55:09	1							
12: 55:20	1							
12: 55:27	1							
12: 55:32	1							
12: 55:38	1							
12: 55:44	1							
12: 55:49	1							
12: 58:53	1							
12: 59:01				1				
12: 59:07	1							
12: 59:14	1							
	47	0	5	1	1	0	0	54

**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
12: 59:20	1							
12: 59:35	1							
12: 59:41			1					
12: 59:46	1							
12: 59:51	1							
12: 59:57	1							
13: 00:03	1							
13: 00:18			1					
13: 00:27	1							
13: 00:34			1					
13: 00:42	1							
13: 00:53	1							
13: 01:01	1							
13: 01:06	1							
13: 01:13	1							
13: 01:20	1							
13: 01:30	1							
13: 01:40	1							
13: 01:46	1							
13: 01:53	1							
13: 01:59	1							
13: 02:05	1							
13: 02:11	1							
13: 02:18	1							
13: 02:47	1							
13: 02:56	1							
13: 03:02	1							
13: 03:19	1							
13: 03:45	1							
13: 03:52	1							
13: 03:57	1							
13: 04:05	1							
13: 04:14	1							
13: 04:19	1							
13: 04:25	1							
13: 04:34	1							
13: 04:41	1							
13: 04:47	1							
13: 04:54	1							
13: 05:00	1							
13: 05:10	1							
13: 05:17	1							
13: 05:22	1							
13: 05:37	1							
13: 05:44	1							
13: 06:03	1							
13: 06:11	1							
13: 06:30	1							
13: 06:38	1							
13: 06:45	1							
13: 06:51	1							
13: 06:56	1							
13: 07:07	1							
13: 07:12	1							
	51	0	3	0	0	0	0	54

**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
13: 07:20	1							
13: 07:24	1							
13: 07:29	1							
13: 07:37	1							
13: 07:44	1							
13: 07:52	1							
13: 07:59	1							
13: 08:10	1							
13: 08:18	1							
13: 08:25	1							
13: 08:32	1							
13: 08:37	1							
13: 08:41	1							
13: 08:46	1							
13: 09:08	1							
13: 09:14	1							
13: 09:20	1							
13: 09:29			1					
13: 09:35	1							
13: 09:41	1							
13: 09:49	1							
13: 09:56	1							
13: 10:04	1							
13: 10:12	1							
13: 10:17	1							
13: 10:24	1							
13: 10:48	1							
13: 10:55	1							
13: 11:03	1							
13: 11:11	1							
13: 11:19	1							
13: 11:26	1							
13: 11:32	1							
13: 12:09	1							
13: 12:16	1							
13: 12:21	1							
13: 12:32	1							
13: 12:38	1							
13: 12:44	1							
13: 12:49	1							
13: 12:56	1							
13: 13:03	1							
13: 13:11	1							
13: 13:17	1							
13: 13:27	1							
13: 13:32	1							
13: 13:38	1							
13: 13:48	1							
13: 13:55	1							
13: 14:01	1							
13: 14:08	1							
13: 14:16	1							
13: 14:21	1							
13: 14:29	1							
	53	0	1	0	0	0	0	54

**Garfield County Election Night Count - 11/4/03  
10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
13: 14:35	1							
13: 14:41	1							
13: 14:47	1							
13: 14:52	1							
13: 15:00	1							
13: 15:10	1							
13: 15:15	1							
13: 15:23			1					
13: 15:30	1							
13: 15:37	1							
13: 15:43	1							
13: 15:51	1							
13: 15:58	1							
13: 16:03	1							
13: 16:13	1							
13: 16:25	1							
13: 16:33	1							
13: 16:41	1							
13: 16:49	1							
13: 16:56	1							
13: 17:05	1							
13: 17:12	1							
13: 17:17	1							
13: 17:23	1							
13: 17:29	1							
13: 17:35	1							
13: 17:54	1							
13: 18:03	1							
13: 18:10	1							
13: 18:19	1							
13: 18:24	1							
13: 18:30	1							
13: 18:35	1							
13: 18:41	1							
13: 18:50	1							
13: 18:56	1							
13: 19:04	1							
13: 19:11	1							
13: 19:16	1							
13: 19:23	1							
13: 19:40	1							
13: 19:46	1							
13: 19:51	1							
13: 19:57	1							
13: 20:02	1							
13: 20:07	1							
13: 20:14	1							
13: 20:19	1							
13: 20:25	1							
13: 20:34	1							
13: 20:41	1							
13: 20:46	1							
13: 20:53	1							
13: 20:58	1							
	53	0	1	0	0	0	0	54

**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
13: 21:04	1							
13: 21:10	1							
13: 21:17	1							
13: 21:23	1							
13: 21:29	1							
13: 21:35	1							
13: 21:42	1							
14: 11:38	1							
14: 11:43	1							
14: 11:49	1							
14: 11:55	1							
14: 12:09	1							
14: 12:15	1							
14: 12:23	1							
14: 12:28	1							
14: 12:33	1							
14: 12:38	1							
14: 12:51	1							
14: 12:57	1							
14: 13:02	1							
14: 13:09				1				
14: 13:16	1							
14: 13:21	1							
14: 13:27	1							
14: 13:32	1							
14: 13:37	1							
14: 13:44	1							
14: 13:53	1							
14: 14:05				1				
14: 14:11	1							
14: 14:17	1							
14: 14:23	1							
14: 14:31	1							
14: 14:38	1							
14: 14:44							1	
14: 15:10	1							
14: 15:15				1				
14: 15:20	1							
14: 15:29	1							
14: 15:34	1							
14: 15:40	1							
14: 15:48	1							
14: 15:57	1							
14: 16:07	1							
14: 16:12	1							
14: 16:18	1							
14: 16:25	1							
14: 16:30	1							
14: 16:35	1							
14: 16:41	1							
14: 16:47	1							
14: 16:51	1							
14: 16:55				1				
14: 17:10	1							
	49	0	4	0	0	1	0	54

**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
14: 17:17	1							
14: 17:24	1							
14: 17:28	1							
14: 17:34	1							
14: 17:40	1							
14: 17:47	1							
14: 17:53	1							
14: 17:58	1							
14: 18:06	1							
14: 18:13	1							
14: 18:19	1							
14: 18:25	1							
14: 18:30	1							
14: 18:38	1							
14: 18:45	1							
14: 18:52				1				
14: 18:58	1							
14: 19:07	1							
14: 19:14	1							
14: 19:22	1							
14: 19:27	1							
14: 19:32	1							
14: 19:37	1							
14: 19:42	1							
14: 19:45	1							
14: 19:50	1							
14: 19:56	1							
14: 20:05	1							
14: 20:22	1							
14: 20:30	1							
14: 20:35	1							
14: 20:39	1							
14: 20:54	1							
14: 22:00	1							
14: 21:06	1							
14: 22:25	1							
14: 22:31	1							
14: 22:37	1							
14: 22:43	1							
14: 22:49	1							
14: 22:54	1							
14: 23:15	1							
14: 23:21	1							
14: 23:26	1							
14: 23:33	1							
14: 23:40	1							
14: 23:47				1				
14: 23:53	1							
14: 24:03	1							
14: 24:09	1							
14: 24:15	1							
14: 24:21	1							
14: 24:28	1							
14: 24:37	1							
	52	0	2	0	0	0	0	54

**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
14: 24:45	1							
14: 24:52	1							
14: 24:58	1							
14: 25:07	1							
14: 25:13	1							
14: 25:18	1							
14: 25:27	1							
14: 25:34	1							
14: 25:38	1							
14: 25:45	1							
14: 26:03	1							
14: 26:14	1							
14: 26:21	1							
14: 26:27	1							
14: 26:34	1							
14: 26:51	1							
14: 27:01	1							
14: 27:15	1							
14: 27:20	1							
14: 27:26	1							
14: 27:33	1							
14: 28:41	1							
14: 27:49	1							
14: 27:54	1							
14: 28:00	1							
14: 28:07	1							
14: 28:11	1							
14: 28:18	1							
14: 28:24	1							
14: 28:34	1							
14: 28:41	1							
14: 28:49				1				
14: 28:57	1							
14: 29:05	1							
14: 29:14				1				
14: 29:22	1							
14: 29:28	1							
14: 29:36	1							
14: 29:41	1							
14: 29:48	1							
14: 30:07				1				
14: 30:14	1							
14: 30:20				1				
14: 30:28	1							
14: 30:34	1							
14: 30:41	1							
14: 30:45	1							
14: 30:50	1							
14: 30:54	1							
14: 30:58	1							
14: 31:13	1							
14: 31:20	1							
14: 31:29	1							
14: 31:40	1							
	50	0	4	0	0	0	0	54



**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
14: 31:45	1							
14: 31:52	1							
14: 31:59	1							
14: 32:05	1							
14: 32:10	1							
14: 32:18	1							
14: 32:23	1							
14: 32:29	1							
14: 32:38	1							
14: 32:45				1				
14: 32:52	1							
14: 32:59	1							
14: 33:03	1							
14: 33:09	1							
14: 33:14	1							
15: 23:53	1							
15: 24:01	1							
15: 24:07	1							
15: 24:13	1							
15: 24:16	1							
15: 24:21	1							
15: 24:28	1							
15: 24:34	1							
15: 24:41	1							
15: 24:50	1							
15: 24:58	1							
15: 25:04	1							
15: 25:08	1							
15: 25:14	1							
15: 25:24	1							
15: 25:30	1							
15: 25:38	1							
15: 25:44	1							
15: 25:50	1							
15: 25:56	1							
15: 26:04	1							
15: 26:10	1							
15: 26:16	1							
15: 26:28	1							
15: 26:47	1							
15: 26:53	1							
15: 26:58	1							
15: 27:02	1							
15: 27:08				1				
15: 27:15	1							
15: 27:23	1							
15: 27:30				1				
15: 27:42	1							
15: 27:47	1							
15: 27:54	1							
15: 28:01	1							
15: 28:07	1							
15: 28:13	1							
15: 28:22	1							
	51	0	3	0	0	0	0	54

**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
15: 28:27	1							
15: 28:36	1							
15: 28:43	1							
15: 28:48	1							
15: 28:55	1							
15: 29:04	1							
15: 29:12				1				
15: 29:21	1							
15: 29:30	1							
15: 29:35	1							
15: 29:39	1							
15: 29:49	1							
15: 29:54	1							
15: 30:03	1							
15: 30:13	1							
15: 30:19	1							
15: 30:23	1							
15: 30:28	1							
15: 30:32	1							
15: 30:36	1							
15: 30:43	1							
15: 30:54	1							
15: 30:58	1							
15: 31:03	1							
15: 31:10	1							
15: 31:16	1							
15: 31:22	1							
15: 31:26	1							
15: 31:32	1							
15: 31:39	1							
15: 37:30	1							
15: 37:43	1							
15: 37:47	1							
15: 37:52	1							
15: 37:59	1							
15: 38:03	1							
15: 38:08	1							
15: 38:14	1							
15: 38:19	1							
15: 38:23	1							
15: 38:29	1							
15: 38:36	1							
15: 38:41	1							
15: 38:49	1							
15: 38:58	1							
15: 39:04	1							
15: 39:11	1							
15: 39:16	1							
15: 39:23	1							
15: 39:29	1							
15: 39:35	1							
15: 29:46	1							
15: 39:53	1							
15: 40:00	1							
	53	0	1	0	0	0	0	54

**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
15: 40:06	1							
15: 40:12	1							
15: 40:17	1							
15: 40:24	1							
15: 40:30	1							
15: 40:41	1							
15: 40:48	1							
15: 40:53	1							
15: 40:58	1							
15: 41:03	1							
15: 41:08	1							
15: 41:15	1							
15: 41:28	1							
15: 41:35	1							
15: 41:42	1							
15: 41:49	1							
15: 41:55	1							
15: 42:00	1							
15: 42:05	1							
15: 42:11	1							
15: 42:17	1							
15: 44:23	1							
15: 44:30	1							
15: 44:37	1							
15: 44:41	1							
15: 44:46	1							
15: 44:51	1							
15: 44:58	1							
15: 45:03	1							
15: 45:10	1							
15: 45:16	1							
15: 45:23	1							
15: 45:33	1							
15: 45:40	1							
15: 45:46	1							
15: 45:51	1							
15: 45:58	1							
15: 46:05	1							
15: 46:11	1							
15: 46:16	1							
15: 46:22	1							
15: 46:30	1							
15: 46:35	1							
15: 46:39	1							
15: 46:45	1							
15: 46:52	1							
15: 47:01	1							
15: 47:05	1							
15: 47:19	1							
15: 47:25	1							
15: 47:39	1							
15: 47:53	1							
15: 48:00	1							
15: 48:04	1							
	54	0	0	0	0	0	0	54

**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
15: 48:08	1							
16: 14:23	1							
16: 17:53	1							
16: 18:08	1							
16: 18:14	1							
16: 18:19	1							
16: 18:24	1							
16: 18:29	1							
16: 18:34	1							
16: 18:50	1							
16: 18:55	1							
16: 19:02	1							
16: 19:08	1							
16: 19:14	1							
16: 19:20	1							
16: 19:25			1					
16: 19:32	1							
16: 19:37	1							
16: 19:41	1							
16: 19:46	1							
16: 19:52	1							
16: 19:58	1							
16: 20:04	1							
16: 20:14	1							
16: 20:21	1							
16: 20:27	1							
16: 20:35	1							
16: 20:45	1							
16: 20:53	1							
16: 21:05	1							
16: 21:10	1							
16: 21:17	1							
16: 21:43	1							
16: 21:57	1							
16: 23:38					1			
16: 24:02	1							
16: 24:07	1							
16: 24:15	1							
16: 24:23	1							
16: 24:29	1							
16: 24:35	1							
16: 24:40						1		
16: 24:58	1							
16: 25:06	1							
16: 25:11	1							
16: 25:15	1							
16: 25:19	1							
16: 25:24	1							
16: 25:41	1							
16: 25:47	1							
16: 25:54	1							
16: 25:58	1							
16: 26:04	1							
16: 26:11	1							
	51	0	1	0	1	1	0	54

**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
16: 26:18	1							
16: 26:22	1							
16: 26:29	1							
16: 26:49	1							
16: 26:56	1							
16: 27:05	1							
16: 27:10	1							
16: 27:16	1							
16: 27:21	1							
16: 27:24	1							
16: 27:28	1							
16: 27:35			1					
16: 27:40	1							
16: 27:44	1							
16: 28:02	1							
16: 28:08	1							
16: 28:21	1							
16: 28:36		1						
16: 28:47	1							
16: 28:55	1							
16: 28:59	1							
16: 29:03	1							
16: 29:07	1							
16: 29:13	1							
16: 29:16	1							
16: 29:23	1							
16: 29:30	1							
16: 29:35	1							
16: 29:41	1							
16: 29:44	1							
16: 29:49	1							
16: 29:53	1							
16: 30:10	1							
16: 30:15	1							
16: 30:18	1							
16: 30:21	1							
16: 30:29	1							
16: 30:33	1							
16: 30:36	1							
16: 30:40	1							
16: 30:56	1							
16: 31:20			1					
16: 31:25	1							
16: 37:08	1							
16: 37:13	1							
16: 37:37	1							
16: 37:44	1							
16: 37:51			1					
16: 37:56	1							
16: 38:02	1							
16: 38:08	1							
16: 38:13	1							
16: 38:18	1							
17: 22:59		1						
	49	2	3	0	0	0	0	54

**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
17: 23:37	1							
17: 23:49	1							
17: 23:55	1							
17: 24:02	1							
17: 25:46	1							
17: 25:56	1							
17: 26:03	1							
17: 26:09	1							
17: 26:16	1							
17: 26:27	1							
17: 26:34	1							
17: 26:44	1							
17: 26:50	1							
17: 26:55	1							
17: 27:01	1							
17: 27:06	1							
17: 27:12	1							
17: 27:19	1							
17: 27:34	1							
17: 27:40	1							
17: 27:45	1							
17: 27:51	1			1				
17: 27:57	1							
17: 28:01	1							
17: 28:06	1							
17: 28:11	1							
17: 28:17	1							
17: 28:25	1							
17: 28:31	1							
17: 28:44	1							
17: 28:52	1							
17: 28:58	1							
17: 29:03	1							
17: 29:08	1							
17: 29:14	1							
17: 29:22	1							
17: 29:27	1							
17: 29:31	1							
17: 29:37						1		
17: 30:10	1							
17: 30:15	1							
17: 30:20				1				
17: 30:30	1							
17: 30:35	1							
17: 30:40	1							
17: 30:47	1							
17: 30:59	1							
17: 31:12	1							
17: 31:18	1							
17: 31:25	1							
17: 31:30				1				
17: 31:37	1							
17: 31:43	1							
17: 31:50	1							
	51	0	3	0	1	0	0	55

**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
17: 31:57	1							
17: 32:02	1							
17: 32:06	1							
17: 32:09	1							
17: 32:13	1							
17: 32:20	1							
17: 32:25	1							
17: 32:30	1							
17: 32:37					1			
17: 33:16	1							
17: 33:22	1							
17: 33:29	1							
17: 33:40	1							
17: 33:46	1							
17: 33:51			1					
17: 33:58	1							
17: 34:07	1							
17: 34:13	1							
17: 34:57	1							
17: 35:02	1							
17: 35:07	1							
17: 35:11	1							
17: 35:15	1							
17: 35:20	1							
17: 35:27	1							
17: 35:31	1							
17: 35:36	1							
17: 35:41	1							
17: 35:49	1							
17: 36:04	1							
17: 36:10	1							
17: 36:16	1							
17: 36:21	1							
17: 36:28	1							
17: 36:33	1							
17: 36:39	1							
17: 36:43	1							
17: 36:49	1							
17: 36:55	1							
17: 37:08	1							
17: 37:20	1							
17: 37:26	1							
17: 37:33	1							
17: 37:37	1							
17: 37:41	1							
17: 37:45	1							
17: 37:49	1							
17: 37:58	1							
17: 38:03	1							
17: 38:07	1							
17: 38:16	1							
17: 38:22	1							
17: 38:27	1							
17: 38:32	1							
	52	0	1	1	0	0	0	54

**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
17: 38:41			1					
17: 38:46	1							
17: 38:50	1							
17: 38:55	1							
17: 38:59	1							
17: 39:15	1							
17: 39:20	1							
17: 39:26	1							
17: 39:33	1							
17: 39:39			1					
17: 39:45	1							
17: 39:50	1							
17: 39:55	1							
17: 40:01	1							
17: 40:05	1							
17: 40:10	1							
17: 40:15	1							
17: 40:20	1							
17: 40:26	1							
17: 40:38			1					
17: 40:42	1							
17: 40:48	1							
17: 40:54	1							
17: 40:59	1							
17: 41:05	1							
17: 41:15	1							
17: 51:22	1							
17: 41:27	1							
17: 41:32			1					
17: 41:37	1							
17: 41:43	1							
17: 41:50	1							
17: 41:55	1							
17: 42:02	1							
17: 42:08	1							
17: 42:12	1							
18: 59:11	1							
18: 59:16	1							
18: 59:23	1							
18: 59:28	1							
18: 59:40	1							
18: 59:58	1							
19: 00:06	1							
19: 00:10	1							
19: 00:18	1							
19: 00:26	1							
19: 00:33	1							
19: 00:38	1							
19: 00:42	1							
19: 00:46	1							
19: 00:52	1							
19: 00:58	1							
19: 01:03	1							
19: 01:12	1							
	50	0	4	0	0	0	0	54



**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
19: 01:18	1							
19: 01:25	1							
19: 01:32			1					
19: 01:40	1							
19: 01:47	1							
19: 01:54	1							
19: 01:58	1							
19: 02:03	1							
19: 03:13	1							
19: 03:15	1							
19: 02:22				1				
19: 02:29				1				
19: 02:36	1							
19: 02:42	1							
19: 02:51	1							
19: 02:57	1							
19: 03:04	1							
19: 03:10	1							
19: 03:16	1							
19: 03:21	1							
19: 03:26	1							
19: 03:37	1							
19: 03:43	1							
19: 03:50	1							
19: 04:09	1							
19: 04:13				1				
19: 04:20	1							
19: 04:28	1							
19: 04:33	1							
19: 04:40	1							
19: 04:49	1							
19: 04:56	1							
19: 05:02	1							
19: 05:09	1							
19: 05:15	1							
19: 05:23	1							
19: 05:30	1							
19: 05:36	1							
19: 05:42	1							
19: 06:26				1				
19: 06:31	1							
19: 06:37	1							
19: 06:58	1							
19: 07:06	1							
19: 07:12	1							
19: 07:18	1							
19: 07:27	1							
19: 07:38	1							
19: 07:49		1						
19: 07:57	1							
19: 08:03	1							
19: 08:07	1							
19: 08:15	1							
19: 08:23	1							
	48	1	5	0	0	0	0	54

**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
19: 08:34	1							
19: 08:40	1							
19: 08:46	1							
19: 08:51			1					
19: 08:57	1							
19: 09:04	1							
19: 09:09	1							
19: 09:15	1							
19: 09:35	1							
19: 09:45	1							
19: 09:55	1							
19: 10:01	1							
19: 10:06	1							
19: 10:16	1							
19: 10:22	1							
19: 10:29			1					
19: 10:38	1							
19: 10:45	1							
19: 10:54	1							
19: 15:35	1							
19: 15:42	1							
19: 15:52	1							
19: 15:59	1							
19: 16:05	1							
19: 16:13	1							
19: 16:19	1							
19: 16:25	1							
19: 16:31	1							
19: 16:39	1							
19: 16:47	1							
19: 16:52	1							
19: 16:56	1							
19: 17:03			1					
19: 17:20	1							
19: 17:29	1							
19: 17:45		1						
19: 17:56	1							
19: 18:02	1							
19: 18:09	1							
19: 18:15	1							
19: 18:22	1							
19: 18:28	1							
19: 18:33			1					
19: 18:40	1							
19: 18:47	1							
19: 18:54	1							
19: 19:02	1							
19: 19:06	1							
19: 19:12	1							
19: 19:26	1							
19: 19:35	1							
19: 19:39	1							
19: 19:46	1							
19: 19:53	1							
	49	1	4	0	0	0	0	54

**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
19: 20:00	1							
19: 20:08			1					
19: 31:11			1					
19: 31:28			1					
19: 31:36			1					
19: 31:45		1						
19: 31:53			1					
19: 50:12	1							
19: 50:17	1							
19: 50:22	1							
19: 50:27	1							
19: 50:33	1							
19: 50:38	1							
19: 50:44	1							
19: 50:48	1							
19: 50:54	1							
19: 51:12	1							
19: 51:17	1							
19: 51:21	1							
19: 51:27	1							
19: 51:34	1							
19: 51:41	1							
19: 51:46	1							
19: 51:52	1							
19: 51:56	1							
19: 52:01	1							
19: 52:05	1							
19: 52:10	1							
19: 52:20	1							
19: 52:24	1							
19: 52:30	1							
19: 52:35	1							
19: 52:39	1							
19: 52:44			1					
19: 52:50	1							
19: 52:56	1							
19: 53:02	1							
19: 53:13	1							
19: 53:20	1							
19: 53:30	1							
19: 53:40	1							
19: 53:45	1							
19: 53:49	1							
19: 53:55	1							
19: 54:00	1							
19: 54:05	1							
19: 54:11	1							
19: 54:18	1							
19: 54:24	1							
19: 54:30	1							
19: 54:35	1							
19: 54:41	-1							
19: 54:53	1							
	46	1	6	0	0	0	0	53

**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All	
19: 54:59	1								
19: 55:06	1								
19: 55:12	1								
19: 55:22	1								
19: 55:31	1								
19: 55:58	1								
19: 56:02	1								
19: 56:06	1								
19: 56:11	1								
19: 56:16	1								
19: 56:20	1								
19: 56:26	1								
19: 57:38	1								
19: 57:43	1								
19: 57:48	1								
19: 57:53	1								
19: 57:58	1								
19: 58:14				1					
19: 58:19	1								
19: 58:37	1								
19: 58:45	1								
19: 58:52	1								
19: 59:05	1								
19: 59:14	1								
19: 59:22	1								
19: 59:30	1								
19: 59:38	1								
19: 59:43	1								
19: 59:49	1								
20: 00:01	1								
20: 00:07	1								
20: 00:12	1								
20: 00:17	1								
20: 00:22	1								
20: 00:29	1								
20: 00:35				1					
20: 00:43	1								
20: 00:49	1								
20: 00:58	1								
20: 01:03	1								
20: 03:10	1								
20: 01:18	1								
20: 01:24				1					
20: 01:33	1								
20: 01:45	1								
20: 01:50	1								
20: 01:55	1								
20: 02:56	1								
20: 03:04	1								
20: 03:09	1								
20: 03:13	1								
20: 03:19	1								
20: 03:27	1								
20: 03:38	1								
	51	0		3	0	0	0	0	54

**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
20: 03:44	1							
20: 03:49	1							
20: 04:06	1							
20: 04:12	1							
20: 04:18	1							
20: 04:32	1							
20: 04:47	1							
20: 05:08	1							
20: 05:14	1							
20: 05:20	1							
20: 05:26	1							
20: 05:32	1							
20: 05:39	1							
20: 05:48	1							
20: 05:57	1							
20: 06:02	1							
20: 06:07	1							
20: 06:14	1							
20: 06:21	1							
20: 07:23	1							
20: 07:28	1							
20: 07:40	1							
20: 07:46	1							
20: 07:55	1							
20: 08:09	1							
20: 08:16	1							
20: 08:23	1							
20: 08:32	1							
20: 08:38	1							
20: 08:45	1							
20: 08:53	1							
20: 08:58	1							
20: 09:05	1							
20: 10:12				1				
20: 10:18	1							
20: 10:24	1							
20: 10:30	1							
20: 10:38	1							
20: 10:46	1							
20: 10:51	1							
20: 10:57	1							
20: 11:04	1							
20: 11:11				1				
20: 11:40	1							
20: 11:45	1							
20: 11:52	1							
20: 11:58	1							
20: 12:05	1							
20: 12:12	1							
20: 16:56	1							
20: 17:03	1							
20: 17:08	1							
20: 17:12	1							
20: 17:18	1							
	52	0	2	0	0	0	0	54

**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
20: 17:25	1							
20: 17:29	1							
20: 17:34	1							
20: 17:38	1							
20: 17:42			1					
20: 17:49	1							
20: 17:54	1							
20: 18:01	1							
20: 18:10			1					
20: 28:52	1							
20: 28:58	1							
20: 29:05	1							
20: 29:10	1							
20: 29:22					1			
20: 30:36		1						
20: 31:03	1							
20: 31:10	1							
20: 31:15	1							
20: 31:21	1							
20: 31:26	1							
20: 31:32	1							
20: 31:37	1							
20: 31:44	1							
20: 31:53	1							
20: 31:59	1							
20: 32:06	1							
20: 32:13	1							
20: 32:19	1							
20: 32:27	1							
20: 32:32			1					
20: 32:39	1							
20: 32:44	1							
20: 32:54	1							
20: 32:59	1							
20: 33:04	1							
20: 33:09	1							
20: 33:14	1							
20: 33:21	1							
20: 33:26	1							
20: 33:30	1							
20: 33:52	1							
20: 33:48	1							
20: 34:05	1							
20: 34:11	1							
20: 34:28	1							
20: 34:35	1							
20: 34:42	1							
20: 34:48	1							
20: 34:53	1							
20: 35:16	1							
20: 35:23	1							
20: 35:27	1							
20: 35:36			1					
20: 35:43			1					
	47	1	5	0	1	0	0	54

**Garfield County Election Night Count - 11/4/03**  
**10:32p.m. - 9:10.p.m., 5859 Ballots**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Check Sensor Code Channel	Total of All
20: 35:48	1							
20: 35:54	1							
21: 07:22			1					
21: 10:03					1			
	2	0	1	0	1	0	0	4
<b>TOTAL</b>	<b>1357</b>	<b>8</b>	<b>83</b>	<b>2</b>	<b>7</b>	<b>2</b>	<b>2</b>	<b>1461</b>

RESOLUTION BOARD  
ELECTION - 2003

11-3-03

Pg 1

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
2	Ink			pm/10	
3	"			" "	
2	"			" "	
4	"			" "	
5	"			" "	
2	"			" "	
3	"			" "	
4	"			" "	
5	"			" "	
6	"			" "	
7	"			" "	
8	"			" "	
9	"			" "	
10	"			" "	
11	Blue Ink			" "	
12	Ink			" "	
13	"			" "	
14	"			" "	
15	"			" "	
16	"			" "	
17	"			" "	
18	"			" "	
19	"			" "	
20	"			" "	
21	"			" "	
22	"			" "	
23	"			" "	
24	"			" "	
25	"			" "	
26	"			" "	
27	"			" "	
28	"			" "	
29	"			" "	
30	"			" "	

EXHIBIT  
15A













RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
3	Ink			pm/10	
10	"			" "	
11	"			" "	
12	"			" "	
13	"			" "	
14	"			" "	
15	"			" "	
16	"			" "	
17	"			" "	
18	"			" "	
19	"			" "	
20	"			" "	
21	"			" "	
22	"			" "	
23	"			" "	
24	"			" "	
25	"			" "	
26	"			" "	
27	"			" "	
28	"			" "	
29	"			" "	
30	"			" "	
31	"			" "	
32	"			" "	
33	"			" "	
34	"			" "	
35	"			" "	
36	"			" "	
37	"			" "	
38	"			" "	
39	"			" "	
40	"			" "	
41	"			" "	
42	"			" "	
43	"			" "	
44	"			" "	
45	"			" "	
46	"			" "	
47	"			" "	
48	"			" "	
49	"			" "	
50	"			" "	



























RESOLUTION BOARD  
ELECTION - 2003

11-3-2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
29		AMW 30		JG-MR	
29		Ref 4A			
30		RED #8 & Dist A			
10		3B & 4A			
8		REI Dist 1			
8		Ref 4A			
8		Ref 4A			
10		Ref 4A			
10		3B			
10		Ref 4A			
10		Ref 4A			
10		CMC- Dist 1			
10		CMC 2 - CMC 4			
10		Ref 4A			
10			✓ torn		
10			✓ Blacked out		
10			✓ torn		
10			✓ Blacked out		
10			✓ torn		
10			✓ torn		
10			✓ torn by post of prep		
10			✓ torn		
10		REI - Dist 10			
2		CMC - 2 - Dist 6			
5		REI - Dist 4			
2		CMC - Dist 2			
2		REI - Dist 10			
2		CMC - Dist 2			
2		Ref 4A			
2		CMC Dist 2			

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
7		Amn 33		* MA	
6		4A			
3		4A			
3		Amn 33			
5		Ret A			
2		Cmc - 2			
5		Amn 30			
5		Amn 33			
10		Ret A			
3		Amn 33 & 3B			
3		Cmc - Dist 2			
6		Ret A			
2		Cmc - 2			
3		Amn 33			
6		G.S. At Large			
5		Amn 32			
8		Amn 33			
2		Cmc - Dist 2			
2		Cmc - Dist 2			
3		R-16			
01		Cmc - Dist 2			
2		Cmc - Dist 2			
10		2A			
3		Ref 4A			
5		Ref A			
3		Amn 32			
6		Ret 4A			
2		Cmc - 2			
3		Amn 32			
2		Cmc - 2			
3		Cmc - 2			
10		2A			
3		3B			
5		REL - Dist A			
7		G.S. at Large & Amn 33 - R-1A			
7		G.S. at Large			
7		G.S. W1			
5		Ret A			
3		Cmc - 2			

Cmc - 6

11-3-03

①

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
003	<i>ink</i>			<i>EN 20</i>	
"	"			" "	
"	"			" "	
"	"			" "	
05	"			" "	
05	"			" "	
04	"			" "	
07	"			" "	
07	"			" "	
<del>03</del>	<del>blanks</del>				<del>from blanks</del>
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03				<i>EN 20</i>	
03	"			" "	
03	"			" "	
06	"			" "	
02	"			" "	
03	"			" "	
07	"			" "	
09	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
10	"			" "	
02	"			" "	
03	"			" "	
02	"			" "	
02	<i>ink</i>			" "	
03	"			" "	
07	"			" "	
02	"			" "	
06	"			" "	
02	"			" "	
03	"			" "	
05	"			" "	
05	"			" "	

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
05	Ink			EN JF	
02	"			" "	
03	"			" "	
05	"			" "	
03	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
02	"			" "	
03	"			" "	
03	"			" "	
03	Ink			EN JF	
03	"			" "	
05	"			" "	
05	"			" "	
05	"			" "	
06	"			" "	
06	"			" "	
03	"			" "	
10	"			" "	
02	"			" "	
03	"			" "	
09	"			" "	
08	"			" "	
03	"			" "	
03	"			" "	
03	Ink			EN JF	
08	"			" "	
02	"			" "	
02	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
07	"			" "	





05

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
2	INK			SU J	
10	"			" "	
10	"			" "	
5	"			" "	
25	"			" "	
2	"			" "	
2	"			" "	
10	"			" "	
3	"			" "	
3	"			" "	
6	"			" "	
2	"			" "	
10	"			" "	
3	"			" "	
10	"			" "	
2	"			" "	
5	"			" "	
6	"			" "	
6	"			" "	
2	"			" "	
2	"			" "	
3	"			" "	
10	"			" "	
5	"			" "	
6	"			" "	
6	"			" "	
7	"			" "	
3	"			" "	
10	"			" "	
5	"			" "	
10	"			" "	
3	"			" "	
6	"			" "	
2	"			" "	
2	"			" "	
5	"			" "	
5	"			" "	







RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
03	INK			IQ SV	
03	"			" "	
03	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
06	"			" "	
02	"			" "	
02	"			" "	
02	"			" "	
02	"			" "	
02	"			" "	
03	"			" "	
07	INK			IQ SV	
05	"			" "	
02	"			" "	
03	"			" "	
06	"			" "	
03	"			" "	
06	"			" "	
10	"			" "	
03	"			" "	
06	"			" "	
09	"			" "	
02	"			" "	
09	"			" "	
03	"			" "	
03	"			" "	
05	Ink			IQ SV	
02	"			" "	
03	"			" "	
02	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
02	Ink			SV IQ	
03	"			" "	
02	"			" "	
02	"			" "	
02	"			" "	
02	"			" "	
03	"			" "	
03	"			" "	
07	"			" "	
10	"			" "	
06	"			" "	
10	"			" "	
02	"			" "	
09	"			" "	
09	"			" "	
05	Ink			SV IQ	
09	"			" "	
09	"			" "	
03	"			" "	
08	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
06	"			" "	
10	"			" "	
02	"			" "	
02	"			" "	
03	"			" "	
03	Ink			SV IQ	
03	"			" "	
03	"			" "	
07	"			" "	
07	"			" "	
07	"			" "	
09	"			" "	
03	"			" "	
05	"			" "	
02	"			" "	

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
02	Ink			JJ SW	
03	"			" "	
02	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
05	"			" "	
03	"			" "	
05	Ink			JJ SW	
10	"			" "	
02	"			" "	
03	"			" "	
07	"			" "	
03	"			" "	
03	"			" "	
02	"			" "	
02	"			" "	
06	"			" "	
03	"			" "	
02	"			" "	
03	"			" "	
02	Ink			JJ SW	
05	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
06	"			" "	
07	"			" "	
03	"			" "	
02	"			" "	
07	"			" "	
08	"			" "	
08	"			" "	
03	"			" "	
02	"			" "	
06	"			" "	
02	"			" "	

RESOLUTION BOARD  
ELECTION - 2003

11

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
07	Ink			SN - J	
07	"			" "	
03	"			" "	
03	"			" "	
02	"			" "	
03	"			" "	
03	"			" "	
02	"			" "	
05	"			" "	
02	"			" "	
02	"			" "	
07	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
08	"			" "	
03	"			" "	
03	"			SN J	
03	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
10	"			" "	
05	"			" "	
02	"			" "	
02	"			" "	
06	"			" "	
02	"			" "	
02	"			" "	
03	"			" "	
03	"			" "	



RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
03	Ink			SN J.	
03	"			" "	
02	"			" "	
02	"			" "	
03	"			" "	
06	"			" "	
05	"			" "	
05	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
02	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
09	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
09	"			SN J.	
09	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
06	"			" "	
02	"			" "	
06	"			" "	
05	"			" "	
02	"			" "	



RESOLUTION BOARD  
ELECTION - 2003

14

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
03	INK			SN J	
02	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
10	"			" "	
03	"			" "	
09	"			" "	
08	"			" "	
10	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
03	"			" "	
02	"			" "	
05	"			" "	
03	"			" "	
05	"			" "	
06	"			" "	
06	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
06	"			" "	
02	"			" "	
03	"			" "	
03	"			" "	
06	"			" "	
03	"			" "	
07	"			" "	
05	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
02	"			" "	
03	"			" "	

RESOLUTION BOARD  
ELECTION - 2003

15

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
03	<i>ink</i>			<i>SN-11</i>	
03	"			" "	
02	"			" "	
05	"			" "	
02	"			" "	
02	"			" "	
05	"			" "	
02	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
07	"			" "	
02	"			" "	
03	"			" "	
03	"			" "	
10	"			" "	
05	"			<i>SN-11</i>	
03	"			" "	
02	"			" "	
02	"			" "	
02	"			" "	
02	"			" "	
06	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
02	"			" "	
03	"			" "	
05	"			" "	
04	"			" "	
09	"			" "	
07	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
02	"			" "	

11-4-03

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
2		CMD-2		JA-MM	
6		2B			
6		2B			
10		Ann 32 4YA			
3		Ann 33			
9		Ref A			
3		Ann 32			
10		2A			
10		REI C			
6		2A			
6		4A			
6		Ann 32			
3		4A			
3		Ann 32			
6		Ann 33			
5		Ann 32			
8			Crumble		
9			Tom		
5			Tom		
3			Tom		
10			Tom	TA ST	
3		Ann 32	Tom		
6			Crumple		
3			Tom		

EXHIBIT  
15B

11-4-03

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
3		3B		JF MC	
3		Amn 33			
3		Amn 30			
6		REI DIST A			
3		Ret A			
9		Ret A			
7		REI Board			
10		4A			
5		REI C & D			
3		3B			
3		Ret A			
3		Amn 30			
6		REI Dist A			
6		4A			
3		3B			
1		CMC Dist 2			
5		Ret A			
6		Ret A			
6		Ret A			
7		Amn 33			
7		4A			
3		RE2 DIST B			
6		4A			
5		Ret A			
5		Amn 30			
6		RE2 - A			
6		Ret A			
12		Amn 33			
7		4A			
7		4A			
10		Ret A			
5		CMC - 6 & 4 A			
7		Amn 30			
5		CMC - B & C REI C & 2B			
6		4A			
6		RE2 - B			
6		Amn 30			
6		4A			
6		CMC - 2			

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
6	INK			ML DC	
7	..			✓ DC	
8	..			✓	
9	..			✓	
10	..			✓	
11	..			✓	
12	..			✓	
13	..			✓	
14	..			✓	
15	..			✓	
16	..			✓	
17	..			✓	
18	..			✓	
19	..			✓	
20	..			✓	
21	..			✓	
22	..			✓	
23	..			✓	
24	..			✓	
25	..			✓	
26	..			✓	
27	..			✓	
28	..			✓	
29	..			✓	
30	..			✓	
31	..			✓	
32	..			✓	
33	..			✓	
34	..			✓	
35	..			✓	
36	..			✓	
37	..			✓	
38	..			✓	
39	..			✓	
40	..			✓	
41	..			✓	
42	..			✓	
43	..			✓	
44	..			✓	
45	..			✓	
46	..			✓	
47	..			✓	
48	..			✓	
49	..			✓	
50	..			✓	
51	..			✓	
52	..			✓	
53	..			✓	
54	..			✓	
55	..			✓	
56	..			✓	
57	..			✓	
58	..			✓	
59	..			✓	
60	..			✓	
61	..			✓	
62	..			✓	
63	..			✓	
64	..			✓	
65	..			✓	
66	..			✓	
67	..			✓	
68	..			✓	
69	..			✓	
70	..			✓	
71	..			✓	
72	..			✓	
73	..			✓	
74	..			✓	
75	..			✓	
76	..			✓	
77	..			✓	
78	..			✓	
79	..			✓	
80	..			✓	
81	..			✓	
82	..			✓	
83	..			✓	
84	..			✓	
85	..			✓	
86	..			✓	
87	..			✓	
88	..			✓	
89	..			✓	
90	..			✓	
91	..			✓	
92	..			✓	
93	..			✓	
94	..			✓	
95	..			✓	
96	..			✓	
97	..			✓	
98	..			✓	
99	..			✓	
100	..			✓	

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
2	Ink		MH	DR	
3			✓		
4			✓		
5			✓		
6			✓		
7			✓		
8			✓		
9			✓		
10			✓		
11			✓		
12			✓		
13			✓		
14			✓		
15			✓		
16			✓		
17			✓		
18			✓		
19			✓		
20			✓		
21			✓		
22			✓		
23			✓		
24			✓		
25			✓		
26			✓		
27			✓		
28			✓		
29			✓		
30			✓		
31			✓		
32			✓		
33			✓		
34			✓		
35			✓		
36			✓		
37			✓		
38			✓		
39			✓		
40			✓		
41			✓		
42			✓		
43			✓		
44			✓		
45			✓		
46			✓		
47			✓		
48			✓		
49			✓		
50			✓		
51			✓		
52			✓		
53			✓		
54			✓		
55			✓		
56			✓		
57			✓		
58			✓		
59			✓		
60			✓		
61			✓		
62			✓		
63			✓		
64			✓		
65			✓		
66			✓		
67			✓		
68			✓		
69			✓		
70			✓		
71			✓		
72			✓		
73			✓		
74			✓		
75			✓		
76			✓		
77			✓		
78			✓		
79			✓		
80			✓		
81			✓		
82			✓		
83			✓		
84			✓		
85			✓		
86			✓		
87			✓		
88			✓		
89			✓		
90			✓		
91			✓		
92			✓		
93			✓		
94			✓		
95			✓		
96			✓		
97			✓		
98			✓		
99			✓		
100			✓		



RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
<del>LA/10</del>	<del>     </del>			<del>LA/10</del>	
<del>LA/11</del>	<del>     </del>			<del>LA/11</del>	
<del>LA/12</del>	<del>     </del>			<del>LA/12</del>	
<del>LA/13</del>	<del>     </del>			<del>LA/13</del>	
<del>LA/14</del>	<del>     </del>			<del>LA/14</del>	
<del>LA/15</del>	<del>     </del>			<del>LA/15</del>	
<del>LA/16</del>	<del>     </del>			<del>LA/16</del>	
<del>LA/17</del>	<del>     </del>			<del>LA/17</del>	
<del>LA/18</del>	<del>     </del>			<del>LA/18</del>	
<del>LA/19</del>	<del>     </del>			<del>LA/19</del>	
<del>LA/20</del>	<del>     </del>			<del>LA/20</del>	
<del>LA/21</del>	<del>     </del>			<del>LA/21</del>	
<del>LA/22</del>	<del>     </del>			<del>LA/22</del>	
<del>LA/23</del>	<del>     </del>			<del>LA/23</del>	
<del>LA/24</del>	<del>     </del>			<del>LA/24</del>	
<del>LA/25</del>	<del>     </del>			<del>LA/25</del>	
<del>LA/26</del>	<del>     </del>			<del>LA/26</del>	
<del>LA/27</del>	<del>     </del>			<del>LA/27</del>	
<del>LA/28</del>	<del>     </del>			<del>LA/28</del>	
<del>LA/29</del>	<del>     </del>			<del>LA/29</del>	
<del>LA/30</del>	<del>     </del>			<del>LA/30</del>	
<del>LA/31</del>	<del>     </del>			<del>LA/31</del>	
<del>LA/32</del>	<del>     </del>			<del>LA/32</del>	
<del>LA/33</del>	<del>     </del>			<del>LA/33</del>	
<del>LA/34</del>	<del>     </del>			<del>LA/34</del>	
<del>LA/35</del>	<del>     </del>			<del>LA/35</del>	
<del>LA/36</del>	<del>     </del>			<del>LA/36</del>	
<del>LA/37</del>	<del>     </del>			<del>LA/37</del>	
<del>LA/38</del>	<del>     </del>			<del>LA/38</del>	
<del>LA/39</del>	<del>     </del>			<del>LA/39</del>	
<del>LA/40</del>	<del>     </del>			<del>LA/40</del>	
<del>LA/41</del>	<del>     </del>			<del>LA/41</del>	
<del>LA/42</del>	<del>     </del>			<del>LA/42</del>	
<del>LA/43</del>	<del>     </del>			<del>LA/43</del>	
<del>LA/44</del>	<del>     </del>			<del>LA/44</del>	
<del>LA/45</del>	<del>     </del>			<del>LA/45</del>	
<del>LA/46</del>	<del>     </del>			<del>LA/46</del>	
<del>LA/47</del>	<del>     </del>			<del>LA/47</del>	
<del>LA/48</del>	<del>     </del>			<del>LA/48</del>	
<del>LA/49</del>	<del>     </del>			<del>LA/49</del>	
<del>LA/50</del>	<del>     </del>			<del>LA/50</del>	
<del>LA/51</del>	<del>     </del>			<del>LA/51</del>	
<del>LA/52</del>	<del>     </del>			<del>LA/52</del>	
<del>LA/53</del>	<del>     </del>			<del>LA/53</del>	
<del>LA/54</del>	<del>     </del>			<del>LA/54</del>	
<del>LA/55</del>	<del>     </del>			<del>LA/55</del>	
<del>LA/56</del>	<del>     </del>			<del>LA/56</del>	
<del>LA/57</del>	<del>     </del>			<del>LA/57</del>	
<del>LA/58</del>	<del>     </del>			<del>LA/58</del>	
<del>LA/59</del>	<del>     </del>			<del>LA/59</del>	
<del>LA/60</del>	<del>     </del>			<del>LA/60</del>	
<del>LA/61</del>	<del>     </del>			<del>LA/61</del>	
<del>LA/62</del>	<del>     </del>			<del>LA/62</del>	
<del>LA/63</del>	<del>     </del>			<del>LA/63</del>	
<del>LA/64</del>	<del>     </del>			<del>LA/64</del>	
<del>LA/65</del>	<del>     </del>			<del>LA/65</del>	
<del>LA/66</del>	<del>     </del>			<del>LA/66</del>	
<del>LA/67</del>	<del>     </del>			<del>LA/67</del>	
<del>LA/68</del>	<del>     </del>			<del>LA/68</del>	
<del>LA/69</del>	<del>     </del>			<del>LA/69</del>	
<del>LA/70</del>	<del>     </del>			<del>LA/70</del>	
<del>LA/71</del>	<del>     </del>			<del>LA/71</del>	
<del>LA/72</del>	<del>     </del>			<del>LA/72</del>	
<del>LA/73</del>	<del>     </del>			<del>LA/73</del>	
<del>LA/74</del>	<del>     </del>			<del>LA/74</del>	
<del>LA/75</del>	<del>     </del>			<del>LA/75</del>	
<del>LA/76</del>	<del>     </del>			<del>LA/76</del>	
<del>LA/77</del>	<del>     </del>			<del>LA/77</del>	
<del>LA/78</del>	<del>     </del>			<del>LA/78</del>	
<del>LA/79</del>	<del>     </del>			<del>LA/79</del>	
<del>LA/80</del>	<del>     </del>			<del>LA/80</del>	
<del>LA/81</del>	<del>     </del>			<del>LA/81</del>	
<del>LA/82</del>	<del>     </del>			<del>LA/82</del>	
<del>LA/83</del>	<del>     </del>			<del>LA/83</del>	
<del>LA/84</del>	<del>     </del>			<del>LA/84</del>	
<del>LA/85</del>	<del>     </del>			<del>LA/85</del>	
<del>LA/86</del>	<del>     </del>			<del>LA/86</del>	
<del>LA/87</del>	<del>     </del>			<del>LA/87</del>	
<del>LA/88</del>	<del>     </del>			<del>LA/88</del>	
<del>LA/89</del>	<del>     </del>			<del>LA/89</del>	
<del>LA/90</del>	<del>     </del>			<del>LA/90</del>	
<del>LA/91</del>	<del>     </del>			<del>LA/91</del>	
<del>LA/92</del>	<del>     </del>			<del>LA/92</del>	
<del>LA/93</del>	<del>     </del>			<del>LA/93</del>	
<del>LA/94</del>	<del>     </del>			<del>LA/94</del>	
<del>LA/95</del>	<del>     </del>			<del>LA/95</del>	
<del>LA/96</del>	<del>     </del>			<del>LA/96</del>	
<del>LA/97</del>	<del>     </del>			<del>LA/97</del>	
<del>LA/98</del>	<del>     </del>			<del>LA/98</del>	
<del>LA/99</del>	<del>     </del>			<del>LA/99</del>	
<del>LA/100</del>	<del>     </del>			<del>LA/100</del>	















RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
5	Ink			BM / TD	
6	"			" "	
7	"			" "	
8	"			" "	
9	"			" "	
10	"			" "	
11	"			" "	
12	"			" "	
13	"			" "	
14	"			" "	
15	"			" "	
16	"			" "	
17	"			" "	
18	"			" "	
19	"			" "	
20	"			" "	
21	"			" "	
22	"			" "	
23	"			" "	
24	"			" "	
25	"			" "	
26	"			" "	
27	"			" "	
28	"			" "	
29	"			" "	
30	"			" "	
31	"			" "	
32	"			" "	
33	"			" "	
34	"			" "	
35	"			" "	
36	"			" "	
37	"			" "	
38	"			" "	
39	"			" "	
40	"			" "	













RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
1-1005	Ink			TD/TD	
	"			" "	
	"			" "	
	"			" "	
	"			" "	
	"			" "	
	"			" "	
	"			" "	
	"			" "	
	"			" "	
	"			" "	
	"			" "	
	"			" "	
	"			" "	
	"			" "	
	"			" "	
	"			" "	
	"			" "	
	"			" "	
	1-1005			Black	" "
1-1005			Slit	" "	
1-1005			Torn	" "	
1-1005			Slit	" "	
1-1005			Torn	" "	
1-1005			Coffee	" "	
1-1005	Ink			" "	

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
208	Blank			pm/10	
209	"			" "	
210	"			" "	
211	"			" "	
212	"			" "	
213	"			" "	
214	"			" "	
215	"			" "	
216	"			" "	
217	"			" "	
218	"			" "	
219	"			" "	
220	"			" "	
221	"			" "	
222	"			" "	
223	"			" "	
224	"			" "	
225	"			" "	
226	"			" "	
227	"			" "	
228	"			" "	
229	"			" "	
230	"			" "	
231	"			" "	
232	"			" "	
233	"			" "	
234	"			" "	
235	"			" "	
236	"			" "	
237	"			" "	
238	"			" "	
239	"			" "	
240	"			" "	
241	"			" "	
242	"			" "	
243	"			" "	
244	"			" "	
245	"			" "	
246	"			" "	
247	"			" "	
248	"			" "	
249	"			" "	
250	"			" "	













RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
3	INK			LA MH	
10	✓				
11	✓				
12	✓				
13	✓				
14	✓				
15	✓				
16	✓				
17	✓				
18	✓				
19	✓				
20	✓				
21	✓				
22	✓				
23	✓				
24	✓				
25	✓				
26	✓				
27	✓				
28	✓				
29	✓				
30	✓				
31	✓				
32	✓				
33	✓				
34	✓				
35	✓				
36	✓				
37	✓				
38	✓				
39	✓				
40	✓				
41	✓				
42	✓				
43	✓				
44	✓				
45	✓				
46	✓				
47	✓				
48	✓				
49	✓				
50	✓				
51	✓				
52	✓				
53	✓				
54	✓				
55	✓				
56	✓				
57	✓				
58	✓				
59	✓				
60	✓				
61	✓				
62	✓				
63	✓				
64	✓				
65	✓				
66	✓				
67	✓				
68	✓				
69	✓				
70	✓				
71	✓				
72	✓				
73	✓				
74	✓				
75	✓				
76	✓				
77	✓				
78	✓				
79	✓				
80	✓				
81	✓				
82	✓				
83	✓				
84	✓				
85	✓				
86	✓				
87	✓				
88	✓				
89	✓				
90	✓				
91	✓				
92	✓				
93	✓				
94	✓				
95	✓				
96	✓				
97	✓				
98	✓				
99	✓				
100	✓				





RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
3	Ink			PHS	
8	✓			✓	
6	✓			✓	
3	✓			✓	
6	✓			✓	
3	✓			✓	
6	✓			✓	
3	✓			✓	
3	✓			✓	
10	✓			✓	
6	✓			✓	
5	✓			✓	
3	✓			✓	
10	✓			✓	
10	✓			✓	
3	✓			✓	
5	✓			✓	
6	✓			✓	
5	✓			✓	
5	✓			✓	
3	✓			✓	
6	✓			✓	
5	✓			✓	
5	✓			✓	
5	✓			✓	
6	✓			✓	
6	✓			✓	
9	✓			✓	
3	✓			✓	
3	✓			✓	
3	✓			✓	
2	✓			✓	
5	✓			✓	
9	✓			✓	
3	✓			✓	
6	✓			✓	
3	✓			✓	
3	✓			✓	
3	✓			✓	

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS		REMARKS
7	Ink			TH	ST	
5	✓			✓	✓	
6	✓			✓	✓	
7	✓			✓	✓	
8	✓			✓	✓	
9	✓			✓	✓	
10	✓			✓	✓	
11	✓			✓	✓	
12	✓			✓	✓	
13	✓			✓	✓	
14	✓			✓	✓	
15	✓			✓	✓	
16	✓			✓	✓	
17	✓			✓	✓	
18	✓			✓	✓	
19	✓			✓	✓	
20	✓			✓	✓	
21	✓			✓	✓	
22	✓			✓	✓	
23	✓			✓	✓	
24	✓			✓	✓	
25	✓			✓	✓	
26	✓			✓	✓	
27	✓			✓	✓	
28	✓			✓	✓	
29	✓			✓	✓	
30	✓			✓	✓	
31	✓			✓	✓	
32	✓			✓	✓	
33	✓			✓	✓	
34	✓			✓	✓	
35	✓			✓	✓	
36	✓			✓	✓	
37	✓			✓	✓	
38	✓			✓	✓	
39	✓			✓	✓	
40	✓			✓	✓	
41	✓			✓	✓	
42	✓			✓	✓	
43	✓			✓	✓	
44	✓			✓	✓	
45	✓			✓	✓	
46	✓			✓	✓	
47	✓			✓	✓	
48	✓			✓	✓	
49	✓			✓	✓	
50	✓			✓	✓	



RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
7	Ink			TH / ST	
10	/			/ /	
6	/ /			/ /	
5	/ /			/ /	
6	/ /			/ /	
2	/ /			/ /	
10	/ /			/ /	
6	/ /			/ /	
6	/ /			/ /	
7	/ /			/ /	
3	/ /			/ /	
5	/ /			/ /	
10	/ /			/ /	
5	/ /			/ /	
3	/ /			/ /	
2	/ /			/ /	
5	/ /			/ /	
3	/ /			/ /	
5	/ /			/ /	
2	/ /			/ /	
5	/ /			/ /	
3	/ /			/ /	
6	/ /			/ /	
6	/ /			/ /	
7	/ /			/ /	
5	/ /			/ /	
5	/ /			/ /	
3	/ /			/ /	
10	/ /			/ /	
10	/ /			/ /	
5	/ /			/ /	
3	/ /			/ /	
3	/ /			/ /	
3	/ /			/ /	
3	/ /			/ /	
2	/ /			/ /	





RESOLUTION BOARD  
ELECTION - 2003

2

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
3	INK			LH/mH	
3	INK			mH	
2	INK			mH	
5	INK			mH	
5	INK			mH	
8	INK			mH	
5	INK			mH	
10	INK			mH	
10	INK			mH	
3	INK			mH	
3	INK			mH	
3	INK			mH	
2	INK			mH	
2	INK			mH	
10	INK			mH	
3	INK			mH	
2	INK			mH	
3	INK			mH	
2	INK			mH	
2	INK			mH	
3	INK			mH	
3	INK			mH	
3	INK			mH	
2	INK			mH	
2	INK			mH	
3	INK			mH	
5	INK			mH	
3	INK			mH	
3	INK			mH	
7	INK			mH	
9	INK			mH	
3	INK			mH	
6	INK			mH	
7	INK			mH	
5	INK			mH	
10	INK			mH	
5	INK			mH	
3	INK			mH	
2	INK			mH	
9	INK			mH	
6	INK			mH	
5	INK			mH	
9	INK			mH	

643

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
3	INK			LA/MT	
5	INK			✓	
3	INK			✓	
3	INK			✓	
3	"			✓	
5	"			✓	
3	"				
5	"				
10	"				
3	"				
3	"				
7	"				
9	"				
5	"				
20	"				
3	"				
3	"				
3	"				
3	"				
10	"				
3	"				
3	"				
5	"				
2	"				
3	"				
5	"				
5	"				
5	"				
7	"				
3	"				
6	"				
5	"				
7	"				
3	"				
3	"				
3	"				
3	"				

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
2	INK			LA/MA	
3	INK			MH	
4	✓			✓	
5	✓			✓	
6	✓			✓	
7	✓			✓	
8	✓			✓	
9	✓			✓	
10	✓			✓	
11	✓			✓	
12	✓			✓	
13	✓			✓	
14	✓			✓	
15	✓			✓	
16	✓			✓	
17	✓			✓	
18	✓			✓	
19	✓			✓	
20	✓			✓	
21	✓			✓	
22	✓			✓	
23	✓			✓	
24	✓			✓	
25	✓			✓	
26	✓			✓	
27	✓			✓	
28	✓			✓	
29	✓			✓	
30	✓			✓	
31	✓			✓	
32	✓			✓	
33	✓			✓	
34	✓			✓	
35	✓			✓	
36	✓			✓	
37	✓			✓	
38	✓			✓	
39	✓			✓	
40	✓			✓	
41	✓			✓	
42	✓			✓	
43	✓			✓	
44	✓			✓	
45	✓			✓	
46	✓			✓	
47	✓			✓	
48	✓			✓	
49	✓			✓	
50	✓			✓	

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
1					
2					
3					
4					
5					
6					
7					
8					
9					
10					
11					
12					
13					
14					
15					
16					
17					
18					
19					
20					
21					
22					
23					
24					
25					
26					
27					
28					
29					
30					
31					
32					
33					
34					
35					
36					
37					
38					
39					
40					
41					
42					
43					
44					
45					
46					
47					
48					
49					
50					

LA MH

INK  
DK

MH

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
2	TIME			LA   MH	
3	/			/	
4	/			/	
5	/			/	
6	/			/	
7	/			/	
8	/			/	
9	/			/	
10	/			/	
11	/			/	
12	/			/	
13	/			/	
14	/			/	
15	/			/	
16	/			/	
17	/			/	
18	/			/	
19	/			/	
20	/			/	
21	/			/	
22	/			/	
23	/			/	
24	/			/	
25	/			/	
26	/			/	
27	/			/	
28	/			/	
29	/			/	
30	/			/	
31	/			/	
32	/			/	
33	/			/	
34	/			/	
35	/			/	
36	/			/	
37	/			/	
38	/			/	
39	/			/	
40	/			/	
41	/			/	
42	/			/	
43	/			/	
44	/			/	
45	/			/	
46	/			/	
47	/			/	
48	/			/	
49	/			/	
50	/			/	



RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
100	✓			AM	
5	✓				
5	✓				
5	✓				
5	✓				
10	✓				
8	✓				
2	✓				
2	✓				
3	✓				
3	✓				
3	✓				
3	✓				
3	✓				
3	✓				
3	✓				
3	✓				
5	✓				
10	✓				
10	✓				
3	✓				
9	✓				
9	✓				
5	✓				
5	✓				
5	✓				
16	✓				
3	✓				
3	✓				
3	✓				
2	✓				
2	✓				
10	✓				
3	✓				



RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
3	INK			LA MH	
4	✓			✓	
5	✓			✓	
6	✓			✓	
7	✓			✓	
8	✓			✓	
9	✓			✓	
10	✓			✓	
11	✓			✓	
12	✓			✓	
13	✓			✓	
14	✓			✓	
15	✓			✓	
16	✓			✓	
17	✓			✓	
18	✓			✓	
19	✓			✓	
20	✓			✓	
21	✓			✓	
22	✓			✓	
23	✓			✓	
24	✓			✓	
25	✓			✓	
26	✓			✓	
27	✓			✓	
28	✓			✓	
29	✓			✓	
30	✓			✓	
31	✓			✓	
32	✓			✓	
33	✓			✓	
34	✓			✓	
35	✓			✓	
36	✓			✓	
37	✓			✓	
38	✓			✓	
39	✓			✓	
40	✓			✓	
41	✓			✓	
42	✓			✓	
43	✓			✓	
44	✓			✓	
45	✓			✓	
46	✓			✓	
47	✓			✓	
48	✓			✓	
49	✓			✓	
50	✓			✓	
51	✓			✓	
52	✓			✓	
53	✓			✓	
54	✓			✓	
55	✓			✓	
56	✓			✓	
57	✓			✓	
58	✓			✓	
59	✓			✓	
60	✓			✓	
61	✓			✓	
62	✓			✓	
63	✓			✓	
64	✓			✓	
65	✓			✓	
66	✓			✓	
67	✓			✓	
68	✓			✓	
69	✓			✓	
70	✓			✓	
71	✓			✓	
72	✓			✓	
73	✓			✓	
74	✓			✓	
75	✓			✓	
76	✓			✓	
77	✓			✓	
78	✓			✓	
79	✓			✓	
80	✓			✓	
81	✓			✓	
82	✓			✓	
83	✓			✓	
84	✓			✓	
85	✓			✓	
86	✓			✓	
87	✓			✓	
88	✓			✓	
89	✓			✓	
90	✓			✓	
91	✓			✓	
92	✓			✓	
93	✓			✓	
94	✓			✓	
95	✓			✓	
96	✓			✓	
97	✓			✓	
98	✓			✓	
99	✓			✓	
100	✓			✓	

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
7	Ink			LA / mh	
2					
3					
4					
5					
6					
7					
8					
9					
10					
11					
12					
13					
14					
15					
16					
17					
18					
19					
20					
21					
22					
23					
24					
25					
26					
27					
28					
29					
30					
31					
32					
33					
34					
35					
36					
37					
38					
39					
40					



11-04-03

02

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
06	INK			SW-J	
05	"			" "	
02	"			" "	
06	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
02	"			" "	
05	"			" "	
03	"			" "	
05	"			" "	
03	"			" "	
05	"			" "	
03	"			" "	
05	"			" "	
02	"			" "	
05	"			" "	
03	"			" "	
10	"			" "	
03	"			" "	
06	"			" "	
08	"			" "	
08	"			" "	
03	"			" "	
02	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
05	"			" "	
03	"			" "	
09	"			" "	
09	"			" "	
08	"			" "	
03	"			" "	
07	"			" "	
10	"			" "	
08	"			" "	
03	"			" "	

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
07	Ink			EN II	
03	"			" "	
10	"			" "	
05	"			" "	
03	"			" "	
02	"			" "	
02	"			" "	
03	"			" "	
02	"			" "	
08	"			" "	
02	"			" "	
05	"			" "	
02	"			" "	
03	"			" "	
03	"			" "	
08	"			" "	
03	"			" "	
03	"			" "	
08	"			" "	
10	"			" "	
03	"			" "	
03	"			" "	
04	"			" "	
05	"			" "	
10	"			" "	
06	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
03	"			" "	
05	"			" "	
10	"			" "	
03	"			" "	
10	"			" "	
09	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	









11-04-03

07

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
03	ENK			SA-EG	
03	"			" "	
06	"			" "	
06	"			" "	
06	"			" "	
03	"			" "	
02	"			" "	
07	"			" "	
09	"			" "	
05	"			" "	
10	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
10	"			" "	
03	"			" "	
06	"			" "	
03	"			" "	
03	"			" "	
02	"			" "	
02	"			" "	
04	"			" "	
03	"			" "	
07	"			" "	
07	"			" "	
03	"			" "	
05	"			" "	
05	"			" "	
07	"			" "	
06	"			" "	
03	"			" "	
02	"			" "	
02	"			" "	
10	"			" "	
03	"			" "	
03	"			" "	
06	"			" "	
03	"			" "	
05	"			" "	

11-04-03

08

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
02	INK			SN-01	
10	"			" 6	
08	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
02	"			" "	
02	"			" "	
03	"			" "	
05	"			" "	
03	"			" "	
09	"			" "	
10	"			" "	
03	"			" "	
10	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
05	"			" "	
09	"			" "	
09	"			" "	
03	"			" "	
06	"			" "	
05	"			" "	
06	"			" "	
06	"			" "	
03	"			" "	
04	"			" "	
03	"			" "	
02	"			" "	
02	"			" "	
09	"			" "	
05	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
03		Am. 33			
06		Dist D-Am.33			

11-04-03

09

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
03		Am-32		SW-J	
05		R+Dist 2		" "	
06		Ref-4A		" "	
06		RefA-44A		" "	
02		Board of Trust		" "	TRUE OVER VOTE
03		Ref-A-4A		" "	
06		City Council		" "	
02		Amd-33		" "	
10		Ref-A		" "	
03		Ref-A		" "	
03		Am-33		" "	
05		Am-33		" "	
03		Carroll Schl-2		" "	
07		Am-32			
03	Ink			" "	
05	"			" "	
05	"			" "	
05	"			" "	
06	"			" "	
06	"			" "	
03	"			" "	
02	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
02	"			" "	
07	"			" "	
07	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
03	"			" "	

11-04-03

10

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
03	Ink			SN-Lj	
06	"			" 16	
03	"			" "	
03	"			" "	
02	"			" "	
05	"			" "	
06	"			" "	
06	"			" "	
03	"			" "	
03	"			" "	
10	"			" "	
03	"			" "	
10	"			" "	
05	"			" "	
05	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
06	"			" "	
08	"			" "	
05	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
02	"			" "	
02	"			" "	
03	"			" "	
10	"			" "	
03	"			" "	
03	"			" "	
10	"			" "	
03	"			" "	
08	"			" "	
03	"			" "	
08	"			" "	
03	"			" "	
10	"			" "	
05	"			" "	

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
03	INK			SN-J	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
03	"			" "	
10	"			" "	
03	"			" "	
06	"			" "	
06		Ref-A		" "	
02		Ref A		" "	
10		Co. 4A		" "	
06		D Dist A & D		" "	
10		Am. 32 + Ref 4A		" "	
10		Ref 4A		" "	
03	INK			SN-J	
03	"			" "	
05	"			" "	
07	"			" "	
07	"			" "	
06	"			" "	
09	"			" "	
03	"			" "	
09	"			" "	
03	"			" "	
05	"			" "	
10	"			" "	
10	"			" "	
10	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
07	"			" "	
03	"			" "	

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
02	INK			SN-J	
05	"			" "	
05	"			" "	
06	"			" "	
02	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
03	"			" "	
07	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
03	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
07	"			" "	
08	"			" "	
10	"			" "	
05	"			" "	
05	"			" "	
09	"			" "	
10	"			" "	
05	"			" "	
05	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
10	"			" "	
10	"			" "	
10	"			" "	



11-04-03

13

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
05	INK			SN-4	
05	"			"	
03	"			" "	
10	"			" "	
63	"			" "	
03	"			" "	
09	"			" "	
07	"			" "	
03	"			" "	
02	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
05	"			" "	
09	"			" "	
10	"			" "	
05	"			" "	
05	"			" "	
03	"			SN-4	
03	"			"	
02	"			" "	
02	"			" "	
02	"			" "	
06	"			" "	
05	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
08	"			" "	
03	"			" "	
05	"			" "	
03	"			" "	
05	"			" "	
05	"			" "	
06	"			" "	

11-04-03

14

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
03	INK			SL-J	
03	"			" "	
06	"			" "	
06	"			" "	
05	"			" "	
07	"			" "	
10	"			" "	
03	"			" "	
03	"			" "	
02	"			" "	
02	"			" "	
06	"			" "	
06	"			" "	
03	"			" "	
02	"			" "	
05	"			" "	
05	"			" "	
05	"			" "	
03	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
05	"			LA/TD	
08	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
05	"			" "	
07	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
05	"			" "	

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
03	Ink			TPD	
05	"			" "	
06	"			" "	
03	"			" "	
09	"			" "	
09	"			" "	
03	"			" "	
06	"			" "	
06	"			" "	
03	"			" "	
05	"			" "	
06	"			" "	
05	"			" "	
06	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
03	"			" "	
06	"			" "	
05	"			" "	
10	"			" "	
03	"			" "	
08	"			" "	
06	"			" "	
03	"			" "	
03	"			" "	
06	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
02	"			" "	
03	"			" "	
03	"			" "	
10	"			" "	
03	"			" "	
03	"			" "	

RESOLUTION BOARD  
ELECTION - 2003

STYLE	BLANK	OVERVOTE	REMAKE	INITIALS	REMARKS
03	Ink			/ TD	
02	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
06	"			" "	
05	"			" "	
06	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
06	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
05	"			" "	
10	"			" "	
03	"			" "	
06	"			" "	
09	"			" "	
03	"			" "	
03	"			" "	
03	"			" "	
05	"			" "	
05	"			" "	
03	"			" "	
03	"			" "	
06	"			" "	





STATE OF COLORADO  
Department of State  
Civic Center Plaza  
1560 Broadway, Suite 200  
Denver, CO 80202-5169



Donetta Davidson  
Secretary of State

William C. (Billy) Compton  
Director, Elections Division

## NOVEMBER 4, 2003 ODD YEAR ELECTION PROVISIONAL BALLOT REPORTING FORM

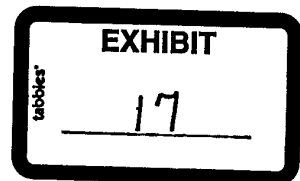
USE THE TAB KEY OR MOUSE TO ACCESS EACH FIELD, DO NOT  
USE THE RETURN OR ENTER KEY

COUNTY:

TOTAL BALLOTS CAST	TOTAL PROVISIONAL BALLOTS CAST	TOTAL PROVISIONAL BALLOTS COUNTED	TOTAL PROVISIONAL BALLOTS REJECTED
	3	0	3

ELECTION OFFICIAL: *Medred Alsdorf*  
(Signature or Typed Name)

DATE: 11/24/03



Main Number  
TDD  
Fax

(303) 894-2200  
(303) 869-4867  
(303) 869-4861

Web Site  
E-mail - Elections

www.sos.state.co.us  
sos.elections@sos.state.co.us

NO 7378 87.72%

.....

Total Votes Cast	10863	
Number Under Votes	1167	10.74%
Number Over Votes	1	---.---%

COLORADO STATE AMENDMENT 33

YES	2801	25.78%
NO	7392	68.04%

.....

Total Votes Cast	10863	
Number Under Votes	669	6.15%
Number Over Votes	1	---.---%

COLORADO STATE REFERENDUM A

YES	1625	14.95%
NO	8559	78.79%

.....

Total Votes Cast	10863	
Number Under Votes	679	6.25%
Number Over Votes	0	.0%

CARBONDALE TOWN QUESTION 2A

YES	505	65.41%
NO	219	28.36%

.....

Total Votes Cast	772	
Number Under Votes	48	6.21%
Number Over Votes	0	.0%

GLENWOOD SPRINGS CITY QUESTION 2B

YES	1447	64.62%
NO	563	25.14%

.....

Total Votes Cast	2239	
Number Under Votes	227	10.13%
Number Over Votes	2	.8%

EAGLE SCHOOL DIST RE 50J QUESTION 3A

YES	11	44.00%
NO	12	48.00%

.....

Total Votes Cast	25	
Number Under Votes	2	8.00%
Number Over Votes	0	.0%

GARFIELD SCHOOL DIST RE-2 QUESTION 3B

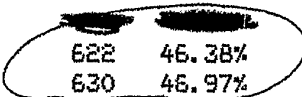
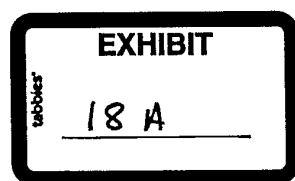
YES	1927	42.03%
NO	2449	53.42%

.....

Total Votes Cast	4584	
Number Under Votes	207	4.51%
Number Over Votes	1	.2%

GARFIELD SCHOOL DIST RE-16 QUESTION 3C

YES	622	46.38%
NO	630	46.97%





**GARFIELD COUNTY, COLORADO  
COORDINATED ELECTION NOVEMBER 4, 2003**

Total Number Voting 10863  
Precincts Reporting 10 of 10 100.00%

**GLENWOOD SPRINGS CITY COUNCILOR AT LARGE**

DON "HOONER" GILLESPIE 842 37.60%  
JOE O'DONNELL 1168 52.16%

.....  
Total Votes Cast 2239  
Number Under Votes 229 10.22%  
Number Over Votes 0 . 0%

**GLENWOOD SPRINGS CITY COUNCILOR WARD 1**

LARRY BECKWITH 192 44.03%  
RICK DAVIS 189 43.34%

.....  
Total Votes Cast 436  
Number Under Votes 55 12.61%  
Number Over Votes 0 . 0%

**GLENWOOD SPRINGS CITY COUNCILOR WARD 3**

No Declared Candidates 0 . 0%  
..... 77 24.91%

.....  
Total Votes Cast 309  
Number Under Votes 232 75.08%  
Number Over Votes 0 . 0%

**GLENWOOD SPRINGS CITY COUNCILOR WARD 4**

BRUCE CHRISTENSEN 258 70.10%

.....  
Total Votes Cast 368  
Number Under Votes 110 29.89%  
Number Over Votes 0 . 0%

**EAGLE SCHOOL RE 50J DIRECTOR DIST A**

CONNIE KINCAID-STRAHAN 11 44.00%

.....  
Total Votes Cast 25  
Number Under Votes 14 56.00%  
Number Over Votes 0 . 0%

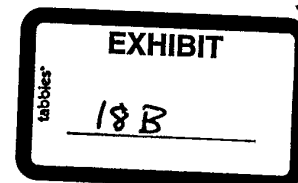
**EAGLE SCHOOL RE 50J DIRECTOR DIST B**

ANDREW W. ARNOLD 12 48.00%

.....  
Total Votes Cast 25  
Number Under Votes 13 52.00%  
Number Over Votes 0 . 0%

**EAGLE SCHOOL RE 50J DIRECTOR DIST C**

KEITH THOMPSON 10 40.00%



**Garfield County Recount - 11/21/03**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Total of All
10:05:54					1		
10:07:27	1						
10:08:25				1			
10:08:55				1			
10:08:55					1		
10:09:16				1			
10:09:55					1		
10:11:35	1						
10:11:51	1						
10:12:25			1				
10:12:50	1						
10:13:00				1			
10:18:36			1				
10:19:35	1						
10:20:23				1			
10:20:41				1			
10:21:14	1						
10:21:28	1						
10:21:59	1						
10:23:16				1			
10:23:34				1			
10:24:07	1						
10:24:27	1						
10:25:22	1						
10:26:00				1			
10:26:20				1			
10:30:42				1			
10:30:56				1			
10:32:17				1			
10:32:42				1			
10:33:12				1			
10:33:39				1			
10:33:58				1			
10:34:25				1			
10:36:31				1			
10:36:55				1			
10:38:34				1			
10:44:33		1					
10:44:58				1			
10:45:29				1			
10:46:30				1			
10:47:04				1			
10:48:27				1			
10:49:14				1			
10:49:38				1			
10:50:27				1			
10:51:13				1			
10:51:35				1			
10:52:18				1			
10:52:35				1			
10:53:06				1			
10:53:35	1						
10:54:12				1			
10:54:44				1			
10:54:49				1			
<b>Sub-Totals</b>	<b>12</b>	<b>1</b>	<b>2</b>	<b>37</b>	<b>3</b>		<b>55</b>

**EXHIBIT**  
19

**Garfield County Recount - 11/21/03**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Total of All
11:00:02		1					
11:00:06				1			
11:00:49				1			
11:01:23				1			
11:02:16				1			
11:02:46				1			
11:03:40				1			
11:04:11	1						
11:04:36				1			
11:04:56				1			
11:05:18				1			
11:05:32				1			
11:06:01				1			
11:06:14				1			
11:06:48				1			
11:07:12	1						
11:07:26				1			
11:07:51				1			
11:13:03				1			
11:13:16				1			
11:14:38				1			
11:15:04				1			
11:15:28				1			
11:16:16				1			
11:17:30				1			
11:17:56				1			
11:18:19				1			
11:18:34				1			
11:18:53				1			
11:19:11				1			
11:19:39				1			
11:33:50					1		
11:46:08			1				
11:50:19	1						
11:50:32	1						
11:50:39	1						
11:51:10				1			
11:51:36				1			
11:52:00				1			
11:52:08				1			
11:52:19				1			
11:52:41				1			
11:53:03				1			
11:53:27				1			
11:53:43				1			
11:54:11				1			
11:54:25				1			
11:55:41				1			
11:56:00				1			
11:56:12				1			
11:56:36				1			
11:56:51				1			
11:57:05				1			
11:57:32				1			
12:00:41				1			
12:00:53				1			
12:01:05				1			
Sub-totals	5	1	1	49	1		57

**Garfield County Recount - 11/21/03**

Time	Blank Ballot	Pick Failure	Sort Overvote	Multiple Ballots in Reader	Feed Jam in Read Area	Black Check Error	Total of All
12:01:21				1			
12:01:36				1			
12:01:48				1			
12:01:57				1			
12:02:25				1			
12:02:51				1			
12:03:02				1			
12:12:17				1			
12:12:35				1			
12:12:51				1			
12:13:25				1			
12:13:33				1			
12:13:42				1			
12:14:00				1			
12:14:14				1			
12:14:27				1			
12:14:42		1					
12:14:45		1					
12:14:49				1			
12:15:05				1			
12:15:13				1			
12:15:22				1			
12:15:37				1			
12:20:52	1						
12:24:31				1			
12:28:16						1	
12:28:44						1	
12:29:26					1		
12:30:57	1						
13:15:41	1						
13:15:53		1					
13:16:22	1						
13:16:33	1						
13:16:59				1			
13:19:40	1						
13:19:49				1			
13:20:42	1						
13:20:49	1						
13:22:54	1						
13:23:07	1						
13:24:43	1						
13:25:24				1			
13:26:08	1						
13:28:36				1			
13:28:36					1		
13:35:14	1						
13:35:24		1					
13:26:28	1						
13:37:21				1			
13:38:31	1						
13:39:34	1						
13:40:02	1						
13:40:27			1				
13:40:58			1				
13:41:22	1						
13:49:24				1			
Sub-totals	18	4	2	28	2	2	56
Total of All	35	6	5	114	6	2	168

**Garfield County - Count of Missing Ballots (23) - 11/21/03**

<b>Time</b>	<b>Blank Ballot</b>	<b>Pick Failure</b>	<b>Sort Overvote</b>	<b>Multiple Ballots in Reader</b>	<b>Feed Jam in Read Area</b>	<b>Black Check Error</b>	<b>Total of All</b>
9:38:55	1						
9:39:10	1						
9:39:38	1						
9:39:43	1						
9:39:49	1						
9:39:58	1						
9:40:05	1						
9:40:12	1						
<b>Total</b>	<b>8</b>						<b>8</b>

4/20/2004

**EXHIBIT**

*20*

State of Colorado  
 Garfield County November 2003 Election  
 School District 16 Ballot Question 3C Hand Recount Results

BALLOT BATCH #	YES	NO	OVERVOTES	UNDERVOTES	TOTAL BALLOTS
1	3	5	0	0	8
2	16	8	0	1	25
3	12	13	0	0	25
4	10	15	0	0	25
5	15	9	0	1	25
6	14	10	0	1	25
7	11	14	0	0	25
8	9	15	0	1	25
9	19	5	0	1	25
10	13	12	0	0	25
11	9	16	0	0	25
12	14	11	0	0	25
13	12	12	0	1	25
14	8	17	0	0	25
15	8	17	0	0	25
16	10	15	0	0	25
17	4	20	0	1	25
18	13	11	0	1	25
19	16	9	0	0	25
20	19	5	0	1	25
21	12	13	0	0	25
22	12	13	0	0	25
23	11	14	0	0	25
24	19	6	0	0	25
25	12	13	0	0	25
26	7	18	0	0	25
27	10	15	0	0	25
28	11	14	0	0	25
29	11	13	0	1	25
30	11	13	0	1	25
31	14	10	0	1	25
32	12	13	0	0	25
33	7	17	0	1	25
34	18	7	0	0	25
35	13	6	0	0	19
36	14	11	0	0	25
37	5	14	0	0	19
38	9	16	0	0	25
39	13	12	0	0	25
40	8	17	0	0	25
41	16	8	0	1	25
42	14	11	0	0	25
43	8	16	0	1	25
44	12	13	0	0	25



**EXHIBIT**  
 tabbles  
 21 A

State of Colorado  
 Garfield County November 2003 Election  
 City Councilor, Ward 1, Precinct 7 Hand Recount Results

BALLOT BATCH #	LARRY BECKWITH	RICK DAVIS	OVERVOTES	UNDERVOTES	TOTAL BALLOTS
1	4	4	0	0	8
2	11	12	0	2	25
3	9	15	0	1	25
4	13	9	0	3	25
5	9	13	0	3	25
6	13	11	0	1	25
7	11	13	0	1	25
8	10	11	0	4	25
9	8	13	0	4	25
10	1	1	0	0	2
11	4	4	0	5	13
12	14	11	0	0	25
13	14	9	0	2	25
14	15	9	0	1	25
15	14	10	0	1	25
16	13	11	0	1	25
17	10	15	0	0	25
18	13	11	0	1	25
19	6	13	0	6	25
20	8	5	0	0	13
<b>TOTALS</b>	<b>200</b>	<b>200</b>	<b>0</b>	<b>36</b>	<b>436</b>

**EXHIBIT**  
 218

**State of Colorado**  
**Garfield County November 2003 Election**  
**School District 16 Ballot Question 3C Hand Recount Results**

<b>BALLOT BATCH #</b>	<b>YES</b>	<b>NO</b>	<b>OVERVOTES</b>	<b>UNDERVOTES</b>	<b>TOTAL BALLOTS</b>
45	15	10	0	0	25
46	16	8	0	1	25
47	11	13	0	1	25
48	13	12	0	0	25
49	14	11	0	0	25
50	13	12	0	0	25
51	12	13	0	0	25
52	15	10	0	0	25
53	19	6	0	0	25
54	20	5	0	0	25
55	11	14	0	0	25
<b>TOTALS</b>	<b>673</b>	<b>656</b>	<b>0</b>	<b>17</b>	<b>1346</b>